

## EXHIBIT

“Legally Void Orders Can Be Challenged Anywhere”

Guinn v. Davis,  
No. 7:20cv753, at \*5 (W.D. Va. July 15, 2021)

## Guinn v. Davis

Decided Jul 15, 2021

Case No. 7:20cv753

07-15-2021

THOMAS McCLAIN GUINN, Petitioner, v. MELVIN DAVIS, WARDEN, Respondent.

By: Hon. Thomas T. Cullen United States District Judge

### MEMORANDUM OPINION

Thomas McClain Guinn (hereafter, "Petitioner" or "Guinn"), a Virginia inmate proceeding *pro se*, has filed a petition for a writ of habeas corpus, pursuant to [28 U.S.C. § 2254](#), challenging his 2012 convictions in Bedford County Circuit Court for burglary, grand larceny, and possession of a firearm by a non-violent felon. The respondent has filed a motion to dismiss. After reviewing the record, the court concludes that Guinn's petition is untimely, his issue is procedurally defaulted, and the issue is not cognizable in this federal habeas claim.

### I. Factual Background and Procedural History

According to the Bedford County Sheriff's Office incident report, on or about August 24, 2011, Deputy Goyne interviewed Emory Large regarding a suspected larceny from Large's vacation residence. Large reported that someone had entered his home and removed several rifles and knives. When asked if anyone in the family might have taken the items, Large suggested that Guinn may have taken them, noting that Guinn was a family member who had been in trouble before and was currently incarcerated in the Pittsylvania County Jail. Doc. 2 from Pet. at 7, ECF No. 24. \*2

After verifying that Guinn was in the Pittsylvania County Jail, Deputy Goyne interviewed Guinn at the Pittsylvania County Sheriff's Office on September 2, 2011. After being advised of his rights, Guinn admitted taking the guns and knives, but denied breaking in, saying that he used a key that had been hidden outside the residence. Guinn told the officer that he had sold the knives to a guy on the "pocket." The next day, Deputy Goyne traveled to the "pocket" area of Hurt and spoke with Jerry Dawson, who admitted that he bought some knives for \$20 about three weeks earlier. Dawson gave the knives to Deputy Goyne. *Id.* at 7-8.

On September 4, 2011, Dawson met with Deputy Goyne at the Altavista Fire Department, where Dawson picked Guinn's picture from a photo lineup. On September 7, 2011, Deputy Goyne met with Large's nephew, Harold Miller, who identified the knives Goyne had received from Dawson as knives that were missing from the vacation home. *Id.* at 8. Thereafter, Deputy Goyne secured arrest warrants for Guinn, charging him with grand larceny in violation of [Virginia Code Ann. § 18.2-95](#), burglary in violation of [Virginia Code Ann. § 18.2-91](#), and possession of a firearm after being convicted of a non-violent felony, in violation of [Virginia Code Ann. § 18.2-308.2](#). CCR<sup>1</sup> at 13-22.

1 References to the Bedford County Circuit Court criminal case record will be cited as "CCR," using the typed page numbers at the bottom center of each page. References to the first state habeas case, File No. CL18003063, will be cited as "HR1," using the typed page numbers at the bottom center of each page. References to the second state habeas case, File No. 20001409, will be cited as "HR2," using the typed page numbers at the bottom center of each page.

3 Guinn waived his preliminary hearing on December 19, 2011, and on March 30, 2012, he pled guilty to all three charges after completing a guilty plea form and colloquy in open court. The parties stipulated the facts provided by the Commonwealth's Attorney, and the \*3 court deferred adjudication pending preparation of a presentence report. *Id.* at 31-34. On June 8, 2012, following receipt of the presentence report, the court found Guinn guilty of all charges and sentenced him to two years on each count, to run consecutively, for a total sentence of six years, a sentence within the guideline range. Final judgment was entered June 12, 2012. *Id.* at 47-48. Guinn did not appeal his conviction or sentence.

Guinn filed his first state petition for habeas corpus in Bedford County Circuit Court on November 27, 2018, raising four claims: *Brady*<sup>2</sup> violations for failing to disclose an eyewitness-identification statement, failure to disclose impeachment evidence and to preserve the photos used in the photo lineup, ineffective assistance of counsel, and denial of his constitutional right to confront and cross-examine two witnesses. HR1 at 4-5. By order entered December 7, 2018, the court dismissed the petition, noting that it was time-barred and without merit. *Id.* at 87-96. The Supreme Court of Virginia found no error and refused the appeal on October 7, 2019, and denied rehearing on November 22, 2019.

<sup>2</sup> *Brady* violations are named after *Brady v. Maryland*, 373 U.S. 83 (1963) (recognizing a prosecutor's constitutional duty to disclose potentially favorable evidence in its possession to the defendant before trial).

On November 15, 2019, Guinn filed a motion to vacate the judgment order in his case, alleging that it was void because the court failed to impose a term of post-release supervision, which is mandatory under [Virginia Code Ann. § 19.2-295.2\(A\)](#). CCR at 224-225. The court denied the motion on March 25, 2020 (*id.* at 249), and the Supreme Court of Virginia refused his appeal on December 9, 2020, finding no error in the judgment below.

4 The Supreme Court denied rehearing on May 21, 2021. \*4

On April 29, 2020, Guinn filed a second state habeas petition in Bedford County Circuit Court, again alleging that his detention was illegal because the judgment order is void, as argued in his motion to vacate filed in November 2019. HR2 at 4. The court dismissed this petition September 4, 2020, on the grounds that it was successive, time-barred, and without merit. *Id.* at 53. Guinn did not appeal that decision.

On or about December 10, 2020, Guinn filed the present § 2254 petition, alleging that the judgment order of June 12, 2012, is void *ab initio* for failure to include post-supervision release as mandated by [Virginia Code Ann. § 19.2-295.2\(A\)](#). The respondent has filed a motion to dismiss, alleging that the petition is untimely, unexhausted, and without merit. Guinn submitted a reply in opposition to the government's motion. The matter is now ripe for decision.

## **II. Standard of Review and Limitations on Federal Habeas**

A federal court may grant a petitioner habeas relief from a state court judgment "only on the ground that he is in custody in violation of the Constitution or laws or treaties of the United States." 28 U.S.C. § 2254(a). Federal courts reviewing constitutional claims adjudicated on the merits in state court may grant relief on such a claim only if the state court's decision was (1) "contrary to, or involved an unreasonable application of, clearly established Federal law, as determined by the Supreme Court of the United States," or (2) "was based on an unreasonable determination of the facts in light of the evidence presented in the State court proceeding." 28

U.S.C. § 2254(d)(1)-(2). Congress also placed a statute of limitations on when a petition may be filed. 28  
 5 U.S.C. § 2244. Finally, a federal district court reviewing a § 2254(a) \*5 petition is also limited by the separate but related doctrines of exhaustion, procedural default, and independent and adequate state law grounds.

The standard of review and these procedural doctrines promote the principles of finality, comity, and federalism, recognizing a state's legitimate interests in enforcing its laws, preventing disruption of state judicial proceedings, and allowing states the first opportunity to address and correct alleged violations of a state prisoner's federal rights. *Coleman v. Thompson*, 501 U.S. 722, 730-31 (1991).

### III. Analysis of Claim

Under the unique facts of this case, the merits of Guinn's claim are inextricably intertwined with the procedural issues of timeliness, exhaustion, and procedural default. If, as Guinn contends, the judgment of the trial court is completely void, then it is a nullity. *Porter v. Commonwealth*, 661 S.E.2d 415, 427 (Va. 2008). Because a void order is a nullity, it can be challenged and set aside anytime, anywhere, by any person; it is, in effect, no order at all, and the normal procedural limitations on challenging a void order do not apply. *Riddick v. Commonwealth*, 842 S.E.2d 419, 424 (Va. Ct. App. 2020).

A void order is one that lacks subject-matter jurisdiction, the lawful power to adjudicate a type or class of case which is conferred on a state court by the state's constitution or statutes. *Cilwa v. Commonwealth*, 836 S.E.2d 378, 381 (Va. 2019). The Constitution of Virginia vests courts in Virginia with the judicial power to decide classes of cases and controversies as determined by the General Assembly. Va. Const. art. 6, § 1. Through  
 6 [Virginia Code § 17.1-513](#), the General Assembly has established the subject-matter jurisdiction of Virginia circuit courts; among other matters, Virginia circuit courts have original and general subject-matter \*6 jurisdiction over all criminal cases in which an appeal may be had to the Supreme Court. If a different tribunal, such as the General District Court, had accepted Guinn's felony guilty plea and imposed sentence, that judgment would be void, because General District Courts have no jurisdiction over felony charges beyond certification of probable cause. See [Va. Code Ann. § 16.1-123.1](#).

Other types of jurisdiction must also exist before a court has authority to act in a criminal case, such as jurisdiction over the person and/or the place where the crime occurred. *Riddick*, 842 S.E.2d at 424. Once the court has acquired jurisdiction—or authority over the case and the defendant—"[s]everal procedural statutes govern the proper use of a court's authority," but failure to comply with these procedural statutes, however mandatory they may be, is an error that does not rise "to the same level of gravity as a lack of subject[-] matter jurisdiction." *Cilwa*, 836 S.E.2d at 382. Subject-matter jurisdiction focuses on the subject of the case, not the particular proceeding that may be one part of the case. *Id.*

The Code sections relied upon by Guinn, [Virginia Code Ann. §§ 19.2-295.2 \(A\), 19.2-307, and 18.2-10](#), are procedural statutes addressing the proper exercise of the court's authority during the sentencing phase of criminal cases, but they do not confer the jurisdiction over criminal cases in their entirety. That jurisdiction is conferred by [Virginia Code Ann. § 17.1-513](#), as noted above. Because the statutes cited by Guinn only address the proper exercise of the court's authority and *not* its jurisdiction, violation of those statutes constitute grounds for reversal only if objection is made in the proper manner and at the proper time. In other words, such objections are subject to the statute of limitations, procedural default, and the other limitations on federal  
 7 habeas challenges. \*7

As previously indicated, in habeas cases, a federal court may consider only those claims alleging violation of the United States Constitution, federal law, or treaties. The existence and scope of state court jurisdiction over state criminal matters is a matter of state law, not a federal issue for habeas consideration. Accordingly, the court must defer to the state court's determination of its own jurisdiction, and that issue is not cognizable in habeas review. *Estelle v. McGuire*, 502 U.S. 62, 67-68 (1991). **A. Timeliness**

Guinn's petition was clearly filed well over one year after the state court judgment became final. Under 28 U.S.C. § 2244(d)(1), the state judgment became final when the period in which Guinn could have sought appellate review expired. He had 30 days to appeal the judgment to the Court of Appeals of Virginia; that 30-day window expired on July 12, 2012, meaning that the statute of limitations expired on July 12, 2013. Guinn has offered no exception to the statute of limitation other than his jurisdictional argument, which has been rejected by the state and is not cognizable in this federal habeas action. **B. Exhaustion**

A habeas petitioner is required to exhaust his claims in state court before those claims can be considered in federal court. See 28 U.S.C. § 2254(b)(1)(A). To exhaust his claims, a petitioner must present his claim to the highest state court, on the merits, before he is entitled to seek federal habeas relief. *O'Sullivan v. Boerckel*, 526 U.S. 838, 842 (1999). Failure to do so "deprive[s] the state courts of an opportunity to address those claims in the first instance." *Coleman*, 501 U.S. at 732. \*8

Respondent contends that Guinn did not exhaust the claim that his state court judgment is void, because the issue was not raised on direct appeal from his judgment of conviction, nor did Guinn appeal the denial of this claim in his state habeas petition. The statute, however, does not require that the issue be presented to the highest state court solely in a habeas appeal. So long as the state's highest court had the opportunity to consider the issue on the merits, the claim is exhausted. Guinn filed a motion in the Bedford County Circuit Court seeking to set aside the judgment as void, which the court denied. CCR at 224-225, 249. Guinn appealed the court's decision, and the Supreme Court of Virginia issued its order on December 9, 2020, refusing the appeal because the "Court [was] of the opinion there is no reversible error in the judgment complained of." *Guinn v. Commonwealth*, No. 200556 (Va. December 9, 2020). That was a decision on the merits, albeit unfavorable to Guinn, from the highest court in Virginia. That is sufficient to meet the exhaustion requirement, and thus exhaustion is not a basis to defeat Guinn's present habeas action. **C. Procedural Default**

A separate but closely related issue is the doctrine of procedural default. If a state court has clearly and explicitly denied a petitioner's claim based on a state procedural rule that provides an independent and adequate ground for the state court's decision, that claim is procedurally defaulted for purposes of federal habeas review. *Breard v. Pruett*, 134 F.3d 615, 619 (4th Cir. 1998). A state procedural rule is independent if it does not depend on a federal constitutional ruling, and it is adequate if it is firmly established and regularly applied by the state court. *Yeatts v. Angelone*, 166 F.3d 255, 263-64 (4th Cir. 1998). \*9

When the Bedford County Circuit Court dismissed Guinn's second habeas petition, raising the same jurisdictional issue raised in the current petition, the court found the claim procedurally barred as successive and untimely. HR2 at 52-53. Guinn did not appeal that decision to the Supreme Court of Virginia, and the time to do so has expired. Accordingly, Guinn's federal habeas claim is procedurally defaulted. Although procedural default may be overcome by showing good cause for the default and actual prejudice from the error, Guinn has not offered any cause for defaulting the issue, nor has he shown any prejudice. Further, because the petition is also untimely, the court need not address the highly unlikely possibility that Guinn might overcome procedural default.

#### **IV. Conclusion**

For the reasons discussed above, the court will grant the respondent's motion to dismiss the petition as untimely, procedurally defaulted, and not cognizable in federal habeas.

Further, when issuing a final order adverse to a § 2254 petitioner, the court must issue or deny a certificate of appealability. Fed. R. Gov. § 2254 Cases 11(a). A certificate of appealability may issue only if the movant has made a substantial showing of the denial of a constitutional right. 28 U.S.C. § 2253(c)(2). The movant must show that reasonable jurists could debate whether the petition should have been resolved in a different manner or that the issues presented were adequate to deserve encouragement to proceed further. *Miller-El v. Cockrell*, 537 U.S. 322, 338 (2003); *Slack v. McDaniel*, 529 U.S. 473, 483-84 (2000). In the context of a procedural ruling, the movant must demonstrate both that the dispositive procedural ruling is debatable and that the action states a debatable claim of the denial of a \*10 constitutional right. *Gonzales v. Thaler*, 565 U.S. 134, 140-41 (2012). Guinn has not made such showings in this case.

The Clerk is directed to send copies of this memorandum opinion and accompanying order to all counsel of record.

**ENTERED** this 15th day of July, 2021.

/s/ Thomas T. Cullen

HON. THOMAS T. CULLEN

UNITED STATES DISTRICT JUDGE

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Barnes v. American Fertilizer Co.,  
144 Va. 692, 705, 130 S.E. 902, 906 (1925)



## Cited By (1) (/feed/search/?type=o&q=cites%3A(6816127))



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# Barnes v. American Fertilizer Co., 144 Va. 692 (Va. Ct. App. 1925)

## Court of Appeals of Virginia

Filed: December 17th, 1925

Precedential Status: Precedential

Citations: 144 Va. 692

Docket Number: Unknown

Author: Chinn

The text of this document was obtained by analyzing a scanned document and may have typos.

Chinn, J.,  
delivered the opinion of the court.

The material facts of this case, as disclosed by the record, are as follows:

On November 9, 1923, the American Fertilizer \*697Company (defendant in error here) filed its petition for attachment against O. O. Barnes, principal defendant, and Laura E. Barnes, codefendant, alleging a debt to be due said company by O. O. Barnes; that said Barnes is not a resident of the State of Virginia, and that said Laura E. Barnes is indebted to and has in her possession

property of O. O. Barnes, real and personal, which is sought to be attached.

A writ of attachment was accordingly issued and levied upon certain real estate situated in the town of Keysville, Va., containing seven acres, more or less, together with the improvements thereon. The co-defendant, Laura E. Barnes, filed an answer under oath to the petition, denying that she is indebted .to or has in her possession any property belonging to O. O. Barnes, and alleging, in addition to other matters, that-the property so attached belonged to respondent and. her children, L. C. Barnes,' Otis Barnes, and Wilmer Barnes, the last two being infants, by virtue of certain decrees entered in a suit for divorce previously pending between said O.O. Barnes and the respondent.

The above mentioned L. C. Barnes, and the infants, Otis Barnes and Wilmer Barnes, by next friend, also filed a joint petition in the proceedings, claiming an interest in the property levied on, upon the same grounds as alleged in the answer of Laura E. Barnes, and praying to be made parties and allowed to defend, their title to said property.

It appears from said answer and petition that O. O. Barnes instituted a suit for divorce against his wife, Laura E. Barnes, on July 27, 1921, and, on August 29, 1921, a decree was entered therein settling the-property rights between the parties and awarding the custody of the infant son Wilmer Barnes to the mother; that on October 4, 1921, a second decree was en\*698tered in the cause granting O. O. Barnes a divorce *a mensa et thoro* from Laura E. Barnes, and ratifying in all particulars the provisions of the previous decree as to the property rights and other collateral matters therein adjudicated; that on January 2, 1922, said O. O. Barnes and Laura E. Barnes filed their joint petition in said divorce cause praying that so much of the decree of October 4, 1921, as granted said husband a divorce from his wife be revoked, and on the same day a decree was entered accordingly.

O. O. Barnes having been proceeded against by order of publication and failing to appear, all matters of law and fact were submitted to the court, without the intervention of a jury, whereupon the court rendered judgment for the American Fertilizer Company in the sum- of \$6,075.72, with interest, and further adjudged the property levied on and in dispute to be "the property of O. O. Barnes, subject to the contingent right of dower of the codefendant Laura E. Barnes, and liable to be subjected to the plaintiff's debt." It is to that judgment this writ of error was awarded.

Certified copies of the decrees and joint petition in the divorce proceedings were exhibited with Mrs. Barnes' answer, and are as follows:

"Virginia:

"In the Circuit Court of the County of Charlotte.

"O. O. *Barnes v. Laura Barnes.*

"Decree in Vacation, August 29, 1921.

"This cause came on this day to be heard upon the motion of the defendant, Laura Barnes, duly executed upon the complainant, O. O. Barnes, ten days prior to this date, that she would ask for the entry of a \*699decree herein for temporary alimony, suit money, attorneys fees, and other relief in this cause; upon the complainant's bill; and was argued by counsel.

“Upon consideration whereof, it appearing to the court that protracted litigation concerning the property rights of the parties to this cause would consume the bulk of the estate of the complainant, O. O. Barnes, and that in order to avoid this result, counsel for the parties have undertaken to agree upon a fair and equitable division of said property rights, as follows, to-wit: The complainant, O. O. Barnes, shall grant to his wife, the said Laura Barnes, for and during her natural life, or until her lawful remarriage, with remainder to their children upon her remarriage or death, whichever shall happen first, the home place in Keysville, Virginia, upon which his said wife and children now reside; that he shall pay to the defendant’s attorney of record, Mr. H. E. Lee, the full sum of \$260.00 in full of his services rendered and to be rendered by him to the said defendant in this cause; that he shall pay an account at the store of D. S. Gaulding, Keysville, Virginia, for necessaries furnished the defendant for herself and children living with her in a sum not to exceed \$240.00; that the custody of the youngest child, Wilmer, shall remain with the defendant two-thirds of the time and with the complainant one-third of the time, unless for good cause subsequently shown there is a decree determining otherwise: that the said O. O. Barnes shall support and maintain the said child, Wilmer, until otherwise decreed by a court with competent jurisdiction, until the said child shall become self-supporting; that in the meantime, until otherwise decreed, the said O. O. Barnes shall pay to the defendant, on the first day of each month hereafter, the full sum of \$16.00 for the support and maintenance of the \*700said child; that the marital rights of each party to this suit in and to property owned by the other be hereby ■extinguished; that as to all property of whatsoever nature and wheresoever situated now owned by either of the parties hereto or to be hereafter acquired by ■either, each of the said parties hereto shall be free and discharged of all claims or rights of the other by virtue of the marital rights growing out of the aforesaid marriage in the bill in this cause mentioned:

“The court doth adjudge, order and decree that the •said compromise agreement in reference to the said property rights be, and the same hereby is, ratified and confirmed, and that in full for all claims for alimony, suit money and support, the said Laura Barnes is hereby granted and allotted, out of the estate of said O. O. Barnes for and during her natural life, or until •she remarries, whichever shall happen first, with remainder to their children born of the aforesaid marriage, the following property, to-wit: That certain lot or parcel of land in the town of Keysville, Virginia, Charlotte county, -on the Keysville and Meherrin road, adjoining the lands of S. R. Tuggle and others, which was conveyed to the said O. O. Barnes by deed dated December 31, 1918, and of record in Charlotte court clerk’s office, Deed Book No. 71, p. 286, to which reference is hereby made for a more particular description of the said property; that the said defendant is also granted the custody of the said child, Wilmer, for two-thirds of the time and the complainant, O. O. Barnes, for the remaining one-third of the time, until otherwise decreed by this or some other court of competent jurisdiction in the premises; that the said O. O. Barnes do pay to the said Laura Barnes for the support and maintenance of the said Wilmer Barnes the sum of \$15.00 per month, payable on the first of each \*701.month hereafter until otherwise decreed by a court of competent jurisdiction; that the said O. O. Barnes do - pay to H. E. Lee, Esq., attorney of record for the defendant, Laura Barnes, the full sum of \$250.00 in full of his fee for his services to the defendant rendered .and to be rendered; that the said O. O. Barnes pay to D. S. Gauding, of Keysville, Virginia, not exceeding \$240.00 in full of the account of the defendant with the said Gauding for necessities furnished her for herself and two children living with her; that the marital rights of each party to this suit in and to the property owned by the other party be and the same hereby are extinguished; that as to all property of whatsoever nature and wheresoever situated now owned by either of the parties hereto, or to be hereafter acquired by •either, each of the said parties hereto shall hold the same free and discharged of all claims and rights of the •other party growing out of the said marriage relation; and this ease is continued generally for further proceedings to be had therein not in conflict with law.”

“Virginia: In the Circuit Court of Charlotte county.

*O. O. Barnes*, Complainant, v. *Laura E. Barnes*, Defendant.

“Decree in Vacation, October 4, 1921.

“This cause came on this day in vacation, to be again heard upon the papers formerly read; proof of legal service of due notice upon the defendant in person, in writing, that the bill and proceedings in this • ease would be this day presented to the judge of the Circuit Court of Charlotte county for action thereon; the depositions of witnesses; the answer of the defend- . ant, this day filed by leave of court; and was argued ..by counsel.

\*702“On consideration whereof, and it appearing to the court from the evidence in this cause, independently of the admissions of either party in the pleadings, or , otherwise, that the said parties were lawfully married on the 20th day of December, 1898; that both the-said O. O. Barnes and Laura E. Barnes have resided and have been domiciled in this State for more than one year next preceding the commencement of this-suit; that the said O. O. Barnes and Laura E. Barnes last cohabited in the county of Charlotte; that in December, 1920, the said Laura E. Barnes wilfully deserted and abandoned the said O. O. Barnes, voluntarily, and without any justification whatever, and has since voluntarily, wilfully and without any justification, remained away from him; the court doth adjudge, order and decree that the said O. O. Barnes be, and he hereby is, granted a divorce *a mensa et thorn*■ from the said Laura E. Barnes.

“The court doth further adjudge, order and decree-that the provisions contained in the former decree entered *herein in* reference to property rights of the-parties be, and they are hereby, ratified and confirmed, and the marital rights of each party be, and the same hereby are, extinguished; that the said property awarded to the said Laura E. Barnes in the former decree herein shall be held by her free and discharged of all claims of the said O. O. Barnes, by virtue of the curtesy or otherwise; and that all property, which the-said O. O. Barnes now owns, or may hereafter acquire,'shall be held by him free and discharged of any claims whatever of the said Laura E. Barnes, by virtue of the-contingent dower or otherwise. The question of the-custody of the infant, Wilmer Barnes, is not to be affected by this decree, but the same is left just where it was placed by the former decree entered herein, \*703•with the right of either party to apply to the court for •such relief in reference to the custody of said child as the court may deem proper to grant, upon any evidence that will be subsequently produced before the court.

“Endorsed on back as follows:

“I have seen this decree.

“H. E. Lee,

“Attorney for Laura E. Barnes.

“We ask for this decree.

“Geo. E. Allen, Hutcheson and Early, “Attorneys for O. O. Barnes.”

“To the Hon. Geo. J. Hundley, Judge of Charlotte Circuit Court.

“Your petitioners, O. O. Barnes and Laura E. Barnes, respectfully represent unto your honor, that a decree was entered by your honor in vacation of the Circuit Court of Charlotte county, on the 4th day of December 1921, whereby your petitioner, O. O. Barnes, was granted a decree of divorce *a mensa et ihoro*, from petitioner, Laura E. Barnes, on the grounds of desertion; that since the rendition of said decree your petitioners have become reconciled and now both desire and ask that said decree be revoked under section 5115 of the Code of Virginia, of 1919; that your petitioners desire to again live together as man and wife.

“Petitioners therefore earnestly request that your honor revoke so much of said decree as granted to O. O. Barnes a divorce from said Laura E. Barnes *a mensa et ihoro*.

“(Signed) O. O. Barnes

“Laura E. Barnes.”

“In Charlotte Circuit Court, in vacation, January 2, 1922.

\*704“O. O. Barnes v. “*Laura E. Barnes*.

“Decree.

“This day came the parties in person and filed an application and petition by leave of court, -wherein they ask the court to revoke so much of the decree entered in this cause on the 4th day of December, 1921, whereby a divorce *a mensa et thoro* was granted, to O. O. Barnes.

“On consideration whereof, it appearing to the-court from said petition and from the oral testimony of O. O. Barnes, that the said plaintiff and defendant have become reconciled and have agreed and now wish to again live together as man and wife, the court doth. accordingly grant the prayer of said petition and doth adjudge, order and decree that so much of said decree as granted a divorce *a mensa et thoro* to said O. O. Barnes from said Laura E. Barnes be, and the same is hereby, cancelled, annulled and revoked, and the parties restored to their marital rights.”

In addition to the above documentary evidence,, the record contains a certificate of the following agreed facts:

“It was admitted by counsel for both American. Fertilizer Company and Counsel for Laura E. Barnes and petitioners, L. C. Barnes, and Otis and Wilmer Barnes, that Laura E. Barnes became reconciled to O. O. Barnes upon the express condition that the property rights of the parties should remain as they were-fixed by the decrees entered in the divorce suit under-date of August 29, 1921, and October 4, 1921.

\*705“It was further admitted by , said counsel that the-indebtedness set forth in plaintiff’s petition for attachment was owing and an existing debt upon the filing; of the said divorce suit, and now remains unpaid.”

“It was further admitted that said O. O. Barnes is now a nonresident of Virginia and that after the entry of the decree dated January 2nd, 1922, he deserted the said Laura E. Barnes.”

The only assignment of error is to the action of the court in holding that the property levied on is the property of O. O. Barnes and liable to be subjected to the debt for which the attachment was issued.

Upon this record the first question presented for the consideration of this court is the extent of the court’s authority to pass the decrees of August 29th and October 4th hereinbefore set out. In other words, the decrees in question are valid and effective only insofar as the court had jurisdiction of the subject matter therein attempted to be adjudicated; and it is fundamental doctrine that “jurisdiction of the subject matter can only be acquired by virtue of the constitution and some statute;” *Shelton v. Sydnor*, 126 Va. 625, 102 S. E. 83. To the extent, therefore, that the court exceeded its authority, or its jurisdiction, over the subject matter embraced in the decrees, they are absolute nullities, and may be impeached directly or collaterally by all persons, anywhere, at any time, or in any manner; and may be declared void by every court in which they are called in question. *Wade v. Hancock*, 76 Va. 620; *Seamster v. Blackstock*, 83 Va. 232, 2 S. E. 36, 5 Am. St. Rep. 262; *Neale v. Utz*, 75 Va. 480; *Shelton v. Sydnor*, 126 Va. 625, 102 S. E. 83.

On the other hand, if the court had jurisdiction of the parties and of the subject matter, and the pro\*706eedure was in the usual equity form, the decrees are plainly not void, however erroneous they may have been, and cannot be collaterally attacked by a third person, unless he shows they were procured through fraud or collusion for the purpose of defrauding him as to some pre-existing right; *Michaels v. Post*, 21 Wall. 398, 22 L. Ed. 520; *Wilcher, et als. v. Robertson*, 78 Va. 602; *Alvie v. Saunders*, 113 Va. 208, 74 S. E. 153, 34 Cor. Jur. p. 526.

“By jurisdiction over the subject matter is meant the nature of the cause of action and of the relief sought; and this is conferred by the sovereign authority which organizes the court and is to be sought for in the general nature of its powers, or in the authority specially conferred.’ *Cooper v. Reynolds*, 10 Wall 308, 19 L. Ed. 931. If not fixed by the Constitution, the legislature alone can determine of what subjects the several courts of the State shall have jurisdiction. No consent of parties can confer it, and a judgment outside the jurisdiction is simply void.” *Thacker v. Hubard*, 122 Va. 379, 94 S. E. 929, 21 A. L. R. 414.

“Now it is essential to the validity of a judgment or decree, that the court rendering it shall have jurisdiction of both the subject matter and parties. But this is not all, for both these essentials may exist and still the judgment or decree may be void, because the character of the judgment was not such as the court had power to render.” *Anthony v. Kasey*, 83 Va. 338, 5 S. E. 176, 5 Am. St. Rep. 277.

It is contended in behalf of plaintiffs in error that the circuit courts have authority in divorce cases, by virtue of the provisions of section 5111 of the Code, to transfer to the wife title to a specific portion of the husband’s real estate as alimony, when there is ..no objection on the part of the husband, and for that \*707reason the decrees referred to had the effect of vesting title to the property in question in Mrs. Barnes and the children named.

The statute, so far as pertinent, reads as follows:

“Upon decreeing the dissolution of a marriage, and also upon decreeing a divorce, whether from the bond of matrimony or from bed and board, the court may make such further decree as it shall deem expedient concerning the estate and maintenance of the parties or either of them. \* \* \* \* .”

While it is true this precise question, so far as we are advised, has not heretofore been presented to the appellate court of this State, we consider that it has been practically settled in Virginia by several decisions in which the question was indirectly involved.

In *Harris v. Harris*, 31 Gratt. 13, it was said: “Alimony had its origin in the legal obligation of the husband, incident to the marriage state, to maintain his wife in a manner suited to his means and social position.” And in *Latham, v. Latham*, 30 Gratt. 338: “Alimony is an allowance made to the wife out of the husband’s estate or income, upon a decree of separation.” And in *Cralle v. Cralle*, 84 Va. 198, 6 S. E. 12: “The general Tule undoubtedly is, that the income of the husband, whether derived or to be derived from his personal exertions or from permanent property, or from both, is the fund from which alimony is to be decreed.”

The jurisdiction of divorce causes is purely statutory (2 Bish. Mar. Div. & Sep., sec. 1231), and the court possesses no powers in such cases involving matters of property beyond those conferred by statute, with the exception of awarding alimony, which is an incident of divorce and based upon the doctrine of the husband’s duty to maintain and support his wife. 2 \*708Bish. Mar. Div. & Sep. Sec. 829; *Reynolds v. Reynolds*, 68 W. Va. 15, 69 S. E. 381, Ann. Cas. 1912A, 889.

In *Lovegrove v. Lovegrove*, 128 Va. 449, 104 S. E. 804, where the wife complained that the court refused to permit her and her infant children to occupy the husband’s dwelling house, after a decree of separation, Judge Prentis, speaking for the court, said:

“The general rule is that a wife is not entitled to have any specific parcel of real estate assigned as her own. Alimony is usually an allowance in money out of the husband’s estate, but not the estate itself. Although the decisions are not harmonious, the very great weight of authority is to the effect that unless there is express statutory authority therefor, the court possesses no power to vest in the wife title to a specific portion of the husband’s real estate.

“In *Almond v. Almond*, 4 Rand. (25 Va.) 668, 15 Am. Dec. 781, it is said: ‘Now the claim of the wife for alimony is a personal claim on the husband; she has no lien on any specific property, without an agreement. She can no more, therefore, ask the court to assign her this negro, or that tract of land, than a creditor of the husband could come into court and ask such an assignment, which we know without a particular lien could not be done.’ ”

It is true the learned judge who delivered the above opinion expressed himself as unwilling to say that there could not be any case in Virginia in which the court could not permit a wife and her infant children to occupy a dwelling house owned by the husband, but it is nowhere intimated in *Lovegrove v. Lovegrove, supra*, or any other Virginia decision, either, before or after the present- statute took effect, that the court has power to transfer to the wife any specific portion of the husband’s real estate as alimony. On the other hand, \*709*Lovegrove v. Lovegrove* and such, other decisions in this State as touch the subject expressly declare to the contrary, as do the great bulk of decisions in other jurisdictions where there is no statute to authorize it. This court, at least, is unable to find in our statute any such express authority as is said by the court in *Lovegrove v. Lovegrove* to be necessary. Without such authority a court has no power to transfer to the wife any specific portion of her husband’s real estate as alimony; for the reason that alimony, in the commonly accepted meaning of the term, is an allowance to the wife out of the husband’s earnings, or income from his estate, and not the estate itself.

In *Gum v. Gum*, 122 Va. 32, 94 S. E. 177, it was held that the term “estates” as used in section 5111 embraces contingent right of dower, and the statute intended to give the court the right to settle the rights of each party in the property of the other, and if need be to extinguish them. Whilst we do not wish to be understood as saying that there might not possibly be some other property right than that of contingent rights of dower and courtesy which the court is empowered by the statute to settle in cases of divorce, we think it clear, certainly in the absence of agreement, that the power of the court is limited to the settlement of those property rights of the parties which have arisen by operation of law out of the marital relation, and the protection of their respective estates. In *Reynolds v. Reynolds, supra*, wherein a statute identical with ours was construed, it was said: “The words ‘concerning the estate’ of the parties, are evidently meant to give the court authority to protect each party in the possession and enjoyment of his



or her respective estate, subject to such alimony as may be decreed, and not to authorize the transfer of the legal title to the land by way of alimony.”

\*710It cannot be questioned, however, that, although courts may have no authority, in the absence of statute, to allot to the wife any part of the husband’s real estate as *alimony*, courts which have jurisdiction to grant divorces and award alimony also have the incidental authority to approve *bona fide* and valid agreements between the parties for the settlement of property rights and claims for alimony, though they have no jurisdiction in the divorce suit to enforce compliance with such contracts, or to alter their terms. This seems to be the general rule, and has been so held in several cases in this State. *Newman v. McComb*, 112 Va. 408, 71 S. E. 624; *Cumming v. Cumming*, 127 Va. 16, 102 S. E. 572; *Moore v. Crutchfield*, 136 Va. 20, 116 S. E. 482.

Mr. Bishop states the rule as follows: “Where parties about to apply for a divorce, or while a divorce suit is pending, undertake to arrange questions of alimony 'between themselves they are liable to fall upon some of the collateral obstructions stated in the preceding chapter just cited. But if nothing is done, intended or adapted to stimulate the divorce proceeding or to keep any facts from the court, or to work any sort of fraud upon the public or the law, effect will be given to such mutual property or alimony arrangements as they may fairly make. They ought to lay their bargainings before the tribunal, and if on inquiry it finds the provision for alimony fair and equitable it will enter a decree pursuant thereto.” 2 Bish. Mar. Div. & Sep., Sec. 884.

In *Cumming v. Cumming*, *supra*, where an ante-nuptial contract between the parties was held to be invalid for the reason that it facilitated the separation of the parties after marriage, Judge Sims, speaking for the court, said: “And the weight of authority and \*711better opinion, indeed, is that even *bona fide* ante-nuptial and postnuptial contracts, valid in all other respects, cannot bind the action of the court on the subject of alimony. The court will usually adopt such contract provisions if just and reasonable; otherwise it will not do so. 1 Page on Contracts, section 430.”

And engrafted upon the rule above referred to is the further doctrine that a decree entered in a divorce suit approving a contract between the parties for the settlement of alimony and property rights, *is not a decree for alimony*.

In *Moore v. Crutchfield*, *supra*, a contract had been entered into between Warner Moore, Jr. and his wife, while a suit for divorce was pending between them, for .the settlement of alimony and property rights. This contract, after expressing the mutual desire of the parties to accomplish that purpose, provided that Mr. Moore should pay his wife, “in lieu of all claims for support and maintenance, or for alimony,” and in “full settlement of all her property rights, by reason of said marriage” the sum of \$25.00 per month for the period of three years from November 1, 1917, and upon final adjudication of the divorce cause, should pay her the sum of \$5,000.00 in eash. Two days after-wards a decree was entered in the divorce suit which contained this provision: “And it appearing that all property interests and alimony have been fully settled and agreed upon between the plaintiff and the defendant, as appears from an agreement herewith marked exhibit 2, the court doth, in all respects, approve said settlement as to said alimony and property rights of the respective parties hereto, provided, however, that the said defendant shall, in addition thereto, pay the costs of this suit, and the fee of \$500.00 to Gunn & Mathews, counsel for the plaintiff.”

\*712Mrs. Moore having died shortly after the entry of this decree, her administrator sued Mr. Moore for the recovery of the amount he agreed to pay his wife under the contract, and. there was judgment for the plaintiff. In the opinion of the court reviewing this judgment, the contract between the parties filed in the divorce proceedings and approved by the court was upheld, and the Supreme Court of Appeals quoted with approval from the opinion of the judge who tried the ease in the court below, in part, as follows:

“The decree of divorce from bed and board separating the wife from the defendant here does not undertake to direct that the husband shall pay the wife alimony. There is no alimony awarded or allowed the wife. The fact that the court approved the agreement made between the parties partly in lieu of alimony does not make the order of court a decree for alimony. There is nothing in that decree that can give it the force and effect of a judgment against the husband for the amount agreed to be paid the wife, a result that follows from the usual decree ordering the payment of alimony. *Isaacs v. Isaacs*, 117 Va. 730, 86 S. E. 105, L. R. A. 1916B, 648.”

“A decree of court approving a contract between parties providing for payments in lieu of alimony and for the settlement of the property rights of the parties is not a decree for alimony, and the court has no jurisdiction in the divorce suit to enforce compliance with the contract, nor to alter its terms upon subsequent, application of one of the parties. 19 Corpus Juris, p. 251, and notes; *Ibid*, p. 340; *Pryor v. Pryor*, 88 Ark. 302, 114 S. W. 700, 129 A. St. Repts. 102.”

Let us now consider the validity and the effect of the decrees in the ease before us.

The decree of August 29th, after reciting that “protracted litigation concerning the property rights of the parties to this cause would consume the bulk of the estate of the complainant, O. O. Barnes, and in order to avoid this result, counsel for the parties have undertaken to agree upon a fair and equitable division of said property rights,” sets forth specifically and in detail the agreement between the parties by which O. O. Barnes obligates himself, among other things, to “grant” the real estate therein mentioned to Mrs. Barnes, with certain limitations over to her children. The decree then proceeds to ratify and confirm “the said compromise agreement in reference to said property rights,” and to grant and allot the real estate described therein to Mrs. Barnes and her children upon the terms and conditions stipulated in the agreement.

The decree of October 4th, after granting the divorce, proceeds to ratify and confirm the provisions of the preceding decree as to the property rights of the parties, and to extinguish all marital rights of each party in the property of the other. This decree is endorsed: “I have seen this decree. H. E. Lee., attorney for Laura E. Barnes.” “We ask for this decree. Geo. E. Allen, Hutchinson and Early, attorneys for O. O. Barnes.” It is evident that in order to arrive at the true meaning and intent of these two decrees, and their effect, they must be read and taken together.

In considering the question of the validity of the decrees it may not be superfluous to restate the doctrine established by the authorities hereinbefore cited, to the effect: That, although a court may have no power in a divorce suit to transfer to the wife title to her husband’s real estate as alimony, it has authority in such suit to approve agreements between the parties for the settlement of alimony and property rights, though it has no authority to enforce them; and that a decree approving such an agreement is not a decree for alimony.

It follows that insofar as the decrees in question undertook to approve the agreement between Mr. Barnes and his wife they were within the limits of the court’s jurisdiction, and did not constitute an attempt on the part of the court to transfer to Mrs. Barnes title to her husband’s real estate as *alimony*.

We are, therefore, of the opinion that the court had the right to set forth in its decrees the agreement between the parties, as it did; to determine whether such agreement was fair and equitable, and in good faith; and, upon so finding, to ratify and approve the same; and this action being within the jurisdictional powers of the court, the decrees are valid and binding to that extent if no other. It is well settled that when a court has jurisdiction of the cause and of the parties, its judgment, so far and within its powers, is valid, though it may be invalid in other respects. 1 Freeman Judg. M’ts., sec. 120; *Wade v. Hancock*, 76 Va. 620; *White v. Palmer*, 110 Va. 490, 66 S. E. 44. “A judgment may be good in part, and bad in part. Good to the extent it is authorized by law, and bad for the residue.” 15 R. C. L., p. 843. In the case of *Emmerson v. Emmerson*, 120 Md. 584, 87A, 1033, the parties had made an agreement through counsel, while a divorce suit was pending between them, by which the husband obligated himself to pay the wife a certain annual sum of money until her death, irrespective of whether she survived him or not, and, also to transfer to her certain property absolutely, and to surrender certain other property to trustees as security to enforce such payment during the wife’s life. The agreement was adopted by the court in the divorce proceeding and incorporated bodily in the decree of divorce. The wife afterwards remarried and there was a controversy between the parties as to the validity and effect of the decree entered in the divorce suit which embodied the said agreement. In the course of its opinion in the above case the court said: “The practice is common, nevertheless, for courts to incorporate in their decrees provisions as to alimony which have been agreed to by the parties. The court, however, must be satisfied that the agreement was not the result of collusion on the main point of divorce. The practice is to submit the agreement to the court, and if the court is satisfied that it is a proper settlement it will receive the sanction of a decree. 2 Bishop on Marriage and Divorce, section 702; Nelson on Marriage and Divorce, section 915. Then the validity of the award depends not upon the agreement, but upon the judgment or decree.”

The court then proceeded to hold that if a court approves the provisions of an agreement as to alimony it can incorporate them in its decree; that as the agreement, in the case before it, was a plain attempt on the part of the husband to have allowed to his wife something more than, under the law, could have been allowed as alimony, the said decree was not a decree for alimony; and that the agreement between the parties should be upheld according to its terms. After referring to the provisions of the agreement, the court concludes its opinion as follows: “None of these could have been decreed without his consent and the conclusion is clear

that he intended under this agreement to assure his wife these provisions during the balance of her life, irrespective of any contingencies. The court having embodied his agreement in the decree, we are of the opinion that a court of equity should not disturb it.”

\*716It having been determined that the decrees are valid to the extent that they set out and approve the compromise agreement between the parties in the divorce suit, it now becomes necessary to consider the effect of said decrees as against third parties, such as the attaching creditor in this case. It is contended by counsel for the fertilizer company that, as it does not appear from the record or by extrinsic evidence that the agreement between the parties was in writing and admitted to record, the agreement is void as to creditors of O. O. Barnes under the provisions of sections 5192 and 5194 of the Code. Section 5192, so far as pertinent, provides:

“Every contract, not in writing, \*\*\*\*\* made for the conveyance or sale of real estate, \* \* \* \* shall be void, both at law and in equity, as to purchasers for value and without notice, and creditors. \* \* \* .” And section 5154, so far as pertinent, provides that:

“Every such contract in writing, \*\*\*\*\* shall be void as to \* \* \* \* subsequent purchasers for valuable consideration and without notice and creditors, whether general or by lien, until and except from the time it is duly admitted to record and indexed as required by law. \* \* \* \* ”

The full history and purpose of section 5192 is given in the opinion delivered by Judge Keith in the case of *Straley v. Essex*, 117 Va. 135, 83 S. E. 1075, and it can serve no necessary purpose to repeat it here. Sufficient to say, its purpose “was to change the law as declared in *Floyd v. Harding*, 28 Gratt. 401, and subsequent Virginia cases recognizing and following the doctrine of that case.”

At the time of the decision in *Floyd v. Harding* the registry acts did not require a contract for the conveyance or sale of real estate to be in writing, although those acts required every contract for the sale or conveyance of real estate, which was in writing, to be recorded, in order to be valid against purchasers for value and without notice, and creditors of the vendor. It was consequently held in *Floyd v. Harding* that a purchaser of land under a parol contract who had paid the purchase money and had been put into possession, held a valid equitable title to the land which was not subject to the lien of a judgment against the vendor. The result of this decision and those following it was the enactment of section 5192 in, substantially, its present form, requiring every contract for the conveyance or sale of real estate, in order to be valid as to innocent purchasers and creditors of the vendor, to be in writing, and admitted to record.

We have been unable to find any case in Virginia, nor has any case been pointed out to us, in which the operation of the statute has been extended to contracts embodied in valid decrees entered by courts of equity. We do find, however, several somewhat analogous cases in which it was held to the contrary.

In *Trout's Admr. v. Warwick*, 77 Va. 731, the court directed Warwick, who was trustee for his wife, to buy, subject to its approval, a home for his wife, at a cost not exceeding \$6,000.00, out of funds belonging to her and under the control of the court. The trustee contracted in writing for 240 acres of land at \$12,000.00, subject to the court's approval, which contract was reported to the court; but informed the court that only 100 acres of the land at the price of \$6,000.00 is to be paid for out of the wife's funds. A deed for the 100 acres was filed with the report of the trustee, whereupon the court confirmed the purchase of said 100 acres of land and ordered the deed to be filed as *escrow* until the land had been fully paid for. The contract was never recorded, and before the deed was admitted to record judgments were obtained against the vendor of the land.

Upon a suit by the judgment creditors of the vendor to enforce their judgment liens against the land, it was held that, under the circumstances of the case, neither the contract in writing, nor the deed, were within the terms and intentment of the registry act, and that the title of the appellees, which was derived through the court proceedings, was not such a title as was required to be recorded by that act.

In *Briscoe v. Ashby, et als.*, 24 Gratt. 454, a tract of land in Fauquier county, which was held in trust for the benefit of a married woman and her children, was, in a suit for the purpose, decreed to be sold and the proceeds invested in other lands for the benefit of the beneficiaries of the trust, and the sale was made and confirmed. Afterwards a petition was filed in the suit by the beneficiaries asking that the trust fund be applied to the purchase of a tract of land in Culpeper county, whereupon the court appointed a trustee, directing him to purchase the land in Culpeper county and take a deed to himself upon the tract which

applied to the land in Fauquier county, and which had been sold. The trustee purchased the land in Culpeper out of the proceeds of the Fauquier land in his own name, but never received a deed for it. Afterwards the trustee sold and conveyed the land to T., who sold it to B. Upon a petition filed in the proceedings in the Culpeper suit, in which the land in that county had been sold, by the beneficiaries of the trust fund, T. and B., who had purchased the land from the trustee, claimed to be purchasers for value and without notice. \*719 Upon these facts it was held that it was not necessary to record the decree of the Circuit Court of Fauquier county in Culpeper to protect the beneficiaries of the trust fund against the claims of T. and B. as purchasers for value, nor was the decree of the Fauquier court such a decree as was necessary to be recorded under the registry acts; that, the title of the beneficiaries was founded upon the proceedings of a court of chancery and was not within the terms of said act.

In *Dabney & Wife v. Kennedy*, 7 Gratt. 317, there had been a suit by a husband and wife against the executor of the wife's father to obtain possession of her property, and a decree was entered therein directing the executor to deliver the property to the husband and wife, to be held by them subject to the uses and stipulations of a marriage agreement entered into by them before marriage, but unrecorded.

It was held that th'e said decree did in effect set up and execute the marriage agreement; the marital rights of the husband was thereby intercepted; and the property taken and received by virtue of said decree, was therefore held by the husband and wife as trustees under the said decree for the purpose of the said agreement; and not by the husband in his character as husband alone. It was also held that the validity of the decree was not impaired by the failure to record it in the county where the property was situated or the parties resided; and the rights acquired in virtue of the decree were good and valid against the subsequent creditors of the husband.

In the case here, upon the application of the wife in the divorce suit for alimony, suit money and "other relief," the parties came before the court and laid before it a compromise agreement which they had entered into for the settlement of alimony and property rights; -whereupon the court, as it had a right to do, approved and adopted the agreement, and incorporated it in its decree. The act of placing the agreement before the court was the act of the parties; the act of approving the agreement, and of setting it out in the decree, were acts of the court; and such rights as are vested in Mrs. Barnes and her children under the decree was by virtue of the judicial sanction and determination of the court, and not by the act of the parties in laying the agreement before it. Taking into consideration the history and purpose of the statute, its commonly accepted application from the time of its first enactment, and the cases in which it has been held not to apply, we are of opinion that the application of the registry statutes was not intended, nor should be extended to the decrees in controversy in this case, and that the rights acquired by the wife and children by virtue of those decrees are not subject to the subsequent attachment lien of the creditor of O. O. Barnes, under the provisions of sections 5192 and 5194 of the Code. Nor can it matter whether the agreement was or was not in writing. The terms and conditions of the contract being set forth in the decree itself and being approved by the court, it is surely as solemn and binding as it would have been if incorporated in a separate document and filed with the record. It has been said that judgments and decrees are contracts- of the highest character (*Robert's Admr. v. Cooke*, 28 Gratt. 222), and especially is this so when entered by consent as appears, and seems to be conceded, to have been the case in this instance.

A consent decree is a contract or agreement between the parties to the suit, entered of record in the cause with the consent of the court, and is binding unless secured by fraud or mistake. *Morris v. Peyton*, \*72129 W. Va. 201, 11 S. E. 954; *Darraugh v. Blackford*, 84 Va. 509, 6 S. E. 542; *Bank v. McVeigh*, 32 Gratt. 530; *Pates v. St. Clair*, 11 Gratt 22; *Hounsdel v. Hounsdel*, 116 Va. 675, 82 S. E. 689; 15 R. C. L. pp. 643, 644; Cor. Jur. p. 133.

The next question to be determined, is what right or estate was vested in Mrs. Barnes and her children by virtue of the decrees. It seems indisputable that as the court had jurisdiction to approve the agreement, as it did, such approval could have no less effect than to give them the right, in the absence of fraud, collusion, or imposition upon the court, to enforce compliance with the terms of the agreement in the proper proceedings in the proper forum, and that they were thereby vested with an equitable interest in the real estate in controversy, which, not being within the operation of the registry statutes, is superior to the lien of the attachment in this case. The statute itself (section 6407 of the Code) provides that:

"Any person may file his petition, at any time before the property attached as the estate of the defendant is sold, \* \* \* disputing the validity of the plaintiff's attachment thereon, or stating a claim thereto, or an interest in or lien on the same, under any other attachment, or otherwise, and its nature, and upon giving security for costs, the court, without any other pleading, shall inquire into such claim, or, if either party demand it, impanel a jury for that purpose, and if it be found that the petitioner has title to, or a lien on, or *any interest* in such property, or its proceeds, the court shall make such order as may be necessary to protect his rights \* \* \* (Italics supplied.)

The evident purpose of this statute was to protect the equitable as well as the legal rights and \*722interests of third persons in the attachment proceedings, and that the lien of the attaching creditor should be subordinated to all such rights and interests as exist at the time the attachment is levied. After the entry of the decree in this case, Barnes only held the bare legal title to the property as trustee for his wife and children, and the familiar doctrine stated by Judge Burks in *McClanahan's v. N. & W. Railway Co.*, 122 Va. 705, 96 S. E. 453, which has been invoked in so many cases of like character, applies with full force in this case. Quoting from the case of *Sydnor v. Martin*, 17 W. Va. 276, 41 Am. Rep. 670, he states:

“ ‘It may therefore be laid down as a universal rule, established by many cases, that a judgment lien is always subject to every possible description of equity held by a third party against the debtor at the time the judgment attached; and that it is immaterial whether the rights of such third party consists of an equitable estate or interest in the judgment debtor’s land, an equitable lien on his land, or a mere equity against the debtor which attaches to or affects his land. Nor is it at all material whether the judgment debtor has or has not, when he contracted his debt or obtained his judgment or docketed the same, notice of such equitable estate, equitable lien, or mere equity. If they be prior in time to the judgment, they will always be preferred to the judgment lien. The authorities we have cited abundantly sustain this conclusion; and there is no exception to this universal rule, except where such exceptions has been made by some statute law.’ ” *Van Nostrand & Co. v. Va. Zinc & C. Cor.*, 126 Va. 131, 101 S. E. 65.

It is also contended that the subsequent reconciliation of the parties and the decree of January 2nd revoking the divorce from bed and board, also \*723revoked the settlement of property rights and alimony approved by the preceding decrees. Section 5115 of the Code expressly authorizes the court to revoke a decree of divorce from bed and board “under such regulations and restrictions as the court may impose.” It appears from the agreed statement of facts and the pleadings in this case that Mrs. Barnes refused to join in the petition for revocation of the divorce, except upon the express condition that the settlement of property rights made by the former decrees should not be disturbed; and the decree of January 2nd, entered in accordance with the petition filed by the parties, only revoked “so much of the decree of October 4th as granted a divorce *a mensa et thoro*.” It thus plainly appears from the decree itself, as well as from the pleadings and evidence in this case, that it was not the intention of either of the parties or of the court to interfere with, or cancel, the contract which had previously been entered into, and which in effect constituted a postnuptial settlement on the wife and children. The question of whether the wife and children have forfeited their rights under the agreement depends not only upon the terms of the agreement itself, but upon the situation and conduct of the parties as indicating their intention to avoid it. We think this question can only arise between the parties themselves, and cannot be determined here, but conceding that the attaching creditor has the right to attack the decrees on that ground, the general rule may be stated to be that a postnuptial settlement or agreement made when the parties are already separated or while a divorce suit is pending between them, as a matter of law, is not abrogated by the subsequent reconciliation of the parties. In a comprehensive note to *Dennis v. Perkins* (88 Kan. 428), 129 P. 165, 43 L. R. A. (N. S.) \*7241219, the annotator draws a distinction between mere separation agreements and separation of postnuptial settlements, saying: “If the agreement goes further and amounts to a postnuptial separation settlement” (as is the case here) “it is not terminated, as a matter of law, by such coming together of the parties;” and he quotes a number of decisions to sustain that statement of the rule.

Thus, a separation agreement is not abandoned by a mere conditional, experimental, and temporary living together of the parties, without any intention to abandon the agreement, and without a return of the parties to their original situation as husband and wife, bound to live together in the domestic relation. *Alleman v. Alleman*, 2 Dauphin Co. Rep., p. 209. And a contract entered into between husband and wife upon the institution of divorce proceedings by the wife, who had left the husband, whereby, in consideration of a certain sum, the wife acknowledges satisfaction and payment of all claims against her husband of every kind for alimony, support, and maintenance, and releases all interest, right and title in all the husband’s property, is not abrogated by the husband’s subsequently receiving the wife back into his home and supporting her, and living with her, by cohabitation, as his wife. *Bulke v. Bulke*, 173 Ala. 138, 50 So. 490; *Huntley v. Huntley*, 41 N. C. 514.

In *Savage v. Savage*, 141 F. 346, 72 C. C. A., 3 L. R. A. (N. S.) 923, it was held that remarriage of the parties does not invalidate a contract by which a divorced man agrees to allow his former wife an annuity, to be secured by a trust deed on real estate, in lieu of alimony allowed her by a decree of divorce, from the lien of which his property is to be released, and as a marriage settlement; and the wife is not, be\*725cause of her marital relation, to be postponed to other creditors of her bankrupt husband, where the statute provides that a married woman shall have the right to acquire, hold and dispose of *property* as if she were unmarried. This

case arose in Virginia, where the parties lived and the property was situated.

“Notwithstanding the court has power and authority to modify its decree of divorce touching the allowance of the sum of money for *the* maintenance of the wife, yet, nevertheless, she and her husband may agree in a proper case touching the amount of such sum and the manner of its payment, subject to the approval of the court as to its validity in good morals and as conformable to public policy, and in further consideration of the status and condition of the parties relating to the question of its fairness and equibility of adjustment. The authorities generally hold that when such an agreement has been approved by the solemn decree of the court, it becomes forever binding, to the same degree and with like effect as ordinary contracts between parties admittedly *sui juris*, and is not subject to revocation or modification except by consent of the parties thereto. \* \* \* \* The court cannot alter or modify the decree, insofar as it is based on the contract of the parties, for such a modification of the decree would be no less than a modification of the contract itself.” 1 R. C. L. pp. 947, 948. *Emmerson v. Emmerson, supra*.

Further complaint is made that if the decree of January 2nd is not construed as a complete revocation of the preceding decrees, the effect will be to allow the husband, who was previously indebted, to transfer to his wife property which should be liable to his debts. The answer to this is, that there is no charge that there was fraud or collusion on the part of the \*726parties in the divorce proceedings. The attachment was sued out upon the sole ground that O. Q. Barnes was not a resident of the State. Nor is any evidence of fraud produced in these proceedings beyond the mere fact that Barnes was indebted to the fertilizer company at the time the divorce decrees were entered. The consideration of the agreement between Barnes and his wife was a settlement of property rights, claims for alimony and suit money, and release of the wife’s contingent right of dower. This constituted a valuable consideration, and the transaction, therefore; is not *prima facie* fraudulent. In *Savings Bank v. Todd*, 114 Va. 708, 77 S. E. 446, where a creditor of the husband sought to set aside a postnuptial settlement on his wife, which is shown to have been founded upon a valuable consideration, it was held that the burden is upon the creditor to show that the settlement was excessive — so excessive as to raise a presumption of fraud.

There is no evidence in this case to show that the settlement was excessive, nor was there any effort on the part of the creditor to show any other circumstances of fraud or collusion, as it had a right to do, if it could, and the matter had been put in issue by the pleadings. *Michaels v. Post, supra*. The creditor seems to have relied entirely upon the alleged invalidity of the decrees and the subsequent reconciliation of the parties.

Upon the whole ease we are of the opinion that the decrees in the divorce suit vested in Mrs. Barnes and her children an equitable interest in the real estate in controversy, which is superior to the lien of plaintiff’s attachment in this case, and for the foregoing reasons the judgment of the circuit court should be reversed.

*Reversed.*

Lops v. Lops,  
140 F.3d 927, 952 (11th Cir. 1998)

## Lops v. Lops

140 F.3d 927 (11th Cir. 1998)  
Decided May 7, 1998

No. 97-9381.

928 DECIDED May 7, 1998. \*928

James G. Gore, Jr., Vienna, VA, for Respondents-Appellants.

Linda Shay Gardner, Law Offices of Frederick P. Rooney, Bethlehem, PA, Sherry Barnes, Augusta, GA, for Petitioner-Appellee.

Appeal from the United States District Court for the Southern District of Georgia. (No. 1:97-CV-298), Dudley H. Bowen, Jr., Judge.

Before COX and HULL, Circuit Judges, and KRAVITCH, Senior Circuit Judge.

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HULL, Circuit Judge:

Petitioner-Appellee Christine Lops filed a petition under the International Child Abduction Remedies Act ("ICARA"), [42 U.S.C. § 11601-10](#), seeking return of her two minor children to Germany. After conducting evidentiary hearings, the district court found that Petitioner's former husband, Respondent Michael Lops, and his mother, Respondent Anne Harrington, wrongfully removed Petitioner's minor children from Germany to the United States in violation of Petitioner's custody rights. As authorized under ICARA, the district court ordered the children's return to Germany with Petitioner. Respondents appeal. After review, we affirm.

### I. FACTS

The issues in this appeal necessitate first a detailed review of the district court's findings of fact and the evidence supporting them. A. On January 31, 1995, Petitioner Initiates Divorce And Custody

#### Proceedings In Germany

Petitioner and Respondent Lops were married in Germany in June 1991. Until they separated in January 1995, they lived with their two minor daughters, Claire and Carmen Lops, in Rodgau, Germany. On January 31, 1995, Petitioner initiated divorce and custody proceedings in the German family court for the district that was the marital and habitual residence of the parties. Alleging that Respondent Lops physically abused her, Petitioner sought sole custody of the children. From January 1995 to early May 1995, Petitioner and the children visited relatives and friends in Belgium.



On May 2, 1995, Petitioner and Respondent Lops appeared with counsel for their first hearing before the family court in Germany. Respondent Lops also sought sole custody of the children. Since the parties could not reach a custody agreement, Judge Rudolf Giwitz, the German family court judge, instructed the parties to appear with the children the following week. Even though Petitioner had returned to Germany with the children  
930 in early May 1995, the \*930 animosity between Petitioner and Respondent Lops had increased due to Petitioner's taking the children to Belgium for four months without Respondent Lops's consent.

## B. On May 10, 1995, Parties Agree To Share Custody At German Family Court Hearing

On May 10, 1995, the parties appeared again with counsel and the children before Judge Giwitz. At this "isolated proceeding of custody" hearing under German law, Judge Giwitz heard from each party and interviewed the children. In a letter written from Judge Giwitz to the district court, Judge Giwitz indicated that Petitioner expressed concerns that Respondent Lops would follow through on earlier threats to abduct the children and take them to the United States. Judge Giwitz's letter further states that Respondent Lops dispelled these concerns by arguing that he was firmly rooted in Germany and had no further connection with the United States.<sup>1</sup>

<sup>1</sup> Judge Giwitz's correspondence and all of the German courts' orders, and their English translations, were entered in the record at the evidentiary hearing. After observing that the German documents were translated by Petitioner's German counsel, a partisan individual, the district court noted that a neutral translator subsequently had affirmed that the translations were accurate in most respects.

As a result of the German family court proceeding, the parties agreed to share joint legal custody, with Petitioner retaining primary physical custody. Respondent Lops was allowed visitation rights based on his assurance to Judge Giwitz that he would return the children to Petitioner.

The parties' agreement regarding custody of the children resulted in a suspension of the German family court proceedings. Judge Giwitz approved of Respondent Lops's having a short visitation with the children immediately following the hearing, with the understanding that Respondent Lops would return the children that evening to Petitioner. The German court considered the parties' custody agreement announced in court as binding on both parties.

## C. On May 10, 1995, Respondent Lops Violates Custody Agreement

Immediately following the May 10 hearing, Respondent Lops visited with the children as authorized by Judge Giwitz. Once Respondent Lops obtained the children physically, he did not return the children to Petitioner as agreed, and understood by Petitioner and Judge Giwitz, only hours earlier. Petitioner objected and initiated efforts to contest this unilateral alteration of the parties' agreement announced before Judge Giwitz.

Over the next two weeks, Petitioner resided with Respondent Lops's aunt and visited the children daily in the marital residence, but she was never allowed to remain alone with the children. During this time, there was also some attempt at marital reconciliation, which soon failed.

## D. On May 30, 1995, Respondents Fraudulently Obtain New Passports For The Children

Unbeknownst to Petitioner, Respondents planned to remove the children from Germany, but could not because the children's passports were in Petitioner's possession. The district court determined that Respondents misrepresented to Consulate officials that Petitioner had abandoned the children and thereby obtained new

passports for the children on May 30, 1995. The district court expressly found, and the evidence showed, that Petitioner never abandoned the children and that she had parental custody rights not only by operation of German law but also by the agreement before and approved by the German family court judge.

[16] E. On May 30, 1995, Petitioner Reopens Custody Proceedings In German Family Court, And On June 1, 1995, Respondent Lops Takes Children From Germany To Spain

On May 30, 1995, the same day Respondents obtained new passports for the children, Petitioner reopened the suspended custody proceedings before Judge Giwitz. However, on June 1, 1995, without Petitioner's  
 931 knowledge or consent and in violation of the parties' custody agreement in Judge Giwitz's <sup>931</sup> court, Respondent Lops took the children from Germany to Spain, where they stayed until approximately June 25, 1995. While Respondent Lops and the children were in Spain, Respondent Harrington, Respondent Lops's mother, remained at the former marital residence in Rodgau, Germany.

#### F. On June 27, 1995, Respondent Harrington Takes Children To The United States

Respondent Lops and the children returned to Germany on June 25, 1995. Only two days later, Respondent Harrington took the children to the United States, without Petitioner's knowledge or consent and in violation of her custody rights under German law and the parties' custody agreement in Judge Giwitz's court.

#### G. On July 3, 1995, German Family Court Conducts Another Hearing

Judge Giwitz held another custody hearing on July 3, 1995. Neither Respondent Lops nor his counsel revealed to the German family court, or Petitioner, that his mother, Respondent Harrington, had already taken the children to the United States, or that Respondent Lops was packing his furniture and belongings to leave for the United States only days later.

#### H. On July 8, 1995, Respondent Lops Joins Children In The United States But Conceals Whereabouts

On July 8, 1995, Respondent Lops left for the United States. Initially, Respondent Lops and the children stayed with Respondent Harrington in her home in Martinez near Augusta, Georgia. In early August 1995, Respondent Lops and the children moved into a home purchased by Respondent Harrington across Georgia's border in North Augusta, South Carolina. The district court described the transaction for "this curiously purchased house" as "peculiar." The purchase contract called for a down payment and a twenty-year mortgage, but Respondent Harrington was not to receive an executed deed to the home for twenty years. Instead, the seller of the home remained its owner, and the lender held the deed from the seller to Respondent Harrington. The deed was to be transferred to Respondent Harrington only after all of the mortgage payments were made. Thus, the title to the South Carolina home apparently remained in the seller, arguably concealing its true ownership.

The district court found that over the next two and one-half years Respondent Lops and his mother, Respondent Harrington, took other more significant measures to conceal his and the children's whereabouts from Petitioner. For example, Respondent Lops had no checking account and personally transacted business only in cash, including at times the children's private school tuition.<sup>2</sup> Respondent Lops drove a \$30,000 van registered under Respondent Harrington's name. Despite the fact that he earned an annual six-figure income as a foreign exchange broker in Germany, Respondent Lops did not obtain any employment in the United States, which would have required him to disclose his social security number. Instead, he worked as a part-time independent contractor with House Rentals owned by his stepfather, Wayne Harrington. Respondent Lops, Mr. Harrington, and Mr. Harrington's company did not have any real estate licenses.

- 2 Evidence before the district court revealed that while Respondent Lops made some payments in cash, Respondent Harrington made most tuition payments by check.

Respondent Lops never reported any income or paid any federal or state income taxes in the United States during 1995, 1996, or 1997. In short, Respondent Lops had no "electronic identity." As the district court aptly noted in its findings of fact:

Mr. Lops has no conventional credit, no credit cards, engages only in cash transactions; pays no utilities; his mother takes care of those; has no lease with his mother. This is a curious existence. . . .

Notwithstanding his significant income reduction, Respondent Lops maintained a comfortable lifestyle, reportedly by borrowing from friends and family; yet, no loans had any documentation. Although living and driving in South Carolina for over two years, Respondent Lops never obtained a South Carolina driver's licence, nor did any insurance policy list Respondent Lops as an authorized driver of the van. The district court's findings of fact concluded:

. . . I see Mr. Michael Lops in a situation or in a position or pattern of continuing deception and even if every word that he says about his income and his business affairs is to be believed he is committing either four or five misdemeanors to maintain this pattern and to conceal, at least himself, from any authority.

[27] I. On August 31, 1995, German Court Issues A "Certificate Of Unlawfulness," And Then Petitioner Files A Request For Return Of Children Under Hague Convention

While Respondent Lops concealed his and the children's whereabouts in South Carolina, the German court proceedings continued unabated. Although Respondent Lops was never present in court, his counsel was. After a hearing on August 31, 1995, attended by Respondent Lops's attorney, the German court issued a "Certificate of Unlawfulness." The "Certificate of Unlawfulness" found that Respondent Lops had not returned the children following a period of visitation, "contrary to the Agreement settled in the presence of the Family Judge." In that Certificate, the German court further found that Respondent Lops violated Petitioner's custody rights and was acting unlawfully. Likewise, the district court also found that "Respondents removed the children from the country of their habitual residence in breach of custody rights which Petitioner was actually exercising at the time of removal."

In September 1995, Petitioner filed a "Request for Return" of the children under the Hague Convention with the Central Authority in Germany.

### J. On September 26, 1995, German Family Court Awards Petitioner Temporary Sole Custody Of The Children

On September 26, 1995, Judge Giwitz conducted another custody hearing. Respondent Lops's attorney again appeared and contended that Petitioner should not have sole custody of the children due to her own misconduct and that the German court lacked jurisdiction. Since the children had lived in Germany with their parents since birth, Judge Giwitz's September 26 order rejected Respondent Lops's contentions and determined that Germany was the state of habitual place of residence and that the German court had jurisdiction.

The district court found that the orders of the German courts regarding custody were valid and further showed that Respondent Lops had violated Petitioner's custody rights. In the September 26, 1995 order, Judge Giwitz recited the history of the case, including the parties' agreement announced before him on May 10, 1995. Judge Giwitz's order specifically found that Petitioner had been the most important person in the children's lives, that

the children had developed well in the care of their mother, and that Petitioner was able to educate the children. In contrast, Respondent Lops's behaviors, including his misrepresentations to the court and violations of the parties' custody agreement, persuaded Judge Giwitz to find in his September 26 order that Respondent Lops was concerned more with his own interests than the children's welfare, and, that Respondent Lops was not able to educate the children properly. Consequently, the German family court awarded Petitioner sole temporary custody of the children. Respondent Lops's attorney appealed Judge Giwitz's order.

### K. On January 11, 1996, German Appellate Court Affirms Grant Of Custody To Petitioner

On January 11, 1996, a German appellate court affirmed Judge Giwitz's temporary grant of sole custody to Petitioner, holding that the children's habitual residence was Germany. On January 18, 1996, Petitioner petitioned the German family court for a final divorce and permanent custody. On October 7, 1996, the German family court pronounced final judgment awarding Petitioner a final divorce and permanent sole custody of both children.

### L. In August 1996, Respondent Lops Initiates Divorce Action In South Carolina

<sup>933</sup> Despite the German appellate court's affirming Judge Giwitz's award of custody to <sup>\*933</sup> Petitioner and his counsel's participating in the German court proceedings, Respondent Lops filed a divorce action in August 1996 in the Family Court of Aiken County, South Carolina. Respondent Lops claims that he attempted service upon Petitioner by mailing papers to her last known German address and that Petitioner failed to respond. Petitioner denies ever receiving them. On September 20, 1996, the South Carolina court entered a pendente lite order pursuant to the Uniform Child Custody Jurisdiction Act based on the residence of Respondent Lops and the children. The South Carolina court's order awarded Respondent Lops sole temporary custody of the children pending final hearing on the divorce, and held "[a]ll other issues relating to property, visitation, support and the divorce itself" in abeyance until a final hearing on the merits.

The district court made no findings of fact about what actually happened in this South Carolina divorce action, but rather considered the prior German court orders valid and controlling as to the habitual residence of the children in 1995 and as to who had custody at the time of the removal of the children from Germany. Indeed, the South Carolina divorce action never proceeded to final judgment, while the German divorce and custody action did. Also, the German appellate court affirmed the German family court's award of custody to Petitioner before Respondent Lops initiated the South Carolina divorce action. The district court did not err in giving priority to the German court's orders and final judgment in deciding that Petitioner had custody of the children at the time of Respondents' removal of the children from Germany to the United States.<sup>3</sup>

<sup>3</sup> The divorce action in the South Carolina court subsequently was stayed in February 1998 pending the outcome of the appeal in this case. Also, we could not locate a final custody or divorce decree by the South Carolina court in the record. Instead, a South Carolina court order, dated January 28, 1998, states that regarding "the action for Divorce which is pending in this court . . . , regardless of previous service, Chistiane [sic] Lops . . . [was] served with the Summons and Complaint on January 6, 1998 . . . [t]he last day for answering or otherwise responding to the Complaint will be February 5, 1998." This further indicates that the South Carolina divorce action has not proceeded to final judgment.

### M. Petitioner's Two-Year Efforts To Locate Children

The record is replete with evidence of Petitioner's two-year campaign to locate her children. For example, the district court found that from 1995 to 1997 Petitioner employed the assistance of approximately eleven state, national, and international agencies, including Interpol, the United States State Department, and the Georgia Bureau of Investigation ("GBI"). These agencies searched records (1) in Georgia, where Respondent Harrington lives; (2) in Virginia, where Respondent Lops's sister lives; and (3) in New York, where Respondent Lops's adoptive father lives.

The GBI conducted drive-by checks at Respondent Harrington's home. The GBI contacted local school officials and checked credit and employment tax records. These and many other concerted efforts, including the State Department's initiating database searches such as credit agency reports and the Federal Parent Locator Service, were to no avail. One memo, dated August 9, 1996, from "Interpol Washington" to "Interpol Wiesbaden" in Germany is illustrative of the agencies' efforts:

Begin message: At the present time, we cannot locate Mr. Michael Raymond Lops and the two children, Carmen and Claire, anywhere in the State of Georgia. The two girls have not been enrolled in school and no sighting has been made of them at their Grandmother's house in Martinez, Georgia. Several checks have been made on Mr. Lops [sic] Social Security Number in 1995 and again in 1996 but all were negative.<sup>4</sup>

<sup>4</sup> The children were enrolled in private school in South Carolina, which is why they could not be located in any public or private school in Georgia.

Additionally, the district court noted that there was disputed evidence that Respondent Harrington was contacted by officials in December 1996, but denied knowing the whereabouts of the children. A memo, dated <sup>934</sup> December 12, 1996, from the United States \*934 National Central Bureau to the Diplomatic Security Service of the Department of State, states as follows:

Incidentally, Lops' mother, who resides in Martinez, Georgia, refuses to admit knowing where [Respondent Lops] and the children can be found. I can locate no other trace as to their current whereabouts.

Ultimately, officials contacted the District Attorney's office in Georgia's Augusta Judicial Circuit, where Respondent Harrington lives. The District Attorney's office received authorization from the Superior Court of Columbia County, Georgia, also located in the Augusta Judicial Circuit, to place a wiretap on Respondent Harrington's telephone. Through wiretaps, officials ascertained the whereabouts of Respondent Lops and the children, as well as when the children would be at Respondent Harrington's home in Georgia.

On November 3, 1997, as a result of the GBI's requesting custody of the children, the Superior Court of Columbia County, Georgia issued an order directing law enforcement to seize the children and surrender custody to the Georgia Department of Family and Children Services ("DFACS"). On November 5 or 6, 1997, DFACS took custody of the children at Respondent Harrington's home.<sup>5</sup> Petitioner took a leave of absence from work and immediately came to the United States.

<sup>5</sup> The Georgia court's November 15 order states that the children were picked up on November 6, 1997. However, the parties' briefs indicate that the children were picked up on November 5, 1997.

## II. PROCEDURAL HISTORY [45] A. Superior Court Of Columbia County, Georgia

On November 12, 1997, Petitioner filed a petition, pursuant to the Hague Convention and ICARA, in the Superior Court of Columbia County, Georgia (the "Georgia court"). Petitioner filed her petition in that forum because that Georgia court had issued the wiretap and seizure orders and because the children were in Columbia County, Georgia, in the custody of Georgia DFACS.

After a hearing, another judge of that same Georgia court entered an order, dated November 15, 1997, finding lack of jurisdiction in Georgia and transferring the case to South Carolina. Instead of dismissing the case, the Georgia court transferred the case to the neighboring court a few miles away in South Carolina, stating in its order that the parties "stipulated to a transfer of the proceedings verses [sic] dismissal and refile in the event this Court found no authority for exercising jurisdiction in Georgia."

## B. Family Court Of Aiken County, South Carolina

The Family Court of Aiken, South Carolina (the "South Carolina court") held a brief hearing on November 26, 1997, but determined that it could not hear the merits of the ICARA petition until January 16, 1998. In a later order (which Respondents state was entered on December 2, 1997, but which is dated December 11, 1997), the South Carolina court directed that the children be released temporarily from the custody of DFACS in Georgia and placed in the temporary custody of Respondent Harrington in Georgia and that the passports of the children, Respondent Lops, and Respondent Harrington be surrendered.

The Georgia court had transferred the case to South Carolina because the children and Respondent Lops had resided in South Carolina before Georgia DFACS picked up the children. However, the South Carolina court then ordered DFACS in Georgia to release the children to reside in Georgia with Respondent Harrington, albeit temporarily, until the South Carolina court could hear the merits of the ICARA petition.

## C. Federal Court In Georgia

On December 3, 1997, Petitioner filed an ICARA petition in the federal district court for the Southern District of Georgia located in Augusta, Georgia. On December 3, 1997, the district court issued an order directing that  
935 the custody of the children remain with Georgia DFACS pending further order of the court. \*935

Expediting the case as ICARA and the Hague Convention require, the district court conducted two full days of evidentiary hearings on December 12 and 19, 1997. After closing arguments on December 22, 1997, the court orally entered detailed findings of fact and conclusions of law from the bench, plus a written final judgment finding that Respondents had wrongfully removed the children from Germany in violation of Petitioner's custody rights and ordering that the children should be returned to the custody of Petitioner for return to Germany. The children were released to Petitioner.

On December 23, 1997, this court granted Respondents' "motion for emergency stay" and enjoined all parties from removing the children from Georgia or South Carolina until further order of this court. From December 23, 1997 to the present, the children have resided with Petitioner in Georgia. This court also expedited the appeal.

## III. EVIDENCE SUPPORTED DISTRICT COURT'S FINDINGS OF FACT

Respondents' first contention on appeal is that the district court's factual findings are clearly erroneous. We reject that contention because substantial evidence supports all of the district court's factual findings.<sup>6</sup> In particular, the district court's pivotal factual finding that Respondents wrongfully removed the children from Germany in violation of Petitioner's custody rights is amply supported by the evidence in this record.

<sup>6</sup> We review the district court's factual findings for clear error and its legal conclusions de novo. *Lykes Bros., Inc. v. United States Army Corps of Engineers*, 64 F.3d 630, 634 (11th Cir. 1995).

In light of the overwhelming evidence of wrongful removal in violation of Petitioner's custody rights, Respondents' appeal focuses more on the legal issues regarding whether the district court was precluded from hearing this ICARA petition due to either collateral estoppel or the abstention doctrine. Respondents also contend that even if they wrongfully removed the children, the district court erred in returning the children to Germany because Respondents proved the "well-settled" affirmative defense to an ICARA petition. We first discuss ICARA and the Hague Convention.

#### IV. ICARA AND THE HAGUE CONVENTION

Congress enacted ICARA to implement the Hague Convention on the Civil Aspects of International Child Abduction,<sup>7</sup> a treaty to which the United States and Germany are signatories. 42 U.S.C. § 11601(b)(1). The goals of the Convention are "to secure the prompt return of children wrongfully removed to or retained in any Contracting State" and "to ensure that rights of custody and of access under the law of one Contracting State are effectively respected in other Contracting States." The Hague Convention on the Civil Aspects of International Child Abduction, Oct. 25, 1980, art. 1, T.I.A.S. No. 11670, 19 I.L.M. 1501, 1501 [hereinafter "Hague Convention"].

<sup>7</sup> "The Convention on the Civil Aspects of International Child Abduction, done at The Hague on October 25, 1980, establishes legal rights and procedures for the prompt return of children who have been wrongfully removed or retained, as well as for securing the exercise of visitation rights." 42 U.S.C. § 11601(a)(4).

Article 3 of the Hague Convention provides that the removal or retention of a child is wrongful where it violates the custody rights of another person that were actually being exercised at the time of the removal or retention or would have been exercised but for the removal or retention, as follows:

The removal or the retention of a child is to be considered wrongful where —

a it is in breach of rights of custody attributed to a person, an institution or any other body, either jointly or alone, under the law of the State in which the child was habitually resident immediately before the removal or retention; and

b at the time of removal or retention those rights were actually exercised, either jointly or alone, or would have been so exercised but for the removal or retention.

936 \*936

Hague Convention, art. 3. The removal of a child from the country of his or her habitual residence<sup>8</sup> is "wrongful" under the Hague Convention if the petitioner "is, or otherwise would have been, exercising custody rights to the child under that country's law at the moment of removal." *Friedrich v. Friedrich*, 78 F.3d 1060, 1064 (6th Cir. 1996) (citing Hague Convention, art. 3).

<sup>8</sup> Respondents argue that the children were with Petitioner in Belgium from January 1995 to May 1995, that their "habitual residence" was Belgium, even though they returned to Germany in early May 1995, and that the Hague Convention and ICARA do not apply because Belgium is not a signatory to the Hague Convention. The federal district court correctly rejected Respondents' argument and did not err in finding that the children's habitual residence since birth had been Germany and still was in Germany at the time of the wrongful removal. Both the German family court and the German appellate court likewise rejected Respondent Lops's contention that the children's habitual residence was Belgium and that the German courts lacked jurisdiction.

Under ICARA, a person may file a petition for the return of a child in any court authorized to exercise jurisdiction "in the place where the child is located at the time the petition is filed," as follows:

Any person seeking to initiate judicial proceedings under the Convention for the return of a child . . . may do so by . . . filing a petition . . . in any court which has jurisdiction of such action and which is authorized to exercise its jurisdiction in the place where the child is located at the time the petition is filed.

42 U.S.C. § 11603(b). ICARA further provides that a petitioner has the burden to show by a preponderance of the evidence that the petitioner was exercising custody rights at the time of the removal and that the removal was wrongful. 42 U.S.C. § 11603(e)(1)(A); Friedrich, [78 F.3d at 1064](#). If a petitioner meets this burden, ICARA requires that "[c]hildren who are wrongfully removed or retained . . . are to be promptly returned unless one of the narrow exceptions set forth in the Convention applies." [42 U.S.C. § 11601\(a\)\(4\)](#).

A court considering an ICARA petition has jurisdiction to decide the merits only of the wrongful removal claim, not of any underlying custody dispute. Friedrich, [78 F.3d at 1063](#); see also *Feder v. Evans-Feder*, [63 F.3d 217, 221 n. 5](#) (3d Cir. 1995); *Rydder v. Rydder*, [49 F.3d 369, 372](#) (8th Cir. 1995). The Hague Convention is intended to "restore the pre-abduction status quo and to deter parents from crossing borders in search of a more sympathetic court." Friedrich, [78 F.3d at 1064](#); see also *Feder*, [63 F.3d at 221](#); *Rydder*, [49 F.3d at 372](#).

Finally, Article 11 of the Hague Convention contemplates that courts shall expedite ICARA proceedings, stating:

The judicial or administrative authorities of Contracting States shall act expeditiously in proceedings for the return of children.

If the judicial or administrative authority concerned has not reached a decision within six weeks from the date of the commencement of the proceedings, the applicant or the Central Authority of the requested State, on its own initiative or if asked by the Central Authority of the requesting State, shall have the right to request a statement of the reasons for the delay. If a reply is received by the Central Authority of a requested State, that Authority shall transmit the reply to the Central Authority of the requesting State, or to the applicant, as the case may be.

Hague Convention, art. 11. Against this ICARA background, we turn to Respondents' collateral estoppel argument.

## V. COLLATERAL ESTOPPEL [68] A. Georgia Court's Transfer Order Erroneously Imposed Residency Test On ICARA

Respondents' collateral estoppel argument is based solely on the Georgia court's interlocutory order, entered November 15, 1997, transferring Petitioner's ICARA petition from a Georgia trial court to a South Carolina trial court. The federal district court in Georgia properly found that it had jurisdiction over the ICARA petition <sup>937</sup> because the children, picked up at Respondent Harrington's home in Georgia, were in Georgia <sup>937</sup> DFACS's custody at the time the petition was filed and thus were "located" under ICARA in the same place as the district court. The district court also correctly determined that Respondents had more than sufficient contacts with Georgia to satisfy due process requirements.<sup>9</sup> The federal district court concluded that neither *res judicata* nor collateral estoppel applied because federal district courts must determine their own jurisdiction.<sup>10</sup>



- 9 Respondent Harrington resides in Martinez, Georgia. Regarding Respondent Lops, the district court found that "on the evidence that I have heard, contrary to the much abbreviated record that was developed before Judge Allgood, these children have a dual residence at least between Anne Harrington's residence in Columbia County and Michael Lops' house that he occupies, courtesy of his mother, in North Augusta." Respondent Lops and the children regularly went back and forth between Augusta and Martinez, Georgia, and North Augusta, South Carolina. To the extent he worked, Respondent Lops worked for House Rentals, which the district court also found had offices in Georgia, either in Richmond or Columbia County. The record before the district court was replete with other evidence that Respondents had more than sufficient contacts with Georgia to satisfy due process requirements.
- 10 We review the district court's determination that res judicata and collateral estoppel do not apply de novo. See *Richardson v. Miller*, 101 F.3d 665, 667-68 (11th Cir. 1996). The district court's conclusions of law state:

In determining its own jurisdiction a federal district court is not bound by res judicata. Nor are the parties bound by any collateral estoppel with respect to the factual findings made by any other court. Indeed, it is the duty of a federal district court to determine a sufficiency of jurisdictional facts to properly decide or ascertain its own jurisdiction.

On appeal, the parties correctly focus on collateral estoppel since this case involves issue preclusion and not claim preclusion.

In contrast, the Georgia court's transfer order incorrectly applied a traditional residency test and erroneously concluded (a) that the children were not "located" in Georgia under ICARA, and (b) that it lacked personal jurisdiction over Respondent Lops and the children.<sup>11</sup> "Located" under ICARA does not require a showing of residency but contemplates the place where the abducted children are discovered. 42 U.S.C. § 11603(b). Thus, the children were "located" in Georgia for purposes of ICARA. There was also ample evidence supporting the district court's finding that Respondents had more than sufficient contacts with Georgia to satisfy due process requirements.

- 11 The November 3, 1997 order directing the children to be picked up at Respondent Harrington's home and placed in the custody of Georgia DFACS was issued by Superior Court Judge Bernard J. Mulherin, Sr., of the Superior Court of Columbia County, Georgia. However, Judge Robert L. Allgood, of that same court, presided over the ICARA action Petitioner filed in the Superior Court of Columbia County, Georgia. In his November 15, 1997 order, Judge Allgood determined that despite "the actual physical seizure of the children in Georgia," there were insufficient contacts in Georgia for personal jurisdiction over the children and Respondent Lops, and thus Judge Allgood transferred the matter to the Family Court of Aiken County, South Carolina. The district court also correctly found that the children's dual residence with Respondent Harrington in Georgia yielded more than sufficient contacts with Georgia to satisfy due process requirements. See *supra* note 9.

Nonetheless, Respondents contend that under the doctrine of collateral estoppel, the Georgia court's prior determination, even if erroneous, that jurisdiction did not lie in Georgia barred the federal district court in Georgia from later finding it had jurisdiction over Respondents and the children in order to hear the ICARA petition. Respondents cite several cases for the proposition that when the issue of personal jurisdiction has been fully litigated and finally decided by a state court, that decision must be given full faith and credit in federal court. However, unlike the case before us, each decision cited by Respondents involves a final judgment entered by the state court.<sup>12</sup> Even assuming <sup>938</sup> *arguendo* that Respondents are correct that a state court final judgment regarding personal jurisdiction may bar a federal court's reconsidering that issue in certain circumstances, the doctrine of collateral estoppel is inapplicable here because the Georgia court's interlocutory transfer order was not a final judgment and was not an otherwise final appealable order under Georgia law.

12 Each decision cited by Respondents and the dissent involved an actual final dismissal and/or a final judgment entered in the state court action. See *Underwriters Nat'l Assurance Co. v. North Carolina Life Accident Health Ins. Guar. Ass'n.*, 455 U.S. 691, 706, 102 S.Ct. 1357, 1366-67, 71 L.Ed.2d 558 (1982) (Indiana state court final order settling and dismissing all claims); *Durfee v. Duke*, 375 U.S. 106, 111, 84 S.Ct. 242, 244, 11 L.Ed.2d 186 (1963) (Nebraska state court final order in quiet title action with no appeal); *American Surety Co. v. Baldwin*, 287 U.S. 156, 166, 53 S.Ct. 98, 101, 77 L.Ed. 231 (1932) (Idaho state court final judgment on supersedeas bond affirmed on appeal); *Baldwin v. Iowa State Traveling Men's Ass'n*, 283 U.S. 522, 524-26, 51 S.Ct. 517, 517-18, 75 L.Ed. 1244 (1931) (Missouri state court final default judgment with no appeal); *Deckert v. Wachovia Student Fin. Servs.*, 963 F.2d 816, 819 (5th Cir. 1992) (Texas state court final order dismissing case for lack of personal jurisdiction); *Harbuck v. Marsh Block Co.*, 896 F.2d 1327, 1329 (11th Cir. 1990) (New York state court final order granting permanent stay of arbitration with dismissed appeal); *Wiggins v. Pipkin*, 853 F.2d 841, 842 (11th Cir. 1988) (Florida state court final order dismissing case for lack of personal jurisdiction); *American Steel Bldg. Co. v. Davidson Richardson Constr. Co.*, 847 F.2d 1519, 1521 (11th Cir. 1988) (Texas state court final default judgment); *Rubaii v. Lakewood Pipe of Texas*, 695 F.2d 541, 543 (11th Cir. 1983) (Florida state court final order dismissing case for lack of personal jurisdiction); see also *United States v. Timmons*, 672 F.2d 1373, 1378 (11th Cir. 1982) (federal court final judgment in condemnation action).

In contrast, this case does not involve a final judgment or dismissal but only an interlocutory transfer order. The dissent acknowledges that "[t]he wrinkle here is that the Georgia court did not simply dismiss the case." The dissent then dismisses this "wrinkle" as insignificant and advocates that the Georgia courts would still view this interlocutory transfer order as effectively a dismissal and consider the transfer order a final judgment. However, this ignores the fact that Georgia courts have not viewed or recharacterized transfer orders as dismissals but directly have held that transfer orders in civil cases are not final appealable orders because the case is still pending in the court below. See *Fulton County Dep't of Family and Children Servs. v. Perkins*, 244 Ga. 237, 259 S.E.2d 427 (1978); *Wright v. Millines*, 212 Ga. App. 453, 442 S.E.2d 304, 304 (1994); *Griffith v. Georgia Bd. of Dentistry*, 175 Ga. App. 533, 333 S.E.2d 647, 647 (1985).

## B. Collateral Estoppel Requires A Final Judgment Or A Final Appealable Order

Under the Full Faith and Credit Act, federal courts generally should respect state court judgments, even where erroneous. 28 U.S.C. § 1738; *Matsushita Elec. Indus. Co., Ltd. v. Epstein*, 516 U.S. 367, 373, 116 S.Ct. 873, 877, 134 L.Ed.2d 6 (1996). In deciding whether the Georgia court's transfer order is entitled to preclusive effect, this court must determine first whether that order was a "final judgment" under Georgia law. See *Gresham Park Community Org. v. Howell*, 652 F.2d 1227, 1242 (5th Cir. Unit B Aug. 10, 1981); *First Nat'l Bank of Dublin v. Colonial Fire Underwriters' Ins. Co.*, 160 Ga. 166, 167, 127 S.E. 455 (1925). A final judgment is required before any possibility of application of the doctrine of res judicata or collateral estoppel may arise. *Quinn v. State*, 221 Ga. App. 399, 471 S.E.2d 337, 339 (1996), aff'd, 268 Ga. 70, 485 S.E.2d 483 (1997); *Green v. Transport Ins. Co.*, 169 Ga. App. 504, 313 S.E.2d 761, 763 (1984). No Georgia case has held that a transfer order represents a final judgment in the transferring court, much less given preclusive effect to a transfer order.

Nonetheless, we recognize that under Georgia law finality for preclusion purposes may also be measured by the same standard as finality for appealability purposes. See *Gresham Park Community Org. v. Howell*, 652 F.2d 1227, 1241-42 (5th Cir. Unit B Aug. 10, 1981); see also *Culwell v. Lomas Nettleton Co.*, 242 Ga. 242, 248 S.E.2d 641, 642 (1978); *Dep't of Corrections v. Robinson*, 216 Ga. App. 508, 455 S.E.2d 323, 324 (1995). Therefore, in order to determine whether the transfer order was final for preclusion purposes, we must also examine whether the transfer order could be considered a final appealable order. Close examination of Georgia law reveals that the Georgia court's transfer order was also not a final appealable order for several reasons.

## C. Transfer Order Was Not A Final Appealable Order Under Section 5-6-34(a)(1)

First, a transfer order, especially one entered only ten days after a case begins, is an inherently interlocutory order and not appealable. Under Georgia law, the only way this interlocutory transfer order may be converted into a final appealable order is if it falls under this Georgia statute: [O.C.G.A. § 5-6-34\(a\)\(1\)](#), entitled in part 939 "Judgments and rulings deemed directly appealable." \*939

[Section 5-6-34](#) provides that an order becomes directly appealable when the case is "no longer pending in the court below," as follows:

(a) Appeals may be taken to the Supreme Court and the Court of Appeals from the following judgments and rulings of the superior courts, the constitutional city courts, and such other courts or tribunals from which appeals are authorized by the Constitution and laws of this state:

(1) All final judgments, that is to say, where the case is no longer pending in the court below, except as provided in Code Section 5-6-35;. . . .

[O.C.G.A. § 5-6-34\(a\)\(1\)](#) (emphasis supplied). The "in the court below" language in [§ 5-6-34\(a\)\(1\)](#) is generally used to refer to a trial court as distinguished from an appellate court. A literal reading of [§ 5-6-34\(a\)\(1\)](#) supports the conclusion that an order transferring a case from a trial court to a different trial court is not appealable, because that case is still "pending in the court below." This is especially true here, given the fact that the parties stipulated to a transfer to another trial court, as opposed to a dismissal of the case.

#### D. Georgia Courts Follow General Rule That Transfer Orders In Civil Cases Are Not Final Judgments

Second, Georgia courts repeatedly have held that transfer orders are not final appealable orders under [§ 5-6-34\(a\)\(1\)](#) because a case transferred from one trial court to another trial court is still "pending in the court below." See, e.g., *Wright v. Millines*, [212 Ga. App. 453](#), [442 S.E.2d 304](#), [304](#) (1994); *Griffith v. Georgia Bd. of Dentistry*, [175 Ga. App. 533](#), [333 S.E.2d 647](#), [647](#) (1985).

For example, in *Griffith*, the action was transferred from a trial court in one jurisdiction to a trial court in a different jurisdiction. The Georgia appellate court dismissed the appeal, concluding that "[t]he subject transfer order is not a final judgment as the case is still pending in the court below, albeit a different court from the one ordering the transfer." [333 S.E.2d at 647](#) (emphasis supplied). The appellate court held that "[t]he order is thus interlocutory and not appealable. . . ." *Id.* This same result prevailed in *Wright*, which held that the appeal of a transfer of a civil case from one trial court to a different trial court was "premature as there is no final judgment and the case remains pending in the trial court, albeit the Superior Court of Douglas County to which the case was transferred rather than the Superior Court of Fulton County where plaintiff filed his notices of appeal." [442 S.E.2d at 304](#) (emphasis supplied).<sup>13</sup>

<sup>13</sup> Both *Griffith* and *Wright* involved transfers from one court jurisdiction to a separate and distinct court jurisdiction. *Wright* involved a transfer from the Superior Court of Fulton County in the Atlanta Judicial Circuit in Judicial District 5 to the Superior Court of Douglas County in the Douglas Judicial Circuit in Judicial District 10. *Griffith* involved a transfer from the Superior Court of Bibb County in the Macon Judicial Circuit in Judicial District 3 to the Superior Court of Fulton County in the Atlanta Judicial Circuit in Judicial District 5.

Finally, Georgia's general rule that transfer orders are not "final appealable orders" also adheres when an order transfers a case to a different type of trial "court below." *Fulton County Dep't of Family and Children Servs. v. Perkins*, [244 Ga. 237](#), [259 S.E.2d 427](#) (1978). *Perkins*, a child custody case closest in point, merits full review. After Georgia DFACS took custody of their child, the foster parents in *Perkins* filed a complaint in the superior

court for authorization to adopt the child and for a writ of habeas corpus returning the child. The court dismissed all claims but the habeas petition and then transferred the case to the juvenile court, which earlier had asserted jurisdiction over matters relating to custody of the child. Following the transfer, the juvenile court vacated its earlier order asserting jurisdiction and transferred the case back to the superior court. DFACS appealed contending both transfer orders were "final" because "once a transfer order is entered, then the case is no longer pending in that court. . . ." *Id.* at 428.

940 The Georgia appellate court held that neither transfer order was appealable.<sup>14</sup> The \*940 appellate court first acknowledged that an order transferring a criminal case from a juvenile court to a superior court may be a final appealable order because it concludes all matters in the juvenile court and changes the nature of the proceeding. *Id.* at 428-29.<sup>15</sup> The court explained that a transfer order in divorce, alimony, or habeas corpus (custody) cases changes the forum but does not change the nature of the proceeding. *Id.* at 429. The court concluded that despite the transfer of forum, "[a] transfer of a child custody case is a continuation of that proceeding whereas a transfer of a juvenile for trial of a crime as an adult is not a continuation of the same proceeding." *Id.* (emphasis supplied). Even though the transferring court loses jurisdiction and the case is no longer pending in that court, Georgia courts repeatedly have held that an order transferring a civil case from one trial court to another trial court is not appealable because the case is still pending in a court below, albeit a different court below.

<sup>14</sup> The issue in *Perkins* was whether the transfer orders appealed from were final orders within the meaning of then-existing Ga. Code Ann. §§ 24A-3801 and 6-701. 259 S.E.2d at 428. In 1981, these code sections were renumbered, respectively, as O.C.G.A. § 15-11-64 and O.C.G.A. § 5-6-34, the latter of which is at issue in this case. The court held that the transfer orders were "not final and hence . . . not appealable without a certificate of immediate review." *Id.* at 429.

<sup>15</sup> The court was referring to *J.T.M. v. State of Georgia*, 142 Ga. App. 635, 236 S.E.2d 764 (1977), which held that an order transferring a criminal case from a juvenile court to a superior court for final disposition is a final appealable order. *Id.* at 765; see also *Rivers v. State of Georgia*, 229 Ga. App. 12, 493 S.E.2d 2, 4 (1997).

As in *Perkins*, *Griffith*, and *Wright*, the transfer of this civil case to another trial court, albeit a South Carolina trial court, is a continuation of the same civil proceeding originally initiated in the Georgia trial court. This case, if anything, presents an even stronger case for a finding of non-appealability under Georgia law because the parties stipulated to the transfer and a continuation of the proceedings, as opposed to a dismissal. The Georgia court's transfer order in this civil case changed only the forum and not the nature of the proceeding in the court below, and thus is not a final appealable order under Georgia law.<sup>16</sup>

<sup>16</sup> The dissent concludes that Petitioner was judicially estopped from contending that venue was proper and that personal jurisdiction was present in Georgia. To reach this conclusion, the dissent argues that Petitioner stipulated that venue was improper and that personal jurisdiction was wanting in Georgia. However, Petitioner never made any such stipulation about venue or personal jurisdiction. Instead, the Georgia court's order recites that the parties "stipulated to a transfer of the proceedings verses [sic] dismissal and refiling in the event this Court found no authority for exercising jurisdiction in Georgia." Petitioner consented to transfer in the event the Georgia court rejected her contentions and found no authority for exercising jurisdiction in Georgia. Petitioner's argument to the district court that venue was proper, and jurisdiction present, was not inconsistent at all with the same arguments Petitioner made to the Georgia court. Judicial estoppel does not apply. Even Respondents admit Petitioner stipulated for the case to be transferred to South Carolina and Respondents do not contend that Petitioner ever stipulated that venue was improper or personal jurisdiction in Georgia was lacking.

## E. Interstate Transfers In Georgia's Juvenile Court Cases

We note that two Georgia decisions have allowed orders transferring juveniles, adjudicated as delinquent in Georgia, to another state to be appealable, but those cases involve "adjudicatory orders" on the merits of the case and are not applicable here. In the Interest of T.L.C., 266 Ga. 407, 467 S.E.2d 885 (1996); G.W. v. State of Georgia, 233 Ga. 274, 210 S.E.2d 805 (1974).<sup>17</sup> In these two \*941 juvenile court cases, the Georgia appellate court allowed juveniles to appeal the "adjudicatory order" transferring their case to another state for disposition because that adjudicatory order also decided the merits of the case, determined whether the juveniles had committed the acts charged, and adjudicated them as delinquent. See O.C.G.A. §§ 15-11-33 and 15-11-35. However, these quasi-criminal juvenile cases do not cite or discuss O.C.G.A. § 5-6-34(a)(1), and never discuss whether the case is still pending "in the court below." Instead, these cases adopt an equal protection analysis because the juveniles had been adjudicated delinquent, and denying them an opportunity to appeal a finding of guilt denies the juveniles equal protection of the laws. *Id.* at 806.

<sup>17</sup> The dissent also cites *Arnold v. Jordan*, 190 Ga. App. 8, 378 S.E.2d 139 (1989), involving an interstate transfer order, but the *Arnold* court "granted the father's application for discretionary review." 378 S.E.2d at 141. O.C.G.A. § 5-6-34(b) provides that the courts "may thereupon, in their discretion, permit an appeal to be taken" from certain interlocutory orders or non-final judgments. The dissent concludes that *Arnold* involves discretionary review of domestic relations cases under O.C.G.A. § 5-6-35(a)(2) and not discretionary review of an interlocutory order or non-final judgment under O.C.G.A. § 5-6-34(b). *Arnold* cites no statute or decision after its statement granting discretionary review. Thus, *Arnold*'s reference to "discretionary review" could be read to cover both types of discretionary review. Even if the "discretionary review" in *Arnold* was under only § 5-6-35(a)(2), the parties in *Arnold* did not consent to a transfer as opposed to a dismissal as the parties did here, which is an important factual distinction. Also, Georgia courts have held that intrastate transfer orders in certain cases are directly appealable which undermines the dissent's proposed interstate versus intrastate bright-line distinction. *Rivers v. State of Georgia*, 493 S.E.2d 2, 4 (1997); *J.T.M. v. State of Georgia*, 142 Ga. App. 635, 236 S.E.2d 764, 765 (1977).

In any event, the facts in this case are materially different from those in *G.W.* and *T.L.C.* Here, the parties stipulated to the transfer of the case to South Carolina, thus waiving any right to appeal in Georgia and, a fortiori, waiving any equal protection argument. The parties' stipulation alone makes these juvenile court cases inapplicable. In addition, there was no determination on the merits of Petitioner's substantive claims, but only a preliminary determination that the Georgia state court was not the proper forum to hear the merits of the case. At a minimum, these juvenile court cases in *G.W.* and *T.L.C.* are not persuasive authority for the interpretation a federal court should give to § 5-6-34(a)(1) because they do not cite or discuss this statute. Instead, the civil cases discussed earlier are more closely in point.<sup>18</sup>

<sup>18</sup> After acknowledging that intrastate transfers from one trial court to a different trial court are not final appealable orders because Georgia courts hold the case is still pending in the court below, the dissent broadly asserts that interstate transfer orders are treated entirely differently by the Georgia courts. However, the Georgia courts have not created a different rule for transfer orders intrastate versus interstate. For example, in *G.W.*, the Georgia Supreme Court could have, but did not, create a bright-line rule distinguishing between intrastate transfers and interstate transfers. If the Georgia Supreme Court had wanted to make a new or different rule for all interstate transfers, the court could have noted that, because the case was transferred out of state, it was "no longer pending in any court below." However, the *G.W.* opinion does not cite or discuss § 5-6-34(a)(1) and does not address whether the case was "no longer pending in the court below." Instead, the court employed an equal protection analysis to allow a non-resident juvenile adjudicated delinquent to appeal that adjudication.

Similarly, the Georgia Supreme Court, in *T.L.C.*, did not cite or discuss § 5-6-34(a)(1), or whether the case still was pending in the court below. Rather, the Georgia Supreme Court merely cited *G.W.* in reaching the same conclusion as

G.W. when facing facts materially indistinguishable from G.W. The T.L.C. court did not expand G.W., but rather quoted only from the last sentence of G.W. in support of its conclusion that the litigant in T.L.C. had a right to appeal immediately the adjudicatory order in that case.

## F. Parties' Stipulation to Transfer

Finally, the parties' unique stipulation to the transfer here makes this transfer order particularly non-appealable under Georgia law. This case remained, by stipulation, in the court below, albeit a different court below. We see no reason a Georgia court would be inclined to hold that parties may convert this inherently interlocutory transfer order under § 5-6-34(a)(1) to a final appealable order when they stipulated to the transfer as opposed to a dismissal.<sup>19</sup> \*942

<sup>19</sup> The dissent contends that the Georgia trial court lacked authority to transfer the case to South Carolina, and thus the dissent recharacterizes the transfer order as a dismissal. Since a transfer order is interlocutory and not appealable under Georgia law, the dissent recharacterizes the transfer order as a dismissal in order to make it a final judgment and appealable. There is no statutory or decisional authority for the dissent's proposition that this transfer order should be treated somehow as an effective dismissal.

Further, the parties' consent to the transfer not only provides the authorization but also waives any right to complain about any error in transferring the case to South Carolina. Respondents wanted the case to go to the South Carolina court, which in turn accepted jurisdiction. Whether the South Carolina court was required to take jurisdiction is not a question we have to face or resolve.

Alternatively, the dissent argues that since the Georgia court lacked authority to transfer the case, the transfer order was "a nullity." We are aware of no authority which permits, much less compels, us to conclude that a "null" transfer can be considered a "final judgment" for purposes of collateral estoppel. To the contrary, something that is null has no legal or binding force. See Black's Law Dictionary 1067 (6th Ed. 1990) (defining "nullity" as "an act or proceeding in a cause which the opposite party may treat as though it had not taken place, or which has absolutely no legal force or effect.").

We conclude that Georgia courts would not consider this transfer order in this type of case a final appealable order under § 5-6-34(a)(1) because the case was transferred from one trial court to another trial court and remained pending "in the court below." Section 5-6-34(a)(1) does not state "no longer pending in the same court" or "no longer pending in a court in Georgia" or "no longer pending in the court that issued the order on appeal," but states only "no longer pending in the court below." We should not add qualifying or limiting terms to an otherwise clear state statute. This is also not the construction the Georgia courts have placed on this statute when considering transfer orders in civil cases. We find that the Georgia courts would hold that this type of transfer order, entered only ten days after this civil case was filed, was not a final appealable order under § 5-6-34(a)(1) because the transfer changed only the forum and not the nature of the proceeding and because the parties stipulated to the transfer, as opposed to a dismissal.<sup>20</sup>

<sup>20</sup> Georgia courts also recognize that the application of collateral estoppel may be avoided where it would result in "manifest injustice" to a party. See *Fierer v. Ashe*, 147 Ga. App. 446, 249 S.E.2d 270, 273 (1978). Thus, alternatively, Georgia courts, at a minimum, would find that manifest injustice results if preclusive effect is given to this transfer order where the parties stipulated to the transfer and where the Georgia court erroneously interpreted federal law.

## VI. ABSTENTION

We next address Respondents' argument that the exercise of wise judicial administration required the district court, as a matter of law, to abstain due to the parallel South Carolina action. See *Moses H. Cone Mem'l Hosp. v. Mercury Constr. Co.*, 460 U.S. 1, 103 S.Ct. 927, 74 L.Ed.2d 765 (1983); *Colorado River Water Conservation*

Dist. v. United States, [424 U.S. 800](#), [96 S.Ct. 1236](#), [47 L.Ed.2d 483](#) (1976). We hold that the district court did not abuse its discretion in declining to abstain for several reasons.<sup>21</sup>

<sup>21</sup> We review the district court's decision whether to abstain for abuse of discretion. See *Rindley v. Gallagher*, [929 F.2d 1552](#), [1554](#) (11th Cir. 1991).

The dissent correctly notes that the Colorado River doctrine is not a traditional form of abstention, see *Colorado River*, [424 U.S. at 817](#), [96 S.Ct. at 1246](#), but is based on "considerations of `wise judicial administration, giving regard to conservation of judicial resources and comprehensive disposition of litigation.'" *Id.* (quoting *Kerotest Mfg. Co. v. C-O-Two Fire Equip. Co.*, [342 U.S. 180](#), [183](#), [72 S.Ct. 219](#), [221](#), [96 L.Ed. 200](#) (1952)). However, since prior decisions of this court label a federal court's deference to a parallel state court litigation as a type of abstention, we do likewise. See, e.g., *Lake Lucerne Civic Ass'n v. Dolphin Stadium Corp.*, [878 F.2d 1360](#), [1373](#) (11th Cir. 1989); *Forehand v. First Alabama Bank of Dothan*, [727 F.2d 1033](#), [1035](#) (11th Cir. 1984); *Fountain v. Metropolitan Atlanta Rapid Transit Auth.*, [678 F.2d 1038](#), [1046](#) (11th Cir. 1982).

First, "[a]bstention from the exercise of federal jurisdiction is the exception, not the rule." *Colorado River*, [424 U.S. at 813](#), [96 S.Ct. at 1246](#). When a parallel state court action exists, the Supreme Court has emphasized that "[t]he doctrine of abstention, under which a District Court may decline to exercise or postpone the exercise of its jurisdiction, is an extraordinary and narrow exception to the duty of a District Court to adjudicate a controversy properly before it." *Id.* (quoting *County of Allegheny v. Frank Mashuda Co.*, [360 U.S. 185](#), [188-89](#), [79 S.Ct. 1060](#), [1063](#), [3 L.Ed.2d 1163](#) (1959)). "[T]he pendency of an action in the state court is no bar to proceedings concerning the same matter in the Federal court having jurisdiction. . . ." *Id.* at [817](#), [96 S.Ct. at 1246](#) (quoting *McClelland v. Carland*, [217 U.S. 268](#), [282](#), [30 S.Ct. 501](#), [505](#), [54 L.Ed. 762](#) (1910)). Instead, the Supreme Court has emphasized "the virtually unflagging obligation of the federal courts to exercise the jurisdiction given them." *Id.* at [817](#), [96 S.Ct. at 1246](#) (emphasis supplied).

Second, all relevant factors support the district court's decision to hear the ICARA petition and not abstain.

<sup>943</sup> When a <sup>\*943</sup> parallel state court action pends, the Supreme Court has outlined six factors for federal courts to consider in determining whether to abstain and dismiss a federal action: (1) whether one of the courts has assumed jurisdiction over any property in issue; (2) the inconvenience of the federal forum; (3) the potential for piecemeal litigation; (4) the order in which the forums obtained jurisdiction; (5) whether federal or state law will be applied; and (6) the adequacy of each forum to protect the parties' rights. *Moses H. Cone*, [460 U.S. at 15-16](#), [23-27](#), [103 S.Ct. at 936-37](#), [941-43](#); *Colorado River*, [424 U.S. at 818](#), [96 S.Ct. at 1246-47](#). No one factor is per se determinative. *Moses H. Cone*, [460 U.S. at 16](#), [103 S.Ct. at 937](#). How each factor is weighed depends on the facts of each case. *Id.*

Here, neither the state nor the federal court had jurisdiction over any property in issue, rendering the first factor inapplicable. The remaining factors all counsel against abstention. The federal forum in Georgia was particularly convenient because the children were in the custody of Georgia DFACS and Respondent Harrington lives in Georgia. Even Respondent Lops's residence in North Augusta, South Carolina was on the Georgia and South Carolina border and only a few miles from the federal district court in Augusta, Georgia. Although both state and federal courts adequately could protect the parties' rights, ICARA is a federal statute enacted to implement a treaty entered into by the federal government. Federal law provides the rule of decision in this case, which counsels against abstention by the federal district court.<sup>22</sup> Additionally, there was no threat of piecemeal litigation because the district court could, and did, resolve all issues.

<sup>22</sup> The district court found this factor, as well as others, favored its declining to abstain:

I have had some concerns . . . relating to the parallel state proceedings that were originated in Georgia and subsequently transferred to the Family Court of South Carolina. I do not know of any concept that would bar the prosecution of both of these cases at the same time.

....

Interestingly, because of the apparent heavy schedule of the Family Court of South Carolina, a hearing date could not be established until January 15, 1998. Because of the less demanding schedule apparently, this Court has been able to act and seeks to conclude the matter this 22nd day of December.

....

I will be the first, in most instances, to give great deference to a pending proceeding in state court. However, the mere pendency of a parallel proceeding does not require the dismissal of a federal suit. This case, in my view, does not require dismissal of the federal action. Indeed, in my view, it is more appropriate for the federal court to proceed to disposition. After all, the act and the treaty, which the Petitioner seeks to enforce, are creatures of the federal sovereign as opposed to any state's sovereignty.

The apparent election of the forum by the Petitioner can be and has been easily explained because the Georgia Court's [sic] were already involved through the efforts of the Georgia Bureau of Investigation to locate the children. And, indeed, Judge Mulherin of the Augusta Judicial Circuit, including Columbia County, had entered the order by which the trap and trace order was permitted with respect to the telephone calls.

These observations, coupled with the fact that the case primarily involved the interpretation and application of federal law, impel me to continue in this matter to a dispositive level in this ICARA petition action.

Respondents contend that the South Carolina court's having jurisdiction first strongly favored abstention here. However, the Supreme Court has explained that the factor of which court first obtained jurisdiction involves more than a chronological assessment of whether the state or federal action was filed first. Rather, the question is whether proceedings are further along in one jurisdiction than in the other. *Moses H. Cone*, 460 U.S. at 21-22, 103 S.Ct. at 939-40; *Noonan South, Inc. v. County of Volusia*, 841 F.2d 380, 382 (11th Cir. 1988). At the time the district court decided the case, the South Carolina case had just begun. More importantly, ICARA requires expedited judicial proceedings. The ICARA petition was transferred to the South Carolina court on November 15, 1997, but that court indicated on November 26 that it was not able to schedule a hearing on the merits of the wrongful removal until January 16, 1998.

The district court, on the other hand, was prepared to, and did, expedite the ICARA petition as required by  
944 ICARA. The ICARA petition was filed in the district \*944 court on December 3. The district court conducted two full days of evidentiary hearings on December 12 and 19 and heard closing arguments on December 22, after which the district court immediately dictated comprehensive findings of fact and conclusions of law, covering sixty-four pages of transcript in the record, and entered final judgment. This is what ICARA contemplates.

Respondents also argue that Petitioner, unhappy with the South Carolina court's releasing the children from Georgia DFACS to Respondent Harrington in Georgia, forum shopped and essentially "removed" her ICARA petition to federal court. Respondents ignore that they were the original forum shoppers. Respondents first tried to forum shop this case away from the German courts, where Petitioner initiated custody proceedings. A German family court had jurisdiction first. Respondent Lops left Germany and wrongfully removed the



children from Germany to try to avoid the German court's order and jurisdiction over him and the children. After Respondent Lops lost on the merits and on the jurisdiction issues before both the German family court and German appellate court, Respondent Lops forum shopped and filed a divorce action in South Carolina in 1996.

While Petitioner normally should select one forum and stay there, the record established that Petitioner's filing in federal court in Georgia was motivated in large part by the South Carolina court's inability to hear her ICARA petition in an expedited manner as prescribed by ICARA and the Hague Convention. The dissent advocates that Petitioner's sole motivation for filing in federal court was because she was "apparently dissatisfied by a temporary custody decision of the South Carolina court" and that the district court failed to consider the "reactive nature of Mrs. Lops's suit." However, the record shows that the district court specifically considered the parallel state court proceedings but determined that the concurrent actions were in part caused by "the apparent heavy schedule" of the South Carolina court and Petitioner's inability to obtain a hearing until January 16 in the South Carolina court — over two months after her ICARA petition was transferred to South Carolina. The district court also recognized that Article 11 of the Hague Convention contemplates an immediate emergency hearing in international child abduction cases and a judicial decision within six weeks. Unlike the South Carolina state court, the district court was able to expedite the matter under the federal ICARA statute and thus the district court exercised its discretion to hear the case.

On appeal, the issue is not what we would have done but whether the district court abused its discretion in making its decision not to abstain. The district court fully considered the fact that a parallel South Carolina action existed, but exercised its discretion not to defer because the state court action had just begun, the South Carolina court, due to an "apparent heavy schedule," was not able to expedite the case when the federal court could, the construction of a federal statute was involved, and the federal forum was convenient to all parties. The district court acted because the federal law in issue contemplates an expedited hearing but the South

945 Carolina court was failing to act expeditiously.<sup>23</sup> \*945

<sup>23</sup> The different approaches by the dissent versus the district court to the abstention, or "wise judicial administration," issue appear to stem in part from the district court's view that Georgia law enforcement officials were heavily involved and the ICARA petition alleging international child abduction required expedited review but the South Carolina court could not hear the case due to its "apparent heavy schedule." In contrast, the dissent finds "[n]o such extenuating circumstances existed here, however." Nonetheless, the dissent acknowledges that "[t]his case involves legal claims of significant human importance," which is exactly why the district court expedited the case when the South Carolina court failed to schedule a hearing expeditiously in this international child abduction case.

The dissent also emphasizes that Petitioner continued to file pleadings in the South Carolina court action; however, after the district court ruled, Petitioner filed a motion to dismiss the South Carolina action and the Supreme Court of South Carolina ultimately stayed the South Carolina action. The record also reflects that since her children were in Georgia DFACS custody, Petitioner obtained a leave of absence from work in Germany and immediately flew to the United States to regain the custody of her children awarded by the German courts and that once in Georgia Petitioner's main goal was to obtain an expedited hearing on the merits of her international child abduction petition under ICARA as opposed to selecting a particular court or forum for that hearing. The district court recognized this, rejected Respondents' claims of forum shopping, and expedited the case as ICARA and the Hague Convention require. The dissent's harsh indictment of Petitioner for "egregious manipulation of ICARA's system of concurrent jurisdiction" is not supported by the district court's findings of fact and does not take into account the fact that the district court acted because it found that the South Carolina court was failing to act expeditiously because of its "apparent heavy schedule." See supra note 22.

At a minimum, the parties were equal forum shoppers, which neutralizes this factor in the abstention equation.<sup>24</sup> Application of these Colorado River and Moses H. Cone factors readily reveals why the district court did not abuse its discretion in hearing the case, in declining to abstain, and in expediting the case to final judgment.

<sup>24</sup> Respondents decry Petitioner's forum shopping but ignore not only their own forum shopping but also the misrepresentations made to accomplish their forum shopping. The district court found that Respondent Lops made misrepresentations to the German court and other officials by stating he would return the children to Petitioner after a few hours on May 10, 1995, and by not advising the German family court judge in the July 3, 1995 hearing that his mother already had wrongfully removed the children to the United States on June 27, 1995, and that he was already packing up his furniture and planning to leave on July 8, 1995, and by advising consulate officials on May 30, 1995 that Petitioner had abandoned the children in order to obtain new passports and wrongfully remove the children from Germany. The district court noted that a collateral effect of its decision is to give full faith and credit to the court orders in Germany.

## VII. RESPONDENTS' AFFIRMATIVE DEFENSE BASED ON ICARA'S WELL-SETTLED EXCEPTION

Once Petitioner satisfied her burden to show that a wrongful removal from Germany had occurred, the children must be returned to Germany unless Respondents established that any of the Hague Convention's affirmative defenses apply. 42 U.S.C. § 11603(e)(2); Friedrich, [78 F.3d at 1067](#). Respondents contend that the children should not be returned to Germany because they showed that the ICARA petition was filed more than one year after the wrongful removal of the children and that the children are now "well-settled" in their new environment. See Hague Convention, art. 12;<sup>25</sup> see also Friedrich, [78 F.3d at 1067](#). After reviewing the evidence at trial, we conclude that the district court correctly determined that Respondents had not established an affirmative defense under the "well-settled" exception or any other affirmative defense available under ICARA and that the district court did not err in ordering that the children be returned to Germany with

946 Petitioner.<sup>26</sup> \*946

<sup>25</sup> Article 12 states:

Where a child has been wrongfully removed or retained in terms of Article 3 and, at the date of the commencement of the proceedings before the judicial or administrative authority of the Contracting State where the child is, a period of less than one year has elapsed from the date of the wrongful removal or retention, the authority concerned shall order the return of the child forthwith. The judicial or administrative authority, even where the proceedings have been commenced after the expiration of the period of one year referred to in the preceding paragraph, shall also order the return of the child, unless it is demonstrated that the child is now settled in its new environment.

Hague Convention, art. 12. Respondents must establish this exception by a preponderance of the evidence. 42 U.S.C. § 11603(e)(2)(B).

<sup>26</sup> Respondents also contend that they established other affirmative defenses under ICARA by showing that Petitioner had consented, or at least acquiesced by her conduct, to the children's removal and that there was a significant risk of psychological harm if the children were returned to Germany after two and one-half years in the United States. Respondents have not shown that the district court erred in finding Respondents had not established these defenses. In particular, the evidence amply supported the district court's express factual findings that Petitioner had valid custody rights to the children, that Petitioner had persistently prosecuted and protected her custody rights in the German courts,

and that Petitioner never consented or acquiesced to the removal but made concerted efforts to locate the children through international, national, and local agencies. Also, in finding that Respondents had not established any ICARA defenses, the district court succinctly noted that "the very idea of these children being placed in a position or status of pawns in the parents' skirmishes is, I will have to say, repugnant or deplorable. And this proceeding today and its conclusion is only the natural sequel of the initial decision made in May or June of 1995 to bring the children to the United States without the recognition of the mother's rights as accorded by German law and our treaty."

Although the petition was not filed within one year of the wrongful removal, the district court first determined that this one-year time limit, which in some respects is similar to a statute of limitations, may be equitably tolled. In doing so, the district court found that it is difficult to "conceive of a time period arising by a federal statute that is so woodenly applied that it is not subject to some tolling, interruption, or suspension, if it is shown or demonstrated clearly enough that the action of an alleged wrongdoer concealed the existence of the very act which initiates the running of the important time period." We are not required to reach the issue of whether equitable tolling may apply under ICARA because the evidence supported the district court's factual finding that the children were not yet "well-settled" under the Hague Convention.

The district court found that "well-settled" means more than having a comfortable material existence. In determining whether the children were "well-settled," the district court properly considered many relevant factors, including but not limited to several peculiar circumstances surrounding the children's living environment, Respondent Harrington's being more involved with the children in certain areas than Respondent Lops,<sup>27</sup> the active measures Respondents were undertaking to keep Respondent Lops's and the children's whereabouts concealed from Petitioner and the German (and other) authorities, and the fact that Respondent Lops could be prosecuted for his violations of state and federal law because he was committing "four and five misdemeanors . . . to conceal, at least himself, from any authority." Other evidence adequately supported the district court's finding that the children were not "well-settled" as contemplated under ICARA and Article 12 of the Hague Convention. Therefore, we conclude that the district court also did not err in its finding that Respondents had not established that the children were "well-settled."<sup>28</sup>

<sup>27</sup> The evidence indicated that although Respondent Lops worked only a few hours each week, Respondent Harrington picked the children up from school each day and attended more to the nurture and needs of the children. The district court found that Respondent Harrington was "in virtual control of the financial and other affairs of this family. I see that the grandmother [Respondent Harrington] is a co-partner, co-participant in the abduction and in the maintenance of these appearances whose only object could be to conceal the existence of the origins of the children."

<sup>28</sup> Respondents also contend (1) that the district court erred in failing to consider the 1996 order in the divorce case Respondent Lops brought in a South Carolina court which awarded custody of the children to Respondent Lops; (2) that the district court did not give Respondents a full and fair hearing; (3) that the district court violated Respondent Lops's procedural and substantive due process rights; and (4) that the district court erred in awarding Petitioner costs, fees, and expenses allowed by 42 U.S.C. § 11607(b)(3). After review, we conclude that each contention lacks merit.

## VIII. CONCLUSION

We conclude that the district court correctly ordered that the two minor children, Claire Lops and Carmen Lops, be returned to the custody of Petitioner for immediate return to Germany. In accordance with the terms of ICARA and the Convention, the district court's judgment also correctly resolves only Petitioner's wrongful removal claim and remands any matter regarding the underlying custody dispute to be resolved by German courts where the litigation between the parties first began and should be resolved.<sup>29</sup> Thus, we affirm the judgment of the district court.

29 The dissent acknowledges "the apparent soundness of the district court's ruling on the merits of the ICARA petition" and does not quarrel with our conclusions that the evidence and law supported the district court's findings that Respondents wrongfully removed the children from Germany to the United States in violation of Petitioner's custody rights, that Respondents failed to show that the children were "well-settled" in the United States, and that the children should be returned to Germany. The dissent also agrees "that the Georgia court misinterpreted the ICARA statute" and does not contest our conclusion that the Georgia court's transfer order erroneously held that jurisdiction did not lie in Georgia over Respondents and the children. Instead, the dissent advocates only that the federal district court should have dismissed the case based on collateral estoppel or under the abstention doctrine based on "wise judicial administration." Therefore, these two issues have been discussed in more detail in this decision.

AFFIRMED.

947 \*947

[109] KRAVITCH, Senior Circuit Judge, dissenting:

This case involves legal claims of significant human importance. In her petition brought under the International Child Abduction Remedies Act ("ICARA"), [42 U.S.C. § 11601-11610](#), Mrs. Lops alleges that Mr. Lops wrongfully abducted their daughters, and she requests that the two girls be returned to her custody.

This court, however, must determine whether the district court was the proper court to hear the merits of the case. ICARA vests concurrent jurisdiction in state and federal courts. See [42 U.S.C. § 11603\(a\)](#). Initially, Mrs. Lops chose to file her ICARA petition in the Superior Court of Columbia County, Georgia ("the Georgia court"), rather than in a federal district court. The Georgia court ruled that venue and personal jurisdiction did not lie in Georgia and, pursuant to the parties' stipulation, directed that the case be transferred to the Family Court of Aiken County, South Carolina ("the South Carolina court"), which assumed jurisdiction over the case. Then, apparently dissatisfied by a temporary custody decision of the South Carolina court and while that action was still pending, Mrs. Lops filed an identical ICARA petition with the United States District Court for the Southern District of Georgia ("the district court"), which, after ruling that venue and personal jurisdiction did exist in Georgia, proceeded to determine the merits of Mrs. Lops's ICARA petition. Because I conclude that the district court should not have exercised jurisdiction over the case, I respectfully dissent.

In my view, the district court was required to accept the Georgia court's determinations that venue and personal jurisdiction determinations were lacking in Georgia. I believe that the majority, in holding to the contrary, misinterprets Georgia collateral estoppel law and undermines the Full Faith and Credit Act, [28 U.S.C. § 1738](#). See *infra* Part II.

Moreover, even if the district court was not precluded from hearing the case, the district court abused its discretion by failing to stay the case in deference to the South Carolina court. Such deference was required in light of the reactive nature of Mrs. Lops's federal suit and Mrs. Lops's circumvention of federal removal policy. Accordingly, even if preclusion principles do not apply, this court, in the interests of "wise judicial administration," *Colo. River Water Conservation Dist. v. United States*, [424 U.S. 800, 817, 96 S.Ct. 1236, 1246, 47 L.Ed.2d 483](#) (1976) (quotation omitted), should vacate the district court's judgment and order that it stay Mrs. Lops's federal action, see *infra* Part III.

I.

Because I believe that the majority has omitted a few relevant details, I include a brief summary of the facts pertinent to my dissent. In 1995, Mr. Lops took his two daughters from Germany, where they were living with Mrs. Lops, to live with him in South Carolina. On November 6, 1997, Georgia law enforcement officials, acting pursuant to court order, seized the children, who were temporarily at the home of Mr. Lops's mother in Columbia County, Georgia, and placed the children in the custody of the Georgia Department of Family and Children Services.

On November 12, Mrs. Lops filed an ICARA petition in the Georgia state court seeking the return of her two children to Germany. On November 14, the Georgia court issued an order: (1) holding that venue and personal jurisdiction were lacking in Georgia and that the case should have been brought in South Carolina, the  
 948 jurisdiction where the children reside;<sup>30</sup> and (2) \*948 transferring the case to the South Carolina court pursuant to the parties' stipulation.<sup>31</sup>

<sup>30</sup> The Georgia court stated that 42 U.S.C. § 11603(b) (stating that ICARA petition should be filed "in any court which has jurisdiction of such action and which is authorized to exercise its jurisdiction in the place where the child is located at the time the petition is filed") reflected Congress's intent that ICARA petitions "be filed in the state where the child or children have primarily resided, not necessarily where they are found." Georgia court's Order of November 14, 1997, at 5. The children's permanent residence was in South Carolina, even though they were physically located in Georgia when Mrs. Lops filed suit. Thus, the court held that under ICARA Mrs. Lops should have filed suit in a South Carolina court. *Id.* at 5-7. This holding appears to constitute a ruling that venue did not lie in Georgia.

The Georgia court also determined that it could not exercise personal jurisdiction over Mr. Lops or the children:

But for the actual physical seizure of the children in Georgia, there has been no other minimally sufficient contact between the State of Georgia and the children or Mr. Lops which would rise to a sufficient level to meet [the] due process requirement for this Court to exercise jurisdiction in this matter.

*Id.* at 6.

<sup>31</sup> The court stated, "All parties stipulated to a transfer of the proceedings verses [sic] dismissal and refiling in the event this Court found no authority for exercising jurisdiction in Georgia." Georgia court's Order of November 14, 1997, at 7 n. 2. The South Carolina court's first written order states that Mrs. Lops's ICARA petition was then filed in the South Carolina court. See South Carolina court's Order of December 11, 1997, at 1-2.

On November 26, the South Carolina court held an initial hearing, during which it informed the parties that it would hear the merits of the ICARA petition on January 16, 1998.<sup>32</sup> On December 2, 1997, the South Carolina court informed the parties that during the pendency of the ICARA proceedings the children would be placed with Mr. Lops's mother, Anne E. Harrington, subject to an adequate security bond.<sup>33</sup> In a subsequent written order, the South Carolina court confirmed the January 16 hearing date and the award of temporary custody to Mr. Lops's mother.<sup>34</sup>

<sup>32</sup> See R3: 6, 36-37; Appellants' Reply Br. at 3.

<sup>33</sup> See Michael Lops's and Anne E. Harrington's Motion to Dismiss Order, December 10, 1997, at 2, 7; Appellants' Br. at 3; Appellants' Reply Br. at 8; see also Invoice of John L. Creson attached to Christine Lops's Motion for Attorney Fees and Costs, January 22, 1998, at 5 ("12/2/97 . . . Telephone conference with Judge Nuessle's office."). Mrs. Lops does not contest this fact.

34 See South Carolina court's Order of December 11, 1997, at 2-4. The court also provided that "[i]f the Court finds that there has been a wrongful removal or detention then a further hearing has been scheduled for January 31, [1998,] determine [sic] whether any defense to return of the children to the Petitioner under the Hague [sic] or applicable State or Federal [sic] may be applicable." *Id.* at 3. This additional hearing actually was held on February 3, 1998.

On December 3, 1997, Mrs. Lops filed in the South Carolina court a motion to reconsider its December 2 decision regarding temporary custody.<sup>35</sup> Also on December 3, Mrs. Lops filed an ICARA petition in the federal district court. She did not move to dismiss the South Carolina court action at this time.<sup>36</sup>

35 See Appellants' Br. at 3; Appellants' Reply Br. at 8. Mrs. Lops does not contest this fact.

36 Mrs. Lops did not attempt to dismiss her South Carolina state court action until "within 48 hours of the January 16, 1998," hearing held by the South Carolina court. See South Carolina court's Order of January 27, 1998, at 2.

Mr. Lops then moved to dismiss Mrs. Lops's federal suit on the grounds, *inter alia*, that: (1) the Georgia state court's jurisdictional ruling had preclusive effect in federal court in Georgia,<sup>37</sup> and (2) Mrs. Lops's suit represented an improper attempt by a state court plaintiff to obtain removal to federal court.<sup>38</sup> On December 22, the district court, in an oral order, denied Mr. Lops's motion to dismiss. The district court explicitly rejected the Georgia court's analysis of the ICARA statute,<sup>39</sup> and it also stated:

37 See Michael Lops's Motion to Dismiss, December 19, 1997, at 1, ¶ 3; see also Michael Lops's and Anne E. Harrington's Motion to Dismiss Order, December 10, 1997, at 3-4, ¶ 9-10.

38 See Michael Lops's and Anne E. Harrington's Motion to Dismiss Order, December 10, 1997, at 3-4, ¶¶ 10, 12.

39 See District court's Order of December 22, 1997, at 7-8 (concluding that an ICARA petition should be filed in the jurisdiction where the children are "located," see 42 U.S.C. § 11603(b), rather than where they reside).

In determining its own jurisdiction a federal district court is not bound by *res judicata*. Nor are the parties bound by any collateral estoppel with respect to the factual findings made by any other court. Indeed, it is the duty of a federal district court to determine a sufficiency of jurisdictional facts to properly decide or ascertain its own jurisdiction.

\* \* \* \*

949 I have had some concerns . . . relating to the parallel state proceedings that were \*949 originated in Georgia and subsequently transferred to the Family Court of South Carolina. I do not know of any concept that would bar the prosecution of both of those cases at the same time.

\* \* \* \*

This case, in my view, does not require dismissal of the federal action. Indeed, in my view, it is more appropriate for the federal court to proceed to disposition. After all, the act and the treaty, which the Petitioner seeks to enforce, are creatures of the federal sovereign as opposed to any state's sovereignty.

\* \* \* \*

Accordingly, it is my finding and conclusion . . . that this federal district court is possessed of jurisdiction to decide the matter in its entirety. . . .

District court's Order of December 22, 1997, at 7-11.

On January 16, 1998, the South Carolina court held the scheduled hearing on the merits of Mrs. Lops's ICARA petition. In a subsequent order pendente lite, the South Carolina court noted that Mrs. Lops had made an untimely attempt to file a motion to dismiss in the South Carolina court. See South Carolina court's Order of January 27, 1998, at 2 (denying Mrs. Lops's motion to dismiss because it was filed "within 48 hours" of the South Carolina court's substantive ICARA hearing on January 16, 1997, in plain violation of the court's "requisite 5 day notice requirement"). On January 17, Mrs. Lops filed a motion in district court requesting that the district court stay the South Carolina court proceedings. On February 3, the South Carolina court held an additional hearing on the merits of Mrs. Lops's ICARA petition. On February 13, the district court granted Mrs. Lops's motion to stay the South Carolina court proceedings, and shortly thereafter the Supreme Court of South Carolina stayed the South Carolina court proceedings pending resolution of the federal action.

## II.

If the Georgia court simply had dismissed Mrs. Lops's ICARA petition for lack of venue and personal jurisdiction, then the federal district court in Georgia would have been precluded from assuming jurisdiction over Mrs. Lops's subsequent ICARA petition. See *infra* Part II.A. The Georgia court, however, after ruling that venue and personal jurisdiction were lacking in Georgia, did not dismiss the case but rather purported to transfer it to South Carolina. In my view, the fact that the Georgia court's order contained an interstate transfer directive does not alter the preclusive effect of the Georgia court's venue and personal jurisdiction rulings. First, the Georgia court was not authorized to transfer the case to another state, and thus its order must be considered a simple dismissal, plainly a final judgment under Georgia law. See *infra* Part II.B. Second, even assuming that the Georgia court had the authority to order an interstate transfer, I believe that the rationale of Georgia collateral estoppel doctrine, see *infra* Part II.C, and the plain language of Georgia statutory provisions and case-law, see *infra* Part II.D and Part II.E, compel the conclusion that the Georgia court's order was a final judgment entitled to preclusive effect.<sup>40</sup>

<sup>40</sup> I also believe that no exception to Georgia's collateral estoppel doctrine is applicable here. See *infra* Part II.F.

Although no case squarely addresses the issues in this case, I believe that all relevant legal authority demands the same conclusion: The Georgia court's order was a final judgment entitled to preclusive effect under Georgia law. Because the majority fails to apply collateral estoppel to the Georgia court's decision, I consider the majority's holding a troubling precedent for federal courts' compliance with the Full Faith and Credit Act, [28 U.S.C. § 1738](#).

### A.

The preclusive effect of a Georgia court's judgment is governed by Georgia preclusion law. As the Supreme Court has explained, the Full Faith and Credit Act, [28 U.S.C. § 1738](#), "mandate[s] that the `judicial proceedings' of any State `shall have the same \*950 full faith and credit in every court within the United States . . . as they have by law or usage in the courts of such State . . . from which they are taken.'" *Matsushita Elec. Indus. Co., Ltd. v. Epstein*, [516 U.S. 367, 373, 116 S.Ct. 873, 877, 134 L.Ed.2d 6](#) (1996) (quoting [28 U.S.C. § 1738](#)). Accordingly, "[f]ederal courts may not employ their own rules . . . in determining the effect of the state judgment, but must accept the rules chosen by the State from which the judgment is taken." [516 U.S. at 373, 116 S.Ct. at 877](#) (internal quotation omitted).

Georgia collateral estoppel doctrine follows black-letter principles. Relying on the Restatement (Second) of Judgments (1982) ("Restatement"), the Georgia Supreme Court recently explained,

[C]ollateral estoppel applies where an issue of fact or law is actually litigated and determined by a valid judgment, and the determination is essential to the judgment. That determination is then conclusive in a subsequent action between the same parties.

Kent v. Kent, [265 Ga. 211, 211, 452 S.E.2d 764, 766](#) (1995) (citing Restatement § 27).

Under Georgia law, collateral estoppel applies only where the antecedent judgment was a final judgment. See, e.g., *Quinn v. State*, [221 Ga. App. 399, 400, 471 S.E.2d 337, 339](#) (1996), *aff'd*, [268 Ga. 70, 485 S.E.2d 483](#) (1997); *Greene v. Transp. Ins. Co.*, [169 Ga. App. 504, 506, 313 S.E.2d 761, 763](#) (1984). If a trial court's judgment is not appealed, that order becomes final when the time to seek appellate review has expired. See *Reid v. Reid*, [201 Ga. App. 530, 533, 411 S.E.2d 754, 756](#) (1991).

The Georgia court's November 14 order, which ruled that venue and personal jurisdiction were lacking in Georgia, was not appealed. The order became final for collateral estoppel purposes on December 15. See [O.C.G.A. § 5-6-38\(a\)](#) (stating that notice of appeal must be filed within 30 days after entry of judgment). Under Georgia law, therefore, the Georgia court's judgment became final one full week before December 22, when the district court ruled on Mr. Lops's motion to dismiss. The timing prerequisites for collateral estoppel thus were satisfied.

If the Georgia court simply had dismissed the case for lack of venue and personal jurisdiction, then its order plainly would have had preclusive effect on other Georgia courts. As described in the Restatement, if a court dismisses a case for improper venue, collateral estoppel bars the plaintiff from attempting to bring the same suit in the same jurisdiction. See Restatement § 20 cmt. b illus. 1. Similarly, if a court dismisses a case for lack of personal jurisdiction, the specific jurisdictional determination of that court is binding on subsequent courts. See *N. Ga. Elec. Membership Corp. v. City of Calhoun, Ga.*, [989 F.2d 429, 433](#) (11th Cir. 1993) (discussing federal collateral estoppel principles; "Although the dismissal of a complaint for lack of jurisdiction does not adjudicate the merits so as to make the case *res judicata* on the substance of the asserted claim, it does adjudicate the court's jurisdiction, and a second complaint cannot command a second consideration of the same jurisdictional claim.") (quoting *Boone v. Kurtz*, [617 F.2d 435, 436](#) (5th Cir. 1980)). Accordingly, had the Georgia court simply dismissed the instant case for lack of venue and personal jurisdiction, collateral estoppel principles would have barred Mrs. Lops from refiling the same case in any Georgia state court. Cf. *Tyndale v. Mfrs. Supply Co.*, [209 Ga. 564, 74 S.E.2d 857](#) (1953) (holding that the second court was bound by the first court's determination that service was improper).

Because Georgia preclusion law governs the preclusive effect of a Georgia court's judgment in federal courts, see [28 U.S.C. § 1738](#), collateral estoppel likewise would have barred Mrs. Lops from bringing the same case before a federal district court in Georgia if the Georgia court simply had dismissed the case on the grounds that venue and personal jurisdiction were lacking in Georgia. See, e.g., *Harbuck v. Marsh Block Co.*, [896 F.2d 1327, 1329](#) (11th Cir. 1990) ("Where the question of personal jurisdiction has been fully and fairly litigated and  
951 finally decided in state court . . . that decision must \*951 be accorded full faith and credit in the federal court.").<sup>41</sup>

<sup>41</sup> See also *Wiggins v. Pipkin*, [853 F.2d 841, 842](#) (11th Cir. 1988); *Rubaii v. Lakewood Pipe of Tex., Inc.*, [695 F.2d 541, 543](#) (11th Cir. 1983); *Deckert v. Wachovia Student Fin. Servs., Inc.*, [963 F.2d 816, 819](#) (5th Cir. 1992). In each of *Wiggins*, *Rubai*, and *Deckert*, the court ruled that a state court order dismissing an action for lack of personal jurisdiction barred the plaintiff from bringing a diversity suit based on the same cause of action in federal court in the same state. In those cases, the state courts' personal jurisdiction determinations had preclusive effect on the federal courts because a federal courts sitting in diversity determine personal jurisdiction in the same way that the state courts



do: by following state law. Similarly, the federal district court in this case had to determine venue and personal jurisdiction in the same way that the Georgia state court did: by examining the ICARA statute and federal due process guarantees. Thus, just as collateral estoppel precluded the federal district courts in *Wiggins*, *Rubai*, and *Deckert* from revisiting the state courts' jurisdictional rulings, so collateral estoppel should have precluded the federal district court in this case from revisiting the Georgia court's venue and personal jurisdiction rulings.

## B.

The wrinkle here is that the Georgia court did not simply dismiss the case. Based on its venue and personal jurisdiction rulings, the Georgia court directed that the case be transferred to South Carolina: "All parties stipulated to a transfer of the proceedings verses [sic] dismissal and refile in the event this Court found no authority for exercising jurisdiction in Georgia." Georgia court's Order of November 14, 1997, at 7 n. 2. I believe, however, that the Georgia court lacked the authority to transfer Mrs. Lops's ICARA petition to the South Carolina court. Thus, I conclude that the Georgia court's order constituted a simple dismissal, plainly a final judgment with preclusive effect.<sup>42</sup>

<sup>42</sup> In Parts II.C, II.D, and II.E, *infra*, I will demonstrate that even if the interstate transfer directive was effective, the Georgia court's order was a final judgment with corresponding preclusive effect.

The Georgia court was not authorized to transfer Mrs. Lops's ICARA petition to the court of another state. The federal ICARA statute itself does not sanction interstate transfers. Likewise, Georgia does not have a general statutory provision allowing state courts to transfer cases to other states, cf. 20 Am.Jur.2d Courts § 130 (1995) (describing Uniform Transfer of Litigation Act, which Georgia has not adopted), or a specific statutory provision concerning the interstate transfer of ICARA cases.<sup>43</sup> Similarly, the doctrine of *forum non conveniens* did not permit the Georgia court's interstate transfer.<sup>44</sup> Accordingly, the interstate transfer directive issued by the Georgia court was unauthorized. Cf. *Rogers v. Rogers*, 688 So.2d 421, 422 (Fla. 3d DCA 1997) (reversing an interstate transfer order that was not authorized under state law); *United Carolina Bank v. Martocci*, 416 Pa. Super. 16, 22-23, 610 A.2d 484, 487-88 (1992) (holding that Pennsylvania's intrastate transfer law does not authorize interstate transfers); *Bliss v. Bliss*, 343 Pa. Super. 17, 21, 493 A.2d 780, 782 (1985) (same).

<sup>43</sup> Instead, Georgia law only authorizes interstate transfers in certain narrowly defined situations. For example, O.C.G.A. § 15-11-44 authorizes the transfer of a child to the state of the child's residence if the child is adjudicated to be delinquent under the Uniform Juvenile Court Act. Also, the Uniform Child Custody Jurisdiction Act authorizes Georgia courts to stay child custody cases brought under that Act on the condition that a proceeding "be promptly commenced in another named state," see O.C.G.A. § 19-9-47(e)(2), and permits Georgia courts to forward relevant information to the receiving court, see O.C.G.A. § 19-9-47(h). See *Mulle v. Yount*, 211 Ga. App. 584, 586, 440 S.E.2d 210, 213 (1993) (stating that O.C.G.A. § 19-9-47 authorizes interstate transfers).

<sup>44</sup> *Forum non conveniens* permits a court to resist imposition upon its jurisdiction even when jurisdiction is authorized by the letter of a statute. See *Smith v. Bd. of Regents of the Univ. Sys. of Ga.*, 165 Ga. App. 565, 565, 302 S.E.2d 124, 125 (1983). *Forum non conveniens* was inapplicable here because no specific Georgia statutory provision authorizes the doctrine in ICARA cases. See *Holtsclaw v. Holtsclaw*, 269 Ga. 163, 163-64, 496 S.E.2d 262, 263 (1998) (stating that because the courts of Georgia have no inherent authority to decline to exercise jurisdiction granted by the Georgia Constitution, the doctrine of *forum non conveniens* is only available pursuant to specific Georgia statutory provisions). *Forum non conveniens* also is inappropriate where, as here, the court determines that it lacks jurisdiction over the action. See, e.g., *Fleming James, Jr. Geoffrey C. Hazard, Jr.*, *Civil Procedure*, § 2.31, at 105 (3d ed. 1985) ("The *forum non conveniens* rule has application only if the court has jurisdiction, by virtue of 'minimum contacts' or on some other basis. If the jurisdictional contacts are lacking, the court must dismiss the action for that reason, even if an alternative

forum were more convenient.").

Moreover, even if forum non conveniens had been appropriate here, the doctrine would not have permitted the Georgia court to transfer the case to another state. *Id.* at 107 ("The courts of one state . . . may not transfer cases to courts of another state, and dismissal is the only device for implementing forum non conveniens on an interstate basis.").

Because the Georgia court entered an interstate transfer directive despite lacking the authority to do so, that directive is considered a nullity, see *Thomas v. Thomas*, 221 Ga. 652, 652, 146 S.E.2d 724, 725 (1966); *Skinner v. Skinner*, 172 Ga. App. 609, 610, 323 S.E.2d 905, 906 (1984), and "may be attacked any where and any time in any court," see *Palmer v. Bunn*, 218 Ga. 244, 245, 127 S.E.2d 372, 373 (1962). The Georgia court explicitly stated that the transfer directive was an alternative to simply dismissing the case. See Georgia court's Order of November 14, 1997, at 7 n. 2. Thus, this court must characterize the Georgia court's order, absent the invalid transfer directive, to be a dismissal. See *In re Marriage of Clark*, 232 Ill.App.3d 342, 347, 173 Ill.Dec. 532, 597 N.E.2d 240, 243 (1992) (reasoning that because Illinois law only authorized intrastate transfers, the trial court's order transferring the case to another state constituted a simple dismissal); see also *In re Marriage of Kelso*, 173 Ill.App.3d 746, 751, 123 Ill.Dec. 352, 527 N.E.2d 990, 992 (1988) (describing a motion for interstate transfer as "more properly, a motion to dismiss"). As a dismissal, the Georgia court's order was a final judgment with preclusive effect.

Apparently conceding that no federal or Georgia law authorizes the interstate transfer of an ICARA case, the majority contends that the parties, through their stipulation, gave the Georgia court the power to transfer the case. Georgia black-letter law, however, long has been clear: Parties by agreement cannot provide a court with authority that it otherwise would have lacked. See *Dix v. Dix*, 132 Ga. 630, 632, 64 S.E. 790, 791 (1909) ("It is rudimentary law that parties can not, by consent express or implied, give jurisdiction to a court; that as to the subject-matter the court is limited by the powers conferred upon it by law, and can not be given additional power or jurisdiction by consent of the parties or by waiver."), cited in *Mitchell v. Mitchell*, 220 Ga. App. 682, 683, 469 S.E.2d 540, 542 (1996).

Finally, the majority argues that Mr. Lops, having stipulated to the transfer, may not challenge its legality. A null order of a Georgia court, however, "may be attacked any where and any time in any court." See *Palmer v. Bunn*, 218 Ga. 244, 245, 127 S.E.2d 372, 373 (1962). Moreover, it is Mrs. Lops, not Mr. Lops, who has altered her legal position. Mr. Lops consistently has contended that this case should have been brought in South Carolina, not Georgia. By contrast, Mrs. Lops, having stipulated to the transfer of the case to South Carolina based on the Georgia court's finding that venue and jurisdiction were lacking in Georgia, filed suit in the federal district court in Georgia, where she argued that venue and jurisdiction did exist in Georgia. Georgia preclusion law prohibited Mrs. Lops from changing her position in this manner. See *Thompson v. Thompson*, 237 Ga. 509, 509, 228 S.E.2d 886, 887 (1976) ("[P]arties to stipulations and agreements entered into in the course of judicial proceedings will not be permitted to take positions inconsistent therewith in the absence of fraud, duress or mistake."); *Ghrist v. Fricks*, 219 Ga. App. 415, 417, 465 S.E.2d 501, 504 (1995) (applying collateral estoppel to the mother's statement of paternity contained in a settlement agreement because "[p]arties to stipulations and agreements entered into in the course of judicial proceedings are estopped from taking  
953 positions inconsistent therewith") (quotation omitted).<sup>45</sup> \*953

<sup>45</sup> Contrary to the majority's characterization of my dissent, my position is not that Mrs. Lops "stipulated that venue was improper and that personal jurisdiction was wanting in Georgia." Rather, Mrs. Lops's stipulation was based on the Georgia court's judgment that venue and personal jurisdiction were lacking in Georgia. Because the basis for Mrs.

Lops's stipulation in the Georgia court was inconsistent with her later arguments regarding venue and personal jurisdiction in the district court, the principle of collateral estoppel applies. See Ghrist, 219 Ga. App. at 417, 465 S.E.2d at 504.

### C.

Even assuming, arguendo, that the Georgia court's interstate transfer directive was effective, the Georgia court's order was a final judgment entitled to preclusive effect. In my view, Georgia's collateral estoppel doctrine does not permit a contrary conclusion.

The purpose of Georgia collateral estoppel doctrine is judicial economy. As the Georgia Supreme Court has explained, collateral estoppel "applies where an issue of fact or law is actually litigated and determined by a valid judgment, and the determination is essential to the judgment." *Kent v. Kent*, 265 Ga. 211, 211, 452 S.E.2d 764, 766 (1995) (citing Restatement § 27). By according preclusive effect to final judgments, see *Quinn v. State*, 221 Ga. App. 399, 400, 471 S.E.2d 337, 339 (1996), *aff'd*, 268 Ga. 70, 485 S.E.2d 483 (1997), Georgia's collateral estoppel law serves to protect "litigants from the burden of relitigating an identical issue with the same party or his privy and [to promote] judicial economy by preventing needless litigation." *Parklane Hosiery Co. v. Shore*, 439 U.S. 322, 326, 99 S.Ct. 645, 649, 58 L.Ed.2d 552 (1979), quoted in *Matter of Gill*, 181 B.R. 666, 670 (Bankr.N.D.Ga. Apr. 14, 1995) (describing the rationale for Georgia's collateral estoppel doctrine); see *Bowman v. Bowman*, 215 Ga. 560, 561-62, 111 S.E.2d 226, 227-28 (1959) (concluding that the need for finality justifies the imposition of *res judicata*; stating that the ancient maxim "It is of advantage to the public that there be an end of litigation" represents a policy "so essential as not to admit of question or dispute"); *Lankford v. Holton*, 196 Ga. 631, 633, 27 S.E.2d 310, 312 (1943) ("One of the prime objects of judicial procedure is to forever settle and end disputes between litigants, and courts never look with favor on the unnecessary prolongation of litigation, and particularly disapprove attempts to ignore or evade binding judgments.").

This court must accord preclusive effect to the Georgia court's venue and personal jurisdiction rulings in order to fulfill the purpose of Georgia collateral estoppel doctrine. The Georgia court "actually litigated and determined" the issues of venue and personal jurisdiction, which were "essential to [its] judgment." *Kent*, 265 Ga. at 211, 452 S.E.2d at 766 (citing Restatement § 27). Moreover, an examination of the implications of the majority's ruling reveals that the Georgia court's order was, necessarily, a final judgment with preclusive effect.

Under the majority's holding, if a state or federal court in Georgia transfers a case to another state for lack of venue and personal jurisdiction, then the plaintiff may bring the same action again in any state or federal court in Georgia and relitigate the issues of venue and personal jurisdiction. Indeed, if that court transfers the case again for the same reason, the plaintiff may refile once more in state or federal court in Georgia and relitigate the same issues. According to the majority's logic, only when a transferred case reaches final judgment in another state would the plaintiff become unable to relitigate the issues of venue and personal jurisdiction before state or federal courts in Georgia.

The majority's holding is thus contrary to judicial economy, the core purpose of Georgia collateral estoppel doctrine. See *Matter of Gill*, 181 B.R. 666, 670 (Bankr.N.D.Ga. Apr. 14, 1995) (citing *Parklane Hosiery Co. v. Shore*, 439 U.S. 322, 326, 99 S.Ct. 645, 649, 58 L.Ed.2d 552 (1979)); *Bowman v. Bowman*, 215 Ga. 560, 561-62, 111 S.E.2d 226, 227-28 (1959); *Lankford v. Holton*, 196 Ga. 631, 633, 27 S.E.2d 310, 312 (1943). Indeed, it also is contrary to principles of preclusion long-established in Anglo-American jurisprudence. See Restatement Ch. 1 at 11 ("The convention concerning finality of judgments has to be accepted, certainly if there is to be practical meaning to the idea that legal disputes can be resolved by legal process."). Unlike the

majority, I do not believe that another Superior Court of the State of Georgia would allow Mrs. Lops to refile her ICARA suit and relitigate the Georgia court's venue and personal jurisdiction rulings. Instead, that Superior Court would recognize the Georgia court's original order to be a final judgment with preclusive effect.

954 Accordingly, I conclude that the district court was required to <sup>954</sup> dismiss the case pursuant to the Full Faith and Credit Act, [28 U.S.C. § 1738](#).

#### D.

My conclusion also is compelled by a close examination of Georgia law concerning the finality requirement of collateral estoppel doctrine. As the majority notes, no Georgia court has ruled whether an order containing an interstate transfer directive is a final judgment to be accorded preclusive effect. This apparent gap in the law is quite understandable, however. As described in Part II.B, *supra*, Georgia courts generally are not authorized to transfer cases to another state. Logically, therefore, Georgia courts have had little opportunity to determine the preclusive effect of interstate transfer orders. Nonetheless, I believe that the Georgia Supreme Court, if faced with the question, would rule that the Georgia court's order in this case was a final judgment for collateral estoppel purposes.

Under Georgia law, judgments that are final for collateral estoppel purposes include, but are not limited to, those judgments that are final for appealability purposes.<sup>46</sup> Georgia's appealability statute provides in part:

<sup>46</sup> Relying on *Culwell v. Lomas Nettleton Co.*, [242 Ga. 242](#), [248 S.E.2d 641](#) (1978), this court has stated that, under Georgia law, "finality for res judicata purposes is measured by the same standard as finality for appealability purposes" and that the finality requirement is not "relaxed for purposes of collateral estoppel." See *Gresham Park Community Org. v. Howell*, [652 F.2d 1227](#), [1242 n. 43](#) (5th Cir. Unit B Aug. 10, 1981); *Culwell*, [248 S.E.2d at 642](#) (1978) (stating that the entry of a judgment as to one or more but fewer than all of the claims and parties is neither an appealable final judgment nor a judgment entitled to res judicata effect unless the trial court makes an express direction for the entry of the final judgment and a determination that no just reason for delaying the finality of the judgment exists); see also *Dep't of Corrections v. Robinson*, [216 Ga. App. 508](#), [509](#), [455 S.E.2d 323](#), [324](#) (1995) ("A superior court order remanding a case back to an administrative tribunal is not an appealable final judgment and thus is not binding for res judicata purposes.") (citations omitted).

Certain judgments, however, may be final for purposes of preclusion even though they are not appealable final judgments. In *Studdard v. Satcher, Chick, Kapfer, Inc.*, [217 Ga. App. 1](#), [456 S.E.2d 71](#) (1995), the court noted that although a voluntary dismissal with prejudice is a final judgment for res judicata purposes, see *id.* at 2 n. 2, [456 S.E.2d at 73](#) n. 2 (citing *Fowler v. Vineyard*, [261 Ga. 454](#), [405 S.E.2d 678](#) (1991)), "we have found no cases which clearly hold that a voluntary dismissal with prejudice constitutes a 'final judgment' as that term is used in the appellate practice act," *Studdard*, [456 S.E.2d at 73](#) n. 2. Based on *Gresham Park* and *Studdard*, I conclude that judgments that are final for collateral estoppel purposes include, but are not limited to, those judgments that are final for appealability purposes.

(a) Appeals may be taken to the Supreme Court and the Court of Appeals from the following judgments and rulings of the superior courts, the constitutional city courts, and such other courts or tribunals from which appeals are authorized by the Constitution and laws of this state:

(1) All final judgments, that is to say, where the case is no longer pending in the court below, except as provided in Code [Section 5-6-35](#).

See [O.C.G.A. § 5-6-34](#) (emphasis added). Accordingly, I turn to the question of whether a Georgia court's order transferring a case to another state causes the case to be "no longer pending in the court below." [O.C.G.A. § 5-6-34\(a\)\(1\)](#).

Without citing any authority for its conclusion, the majority states that "the court below" refers to any trial court, including the trial court of another state. In my view, however, the plain language, legislative history, and judicial interpretations of [O.C.G.A. § 5-6-34\(a\)\(1\)](#) all demand the conclusion that "the court below" refers to a lower court in the State of Georgia. Therefore, a Georgia court's order that effectively transfers a case to another state renders the case "no longer pending in the court below." Such an order is a final judgment for appealability purposes and, consequently, for collateral estoppel purposes.

A plain reading of the statute indicates that the phrase "the court below" in [O.C.G.A. § 5-6-34\(a\)\(1\)](#) refers to a lower court of the State of Georgia. [Section 5-6-34\(a\)\(1\)](#) and the immediately preceding [§ 5-6-34\(a\)](#), considered together, have three elements. First, they describe the courts to which an "[a]pp[ea]l[ ] may be taken,"  
 955 namely the Georgia<sup>955</sup> Supreme Court and the Georgia Court of Appeals. See [O.C.G.A. § 5-6-34\(a\)](#). Second, they describe the courts from which an appeal may be taken, namely "the superior courts, the constitutional city courts, and such other courts or tribunals from which appeals are authorized by the Constitution and laws of this state." [O.C.G.A. § 5-6-34\(a\)](#). Third, they establish when an appeal may be taken, namely when "the case is no longer pending in the court below." [O.C.G.A. § 5-6-34\(a\)\(1\)](#).

The logical meaning of "the court below" in [§ 5-6-34\(a\)\(1\)](#) is the court from which an appeal is taken to the Georgia Supreme Court or the Georgia Court of Appeals. According to [§ 5-6-34\(a\)](#), the court from which such an appeal is taken is necessarily a lower court of the State of Georgia: a superior court, a constitutional city court, or one of the "other courts or tribunals from which appeals are authorized by the Constitution and laws of this state." Thus, a case is only "pending in the court below" for purposes of [O.C.G.A. § 5-6-34\(a\)\(1\)](#) if it is pending in a lower court of the State of Georgia.

The Georgia court's order purported to transfer the case in its entirety to the South Carolina court. Assuming, as does the majority, that this transfer directive was effective, the Georgia court's order rendered the case "no longer pending" in the lower courts of the State of Georgia. Thus, according to the plain language of [O.C.G.A. § 5-6-34\(a\)\(1\)](#), the Georgia court's order was a final judgment.

The legislative history of [O.C.G.A. § 5-6-34\(a\)\(1\)](#) reinforces this conclusion. The statutory precursor of [O.C.G.A. § 5-6-34\(a\)\(1\)](#) was Ga. Code Ann. § 6-701, which provided in part:

No cause shall be carried to the Supreme Court or Court of Appeals upon any bill of exceptions while the same is pending in the court below, unless the decision or judgment complained of, if it had been rendered as claimed by the plaintiff in error, would have been a final disposition of the cause or final as to some material party thereto.

The structure of Ga. Code Ann. § 6-701 reveals that "the court below" refers to the court from which an appeal is taken to the Supreme Court or Court of Appeals. Because it is beyond dispute that an appeal cannot be taken to these courts from courts outside of the State of Georgia, "the court below" necessarily refers to a lower court within the State of Georgia.

When [O.C.G.A. § 5-6-34\(a\)\(1\)](#) replaced Ga. Code Ann. § 6-701, see 1965 Ga. Laws at 18, § 1, the meaning of "the court below" did not change. As the Georgia Court of Appeals has ruled, [O.C.G.A. § 5-6-34\(a\)\(1\)](#) only restates the original language of Ga. Code Ann. § 6-701 "in somewhat different terminology. . . . [N]o change in result was intended." *Munday v. Brissette*, 113 Ga. App. 147, 151, 148 S.E.2d 55, 60, rev'd on other grounds, 222 Ga. 162, 149 S.E.2d 110 (1966) (citing E. Freeman Leverett, *The Appellate Procedure Act of 1965*, 1 Ga. State Bar Journal 451, 456 (1965)). Accordingly, the legislative history of [O.C.G.A. § 5-6-34\(a\)\(1\)](#) also supports the conclusion that "the court below" refers to a lower court in the State of Georgia.

Finally, Georgia case-law confirms this interpretation of "the court below." Georgia appellate courts have held that an intrastate transfer from one Georgia Superior Court to another is not a final judgment and therefore not appealable. See *Wright v. Millines*, 212 Ga. App. 453, 454, 442 S.E.2d 304, 304 (1994); *Griffith v. Ga. Bd. of Dentistry*, 175 Ga. App. 533, 533, 333 S.E.2d 647, 647 (1985); see also Ga. Const. of 1983, art. VI, § 1, ¶ 8; Georgia Uniform Transfer Rules. The rationale for this rule is that from the perspective of the Georgia appellate courts, a case that is transferred from one Georgia Superior Court to another remains "pending in the court below." In *Griffith*, for example, the court explained that an order transferring a case from one Georgia Superior Court to another was not a final judgment because the case remained pending in a "court below" the Georgia Court of Appeals. See 175 Ga. App. at 533, 333 S.E.2d at 647 ("The subject transfer order is not a final judgment as the case is still pending in the court below, albeit a different court from the one ordering the transfer."). By contrast, a case that is transferred to another state's court is no longer appealable to a Georgia appellate court.<sup>956</sup> Thus, from the perspective of the Georgia appellate courts, an interstate transfer order renders a case "no longer pending in the court below" and is a final judgment appealable under O.C.G.A. § 5-6-34(a)(1).

The sparse Georgia case-law concerning interstate transfer orders further bolsters my conclusion that such orders are final judgments for appealability purposes. Even though Georgia courts generally are not authorized to transfer cases to another state, see *supra* Part II.B, relevant cases have arisen under two Georgia statutes that do provide for interstate transfers. First, Georgia's Uniform Child Custody Jurisdiction Act ("UCCJA") provides that a court with jurisdiction under the UCCJA may transfer the case to another state if it finds that Georgia is an inconvenient forum and that a court of another state would be more appropriate.<sup>47</sup> In *Arnold v. Jordan*, 190 Ga. App. 8, 378 S.E.2d 139 (1989), the Georgia Court of Appeals reviewed a Georgia Superior Court's order that a child custody case be transferred to Texas pursuant to the UCCJA. See *id.* at 10, 378 S.E.2d at 141. In describing its assumption of jurisdiction over the case, the Georgia Court of Appeals stated simply that it had "granted the father's application for discretionary review." *Id.* (emphasis added).<sup>48</sup> This language indicates that the father did not have to comply with Georgia's interlocutory review procedures.<sup>49</sup> Cf. *Avera v. Avera*, 268 Ga. 4, 4, 485 S.E.2d 731, 732 (1997) (reviewing on appeal the trial court's order in a divorce action and stating, "This court granted Wife's application for interlocutory discretionary review of the trial court's order.") (emphasis added).<sup>50</sup> Therefore, *Arnold* demonstrates that an interstate transfer by a Georgia trial court is a final, not interlocutory, order for appealability purposes.

<sup>47</sup> See O.C.G.A. § 19-9-47(e)(2) (authorizing Georgia courts to stay child custody cases brought under the UCCJA on the condition that a similar proceeding be brought in the court of another named state); O.C.G.A. § 19-9-47(h) (permitting Georgia courts to forward relevant information to receiving courts in other states); see also *Mulle v. Yount*, 211 Ga. App. 584, 586, 440 S.E.2d 210, 213 (1993) (stating that O.C.G.A. § 19-9-47 authorizes interstate transfers).

<sup>48</sup> Appeals from judgments and orders in all "domestic relations" cases are discretionary. See O.C.G.A. § 5-6-35(a)(2).

<sup>49</sup> A party seeking discretionary review from an interlocutory order must comply with interlocutory review procedures, such as obtaining from the trial court a certificate of immediate review pursuant to O.C.G.A. § 5-6-34(b). See *Scruggs v. Ga. Dep't of Human Resources*, 261 Ga. 587, 588, 408 S.E.2d 103, 104 (1991); see also *Wieland v. Wieland*, 216 Ga. App. 417, 418, 454 S.E.2d 613, 614 (1995) (dismissing a discretionary appeal from an interlocutory order because the appellant failed to comply with interlocutory review procedures).

<sup>50</sup> *Avera* thus belies the majority's assertion that "Arnold's reference to 'discretionary review' could be read to" mean that the interstate transfer order in *Arnold* was an interlocutory order.

A second statute, Georgia's Uniform Juvenile Court Act ("UJCA"), authorizes a court to transfer a child to the state of the child's residence if the child is adjudicated to be delinquent. See [O.C.G.A. § 15-11-44](#). The Georgia Supreme Court has ruled that such interstate transfers are appealable final judgments. See *In the Interest of T.L.C.*, [266 Ga. 407, 407, 467 S.E.2d 885, 886](#) (1996); *G.W. v. State*, [233 Ga. 274, 275-76, 210 S.E.2d 805, 807](#) (1974). In my view, T.L.C. and G.W. provide further support for the conclusion that the Georgia court's interstate transfer order in this case was a final judgment under [O.C.G.A. § 5-6-34\(a\)\(1\)](#).

The test for determining whether juvenile court orders are final judgments and thus appealable is the same standard found in [O.C.G.A. § 5-6-34\(a\)\(1\)](#). See [O.C.G.A. § 15-11-64](#) ("In all cases of final judgments of a juvenile court judge, appeals shall be taken to the Courts of Appeals or the Supreme Court in the same manner as appeals from the superior court."); *J.T.M. v. State*, [142 Ga. App. 635, 636, 236 S.E.2d 764, 765](#) (1977) (applying the standard of whether the case is "no longer pending in the court below," see [O.C.G.A. § 5-6-34\(a\)\(1\)](#), in determining whether a juvenile court judgment is an appealable final judgment). Even though a juvenile court order adjudicating delinquency and transferring the case to another court within Georgia for disposition is <sup>957</sup> not a final judgment, see *D.C.E. v. State*, [130 Ga. App. 724, \\*957 724-25, 204 S.E.2d 481, 481-82](#) (1974); *In the Interest of G.C.S.*, [186 Ga. App. 291, 291, 367 S.E.2d 103, 104](#) (1988), a juvenile court order adjudicating delinquency and transferring the case to another state for disposition is a final judgment, see *In the Interest of T.L.C.*, [266 Ga. 407, 407, 467 S.E.2d 885, 886](#) (1996); *G.W. v. State*, [233 Ga. 274, 275-76, 210 S.E.2d 805, 807](#) (1974). Noting the constitutional imperative of according appellate review to juveniles whose cases are transferred out of state, the G.W. court explained that an interstate transfer order is an appealable final judgment because it is the last order to be issued by any Georgia court regarding the case:

The judgment appealed from in this case was the final judgment to be entered in the case by any court in Georgia and therefore, unlike the cases relied upon where the case was transferred to another Georgia court for final disposition, it was subject to review without a certificate authorizing immediate review.

[233 Ga. at 275-76, 210 S.E.2d at 807](#) (emphasis added); see also *T.L.C.*, [266 Ga. 407, 467 S.E.2d at 886](#) (citing *G.W.*, [233 Ga. at 275-76, 210 S.E.2d at 807](#)).

The majority attempts to limit the holdings of *G.W.* and *T.L.C.* on the grounds that the *G.W.* court mentioned equal protection concerns prior to reaching its conclusion. Subsequent opinions that have described the *G.W.* court's holding regarding final judgments, however, do not even mention equal protection. In *T.L.C.*, for example, the court simply cited the *G.W.* court's conclusion that an interstate transfer order was appealable because it was "the final judgment to be entered in the case by any court in Georgia." See *T.L.C.*, [266 Ga. 407, 467 S.E.2d at 886](#) (citing *G.W.*, [233 Ga. at 275-76, 210 S.E.2d at 807](#)). Similarly, the Georgia Court of Appeals recently described *T.L.C.* and *G.W.* as follows:

In our view, the order appealed from in the case sub judice is not a final order, for it does not render a judgment of adjudication and disposition on the allegations contained in the petition for delinquency. Rather, it holds all charges in abeyance during a period of good behavior. Upon successful completion of that period of good behavior, all charges will be dismissed. Compare *In the Interest of T.L.C.*, 266 Ga. 407, 467 S.E.2d 885 (adjudication of delinquency and transfer to the juvenile court of Russell County, Alabama, was directly appealable because it "was the final judgment to be entered in the case by any court in Georgia. . . ."); *G.W. v. State of Ga.*, 233 Ga. 274, 276, 210 S.E.2d 805 (adjudication of delinquency and transfer to county of residence of nonresidents of Georgia was the "final judgment to be entered in the case by any court in Georgia and therefore, unlike the cases . . . where the case was transferred to another Georgia court for final disposition, . . . was subject to review without a certificate authorizing immediate review."). Since the order appealed from is not the final judgment to be entered in the case by any court in Georgia, this appeal is premature, and the case must be dismissed without prejudice.

*In Interest of M.T.*, 223 Ga. App. 615, 616, 478 S.E.2d 428, 429 (1996); see also *Sanchez v. Walker County Dept. of Family and Children Servs.*, 235 Ga. 817, 818, 221 S.E.2d 589, 589 (1976).

Accordingly, although the *G.W.* court did refer to equal protection concerns, *G.W.* and its progeny stand for the proposition that an interstate transfer order, being the last order entered by any court in Georgia, is a final judgment for appealability purposes. Because the test for determining whether juvenile court orders are appealable final judgments is the same standard employed under O.C.G.A. § 5-6-34(a)(1), see O.C.G.A. § 15-11-64; *J.T.M. v. State*, 142 Ga. App. 635, 636, 236 S.E.2d 764, 765 (1977), these cases from the juvenile court context reinforce my conclusion that an order containing an interstate transfer directive is an appealable final judgment under O.C.G.A. § 5-6-34(a)(1).

As the majority points out, an intrastate transfer order that changes the fundamental nature of a proceeding also is deemed a final judgment for appealability purposes.<sup>51</sup> This<sup>958</sup> observation, however, casts no doubt whatsoever on my conclusion that an effective interstate transfer order is a final judgment under O.C.G.A. § 5-6-34(a)(1) because it renders the case "no longer pending in the court below."

<sup>51</sup> For example, an intrastate transfer of a criminal case from juvenile to superior court is an appealable final judgment. See *Rivers v. State*, 229 Ga. App. 12, 13, 493 S.E.2d 2, 4 (1997); *J.T.M. v. State of Ga.*, 142 Ga. App. 635, 636, 236 S.E.2d 764, 765 (1977). As the Georgia Supreme Court has explained,

*J.T.M. v. State of Ga.* . . . deals with the appealability of a transfer order in a criminal context which determines whether the defendant will be treated as a juvenile and tried for delinquency under the applicable juvenile provisions, or whether he will be treated as an adult and prosecuted under the criminal laws of this state. . . . [A] criminal transfer order . . . is determinative as to the "juvenile" aspect of the case and thus may be final and reviewable.

*Fulton County Dep't of Family Children Servs. v. Perkins*, 244 Ga. 237, 239, 259 S.E.2d 427, 428-29 (1978). Distinguishing *J.T.M.*, the *Perkins* court held that an intrastate transfer of a child custody case from juvenile to superior court is not a final judgment because it "changes the forum but not the nature of the proceeding, to wit: the determination of child custody." See 244 Ga. at 239-40, 259 S.E.2d at 429.

Despite the fact that *Perkins* involves only an intrastate transfer, the majority cites *Perkins* for the proposition that an interstate transfer order is not a final judgment because it changes only the forum and not the nature of the proceeding. I



believe that the majority's attempted reliance on Perkins is misplaced. Perkins only indicates that certain intrastate transfer orders are appealable final judgments. Perkins is not relevant, even tangentially, to the question of whether an interstate transfer order renders a case "no longer pending in the court below" under O.C.G.A. § 5-6-34(a)(1).

Accordingly, all relevant evidence from Georgia law points unambiguously to the same conclusion: A case is "pending in the court below," see O.C.G.A. § 5-6-34(a)(1), only if it remains in one of the lower Georgia courts. Conversely, if a Georgia court issues a legitimate interstate transfer order, that order renders the case "no longer pending in the court below," and thus the order is appealable, see O.C.G.A. § 5-6-34(a)(1), and entitled to preclusive effect, see *Gresham Park Community Org. v. Howell*, 652 F.2d 1227, 1242 n. 43 (5th Cir. Unit B Aug. 10, 1981). Therefore, even assuming, arguendo, that the Georgia court's interstate transfer directive was effective, the district court should have accorded preclusive effect to the Georgia court's venue and personal jurisdiction determinations.

E.

The fact that the parties conditionally stipulated to the interstate transfer does nothing to alter my conclusion that the Georgia court's order was a final judgment with preclusive effect. Collateral estoppel "applies where an issue of fact or law is actually litigated and determined by a valid judgment, and the determination is essential to the judgment." *Kent v. Kent*, 265 Ga. 211, 211, 452 S.E.2d 764, 766 (1995) (citing Restatement § 27). Here, the parties stipulated to the interstate transfer in the event that the court determined that it lacked jurisdiction over the case. Because the Georgia court's venue and personal jurisdiction rulings were "essential to the judgment," collateral estoppel necessarily applies to those rulings.

Indeed, the parties' conditional stipulation only strengthens my conclusion that the Georgia court's order must be accorded preclusive effect. The transfer to which Mrs. Lops stipulated was based on the Georgia court's rulings that venue and personal jurisdiction were lacking in Georgia. Georgia preclusion principles prohibited Mrs. Lops from refileing the same action in a state or federal court in Georgia and claiming that venue and personal jurisdiction existed in Georgia. See *Thompson v. Thompson*, 237 Ga. 509, 509, 228 S.E.2d 886, 887 (1976) ("[P]arties to stipulations and agreements entered into in the course of judicial proceedings will not be permitted to take positions inconsistent therewith in the absence of fraud, duress or mistake."); *Ghrist v. Fricks*, 219 Ga. App. 415, 417, 465 S.E.2d 501, 504 (1995) (applying collateral estoppel to mother's statement of paternity contained in settlement agreement because "[p]arties to stipulations and agreements entered into in the course of judicial proceedings are estopped from taking positions inconsistent therewith") (quotation omitted); see also *Great Atl. Ins. Co. v. Morgan*, 161 Ga. App. 680, 683, 288 S.E.2d 287, 289 (1982) (stating that \*959 collateral estoppel applies to consent judgments).

Finally, even assuming that Mrs. Lops, by stipulating to the transfer, lost the right to appeal the Georgia court's venue and personal jurisdiction rulings, those rulings are nonetheless binding on subsequent courts. As the Georgia Supreme Court stated in *Kent*,

We need not determine whether the contempt court's order was, on its face, appealable. It was the husband's duty to obtain an appealable order on that issue, and to the extent he did not, he cannot now argue that collateral estoppel should not apply.

265 Ga. at 212 n. 3, 452 S.E.2d at 766 n. 3 (emphasis added). Thus, even assuming that Mrs. Lops failed to obtain an appealable order from the Georgia court, she may not claim that the Georgia court's venue and personal jurisdiction rulings are not entitled to preclusive effect in federal court.<sup>52</sup>

52 The Georgia court's order, which transferred the case pursuant to Mrs. Lops's stipulation, was similar to a voluntary dismissal with prejudice. A voluntary dismissal with prejudice is a final judgment for preclusion purposes, see *Fowler v. Vineyard*, 261 Ga. 454, 456, 405 S.E.2d 678, 680 (1991), even though it may not be appealable, see *Studdard v. Satcher, Chick, Kapfer, Inc.*, 217 Ga. App. 1, 2 n. 2, 456 S.E.2d 71, 73 n. 2 (1995) ("[W]e have found no cases which clearly hold that a voluntary dismissal with prejudice constitutes a 'final judgment' as that term is used in the appellate practice act.").

## F.

The majority, citing *Fierer v. Ashe*, 147 Ga. App. 446, 249 S.E.2d 270 (1978), would hold in the alternative that this court should apply the "manifest injustice" exception to the collateral estoppel doctrine. I disagree. In *Fierer*, the court noted that certain courts have "occasionally rejected or qualified [preclusion principles] in cases in which an inflexible application would have violated an overriding public policy or resulted in manifest injustice to a party." See *id.* at 449-50, 249 S.E.2d at 273 (citing 1B Moore's Federal Practice 783, ¶ 0.405(11)). The *Fierer* court, however, characterized the manifest injustice exception as "narrow" and "obscure," see 147 Ga. App. at 450, 249 S.E.2d at 273, and, without deciding whether the exception applied in the securities context, ruled that the appellees failed to meet their burden of proof, see *id.*

In my view, applying such a "narrow" and "obscure" exception to the facts of this case would be a grave mistake. Rather than appeal the Georgia court's venue and jurisdictional rulings, Mrs. Lops herself stipulated that the case be transferred to the South Carolina court. Subsequently, dissatisfied by the South Carolina court's oral statement on December 2 that it would place the children with Mr. Lops's mother during the pendency of the proceedings, Mrs. Lops brought suit in federal district court in Georgia. Mrs. Lops's actions constitute a flagrant attempt to use the federal court system to circumvent the Georgia court's venue and personal jurisdiction rulings. Accordingly, applying the manifest injustice exception in Mrs. Lops's favor would be most inappropriate.

Moreover, the apparent soundness of the district court's ruling on the merits of the ICARA petition does not suggest that reversing the district court's decision would be manifestly unjust. The South Carolina court has not yet ruled on the merits of Mrs. Lops's ICARA petition, and Mrs. Lops has not suggested that the South Carolina court lacks competence to determine an ICARA petition. If the facts in this case are as the district court found them, then the South Carolina court would have reached the same conclusion. For this court to presume otherwise would constitute an affront to the efficacy of the South Carolina court system.

The majority also states that the Georgia court's order should not be accorded preclusive effect because the order was based on an erroneous interpretation of the ICARA statute. Although I agree that the Georgia court misinterpreted the ICARA statute, I dispute the majority's interpretation of Georgia preclusion law. Georgia courts consistently and unambiguously have held that even erroneous judgments must be accorded preclusive effect. See *Chilivis v. Dasher*, 236 Ga. 669, 670, 225 S.E.2d 32, 33-34 (1976) (stating that collateral estoppel applies "regardless of the <sup>960</sup> correctness of [the] rulings"); *Kilgo v. Keaton*, 227 Ga. 563, 564, 181 S.E.2d 821, 822 (1971) (giving preclusive effect to a prior judgment "however irregular or erroneous"); *Johnston v. Duncan*, 227 Ga. 298, 298, 180 S.E.2d 348, 349 (1971) (holding that *res judicata* applies "[r]egardless of the correctness of [the former] decision"); *Lankford v. Holton*, 196 Ga. 631, 633-34, 27 S.E.2d 310, 312 (1943) (stating that the importance of finality requires giving preclusive effect even to erroneous decisions). In my view, the majority has misrepresented Georgia law by holding to the contrary.

All relevant legal authority thus confirms that the district court should not have assumed jurisdiction over this case. The Georgia court explicitly held that venue was improper in Georgia and that personal jurisdiction did not lie in Georgia. Even assuming that the Georgia court had the authority to transfer the case to South Carolina, the case, once transferred, was "no longer pending in the courts below," *O.C.G.A. § 5-6-34(a)(1)*, because Georgia appellate courts no longer had jurisdiction over it. Under Georgia law, therefore, the Georgia court's order was a final judgment that barred Mrs. Lops from relitigating the issues of venue and personal jurisdiction in any Georgia state court. Accordingly, Mrs. Lops was barred from suing again in federal district court in Georgia. See *Matsushita Elec. Indus. Co., Ltd. v. Epstein*, 516 U.S. 367, 373, 116 S.Ct. 873, 877, 134 L.Ed.2d 6 (1996) (interpreting the Full Faith and Credit Act, 28 U.S.C. § 1738, as mandatory).

### III.

Even if the district court was not precluded from assuming jurisdiction over this case, the district court was faced with the question of whether to stay the case in deference to the South Carolina court pursuant to the doctrine enunciated in *Colo. River Water Conservation Dist. v. United States*, 424 U.S. 800, 96 S.Ct. 1236, 47 L.Ed.2d 483 (1976), and related cases. Because Mrs. Lops's federal suit was reactive to the state court proceedings, see *infra* Part III.C, and contrary to federal removal policy, see *infra* Part III.D, I conclude that the district court abused its discretion in failing to stay the instant action in deference to the South Carolina court. Furthermore, given that the South Carolina court already has held hearings on the merits of Mrs. Lops's ICARA petition, see *infra* Part III.E, we should vacate the district court's judgment and direct it to stay Mrs. Lops's federal action, see *infra* Part III.F.<sup>53</sup>

<sup>53</sup> Although the Supreme Court expressly has reserved the question of whether a stay or dismissal is appropriate when the Colorado River doctrine is invoked, see *Arizona v. San Carlos Apache Tribe of Ariz.*, 463 U.S. 545, 570 n. 21, 103 S.Ct. 3201, 3215 n. 21, 77 L.Ed.2d 837 (1983), the Court has hinted strongly that a district court, in deferring to the state court, should keep the federal forum open if necessary, see *id.*; see also *Moses H. Cone Mem'l Hosp. v. Mercury Constr. Corp.*, 460 U.S. 1, 28, 103 S.Ct. 927, 943, 74 L.Ed.2d 765 (1983). The choice between a stay and a dismissal will have no practical effect if all issues are in fact resolved by the state proceeding. See *Bd. of Educ. of Valley View Community Unit Sch. Dist. No. 365U v. Bosworth*, 713 F.2d 1316, 1322 (7th Cir. 1983). In the event that issues remain unresolved in the state court, however, only a stay ensures that the federal court will meet its "unflagging duty" to exercise its jurisdiction, see *Colorado River*, 424 U.S. at 817, 96 S.Ct. at 1246, because, unlike a dismissal, a stay avoids the risk that the plaintiff will be time-barred from reinstating the federal suit, see *Lumen Constr., Inc. v. Brant Constr. Co., Inc.*, 780 F.2d 691, 698 (7th Cir. 1985).

Accordingly, I believe that the district court should have stayed, not dismissed, the instant action. See *Attwood v. Mendocino Coast Dist. Hosp.*, 886 F.2d 241, 245 (9th Cir. 1989) (holding that a stay is the proper procedural mechanism for a district court to employ when deferring to a parallel state-court proceeding); *LaDuke v. Burlington N. R.R. Co.*, 879 F.2d 1556, 1562 (7th Cir. 1989) (same); see also *Noonan S., Inc. v. County of Volusia*, 841 F.2d 380, 383 (11th Cir. 1988) ("The dismissal of an action in deference to parallel state proceedings is an extraordinary step that should not be undertaken absent a danger of a serious waste of judicial resources.").

### A.

Considerations of "wise judicial administration" may warrant that a federal district court defer<sup>54</sup> to parallel state proceedings. <sup>961</sup> See *Colo. River*, 424 U.S. at 818, 96 S.Ct. at 1246 (quotation omitted). In light of the "virtually unflagging" obligation of the federal courts to exercise their jurisdiction, see *id.* at 817, 96 S.Ct. at 1246, such deference to state courts should occur only under "exceptional" circumstances and when warranted by "the clearest of justifications," *id.* at 818-19, 96 S.Ct. at 1246-47. The Colorado River Court listed four illustrative factors to be considered in determining whether exceptional circumstances exist: (1) whether one of

the courts has assumed jurisdiction over property; (2) the inconvenience of the federal forum; (3) the potential for piecemeal litigation; and (4) the order in which the fora obtained jurisdiction. See *id.* at 818, 96 S.Ct. at 1246-47. In *Moses H. Cone Mem'l Hosp. v. Mercury Constr.*, 460 U.S. 1, 19, 23-26, 103 S.Ct. 927, 938, 941-42, 74 L.Ed.2d 765 (1983), the Court reaffirmed the "exceptional-circumstances" test of *Colorado River* and mentioned additional factors, including: (5) whether state or federal law will be applied; and (6) the adequacy of the state court to protect the parties' rights. The *Moses H. Cone* Court also stated that it found "considerable merit" in the idea "that the vexatious or reactive nature of either the federal or the state litigation may influence the decision whether to defer to a parallel state litigation under *Colorado River*." 460 U.S. at 18 n. 20, 103 S.Ct. at 938 n. 20. Other courts have held that federal removal policy bars a plaintiff whose initial suit is pending in state court from filing the same suit against the same defendant in federal court. See, e.g., *Am. Int'l Underwriters (Philippines), Inc. v. Continental Ins. Co.*, 843 F.2d 1253, 1260-61 (9th Cir. 1988).

<sup>54</sup> The *Colorado River* doctrine is not a recognized form of abstention. See *Colo. River*, 424 U.S. at 817, 96 S.Ct. at 1246. Unlike traditional abstention doctrines, which rest on "regard for federal-state relations" and "considerations of proper constitutional adjudication," the *Colorado River* doctrine is based on "considerations of "[w]ise judicial administration, giving regard to conservation of judicial resources and comprehensive disposition of litigation." *Id.* (quoting *Kerotest Mfg. Co. v. C-O-Two Fire Equipment Co.*, 342 U.S. 180, 183, 72 S.Ct. 219, 221, 96 L.Ed. 200 (1952)). Accordingly, I use the term "deference" rather than "abstention" to describe the *Colorado River* doctrine. See *Fed. Deposit Ins. Corp. v. Nichols*, 885 F.2d 633, 637 (9th Cir. 1989). But see *Fuller Co. v. Ramon I. Gil, Inc.*, 782 F.2d 306, 309 n. 3 (1st Cir. 1986) (describing the *Colorado River* doctrine as "a fourth category of abstention").

A district court evaluating the *Colorado River* "exceptional-circumstances test," see *Moses H. Cone*, 460 U.S. at 19, 103 S.Ct. at 938, must be mindful that the specific factors enumerated in *Colorado River* and *Moses H. Cone* are not exclusive, see *Fox v. Maulding*, 16 F.3d 1079, 1082 (10th Cir. 1994); *Travelers Indem. Co. v. Madonna*, 914 F.2d 1364, 1367 (9th Cir. 1990); *Interstate Material Corp. v. City of Chicago*, 847 F.2d 1285, 1288 (7th Cir. 1988), and that

the decision whether to dismiss a federal action because of parallel state-court litigation does not rest on a mechanical checklist, but on a careful balancing of the important factors as they apply in a given case, with the balance heavily weighted in favor of the exercise of jurisdiction. The weight to be given to any one factor may vary greatly from case to case, depending on the particular setting of the case.

*Moses H. Cone*, 460 U.S. at 16, 103 S.Ct. at 937. Accordingly, the district court must weigh all relevant considerations "in a pragmatic, flexible manner with a view to the realities of the case at hand." *Moses H. Cone*, 460 U.S. at 21, 103 S.Ct. at 940.

A district court's refusal to defer to a state court is not immediately appealable under 28 U.S.C. § 1291 or 28 U.S.C. § 1292(a)(1). See *Gulfstream Aerospace Corp. v. Mayacamas Corp.*, 485 U.S. 271, 108 S.Ct. 1133, 99 L.Ed.2d 296 (1988).<sup>55</sup> A district court's refusal to defer to a state court is ultimately reviewable on appeal from 962 final judgment, \*962 however. See, e.g., *Legal Econ. Evaluations, Inc. v. Metropolitan Life Ins. Co.*, 39 F.3d 951, 956 (9th Cir. 1994); *TransDulles Cent., Inc. v. USX Corp.*, 976 F.2d 219, 224 (4th Cir. 1992); *Schneider Nat'l Carriers, Inc. v. Carr*, 903 F.2d 1154, 1156-1158 (7th Cir. 1990); *Hartford Acc. Indem. Co. v. Costa Lines Cargo Servs., Inc.*, 903 F.2d 352, 360 n. 7 (5th Cir. 1990).

<sup>55</sup> In ruling that a district court's refusal to defer to a state court pursuant to the *Colorado River* doctrine was not immediately appealable under 28 U.S.C. § 1291, which provides for appeals from "final decisions of the district courts," the *Gulfstream Aerospace* Court ruled that the refusal is "inherently tentative" and thus is not a conclusive determination, as required by the first element of the three-pronged test established by *Coopers Lybrand v. Livesay*, 437 U.S. 463, 468, 98 S.Ct. 2454, 2458, 57 L.Ed.2d 351 (1978). See 485 U.S. at 277-78, 108 S.Ct. at 1137. Notably, the

Supreme Court did not address whether the denial of a motion to stay or dismiss an action pursuant to the Colorado River doctrine meets the third prong of the Coopers Lybrand test: whether the order is "effectively unreviewable on appeal from a final judgment." *Gulfstream Aerospace*, 485 U.S. at 276-78, 108 S.Ct. at 1137 (citing *Coopers Lybrand*, 437 U.S. at 468, 98 S.Ct. at 2458).

We review for abuse of discretion a district court's decision not to defer to a state court under the Colorado River doctrine. See *Gov't Employees Ins. Co. v. Simon*, 917 F.2d 1144, 1148 (8th Cir. 1990). Under this standard, a district court will be reversed if it has "made a clear error of judgment, or has applied an incorrect legal standard." *SunAmerica Corp. v. Sun Life Assur. Co. of Can.*, 77 F.3d 1325, 1333 (11th Cir.) (citations omitted), cert. denied, \_\_\_ U.S. \_\_\_, 117 S.Ct. 79, 136 L.Ed.2d 37 (1996). Although abuse of discretion is a relatively relaxed standard, see *Dopp v. Pritzker*, 38 F.3d 1239, 1253 (1st Cir. 1994), it is "not a toothless one," see *McNeil v. Lowney*, 831 F.2d 1368, 1373 (7th Cir. 1987). Review for abuse of discretion implies neither that the district court's judgment is unreviewable, see *Moses H. Cone*, 460 U.S. at 19, 103 S.Ct. at 938, nor that this court "may merely rubber-stamp a district judge's discretionary determinations," *Dopp*, 38 F.3d at 1253. Accordingly, in certain circumstances, a district court's decision not to defer to the state court pursuant to the Colorado River doctrine will constitute an abuse of discretion. See *Microsoft Computer Sys. v. Ontel Corp.*, 686 F.2d 531 (7th Cir. 1982) (holding that the district court abused its discretion in refusing to stay a federal diversity action pending the outcome of an identical state court suit, where the state court suit was filed first and there was no indication that the state courts could not fully and fairly resolve the parties' dispute), overruled on other grounds, *Gulfstream Aerospace Corp. v. Mayacamas Corp.*, 485 U.S. 271, 108 S.Ct. 1133, 99 L.Ed.2d 296 (1988).<sup>56</sup>

<sup>56</sup> Likewise, in affirming district courts' decisions to defer to state courts, courts of appeals have implied that such deference was mandatory, not permissive, in light of the particular circumstances involved. See, e.g., *Am. Int'l Underwriters (Philippines), Inc. v. Continental Ins.*, 843 F.2d 1253, 1260 (9th Cir. 1988) ("[I]t is clear that the rationale that prohibits plaintiffs from removing cases to federal court under 28 U.S.C. § 1441 also bars AIU from bringing this repetitive lawsuit in federal court.") (emphasis added); *Levy v. Lewis*, 635 F.2d 960, 966 (2d Cir. 1980) ("[I]n the special circumstances of this case, sound judicial administration requires refraining from exercising concurrent jurisdiction.") (emphasis added).

## B.

Although the first,<sup>57</sup> second,<sup>58</sup> third,<sup>59</sup> and sixth<sup>60</sup> factors enumerated supra do not apply and the fifth factor ordinarily would weigh in favor of assuming jurisdiction,<sup>61</sup> all other relevant considerations compel the conclusion that the district court abused its discretion by failing to defer to the South Carolina court. First, Mrs. Lops's federal suit was "reactive," see *Moses H. Cone*, 460 U.S. at 18 n. 20, 103 S.Ct. at 938 n. 20, because Mrs. Lops was motivated to file in federal court by an adverse decision of the South Carolina court. See *infra* Part III.C. Second, Mrs. Lops's federal suit was an attempt to circumvent federal removal policy, see 28 U.S.C. § 1441(a), because it was identical to her ICARA petition pending in the South Carolina court. See *infra* Part III.D. Courts of appeals that have addressed these two considerations have found them to be relevant to the Colorado River analysis, either as independent elements of the fourth Colorado River factor — namely, the order in which the fora obtained jurisdiction — or as separate Colorado River factors in their own right.<sup>62</sup> In light of these considerations and the fact that the South Carolina court already has held hearings on the merits of the ICARA petition, see *infra* Part III.E, I believe that "wise judicial administration," *Colo. River*, 424 U.S. at 818, 96 S.Ct. at 1246 (quotation omitted), counsels that we vacate the district court's judgment and direct the district court to stay Mrs. Lops's federal action, see *infra* Part III.F.

<sup>57</sup> Neither the federal court nor the South Carolina court has assumed jurisdiction over property.

- 58 Whether the federal forum is inconvenient depends "on the physical proximity of the federal forum to the evidence and witnesses." *Am. Bankers Ins. v. First State Ins.*, 891 F.2d 882, 885 (11th Cir. 1990). The federal court, like the South Carolina court, was close to the relevant evidence and witnesses.
- 59 In *Colorado River*, the Court ruled that deference to the state court's water rights proceedings was appropriate in light of the McCarran Amendment, 43 U.S.C. § 666, which expressed a federal policy against piecemeal litigation because it allowed the United States to be joined as a party in state court actions regarding water rights. See 424 U.S. at 819-20, 96 S.Ct. at 1247-48. One could argue that the district court, by hearing Mrs. Lops's ICARA petition, promoted piecemeal litigation because the South Carolina court had before it Mr. Lops's divorce and custody complaint, as well as Mrs. Lops's ICARA petition. Unlike the McCarran Amendment, however, ICARA, does not express a Congressional intent against piecemeal litigation. Thus, the piecemeal litigation factor does not weigh strongly in favor of deferring to the South Carolina court.
- 60 Under *Moses H. Cone*, the inadequacy of state court proceedings may counsel against deferring to the state court. See 460 U.S. at 26, 103 S.Ct. at 942. The mere adequacy of state court proceedings, however, does not counsel in favor of deferral. See *Noonan S., Inc. v. County of Volusia*, 841 F.2d 380, 382 (11th Cir. 1988). Here, as the majority concedes, both the South Carolina court and the federal district court "adequately could protect the parties' rights." Accordingly, the sixth factor is rendered neutral. See *Villa Marina Yacht Sales, Inc. v. Hatteras Yachts*, 947 F.2d 529, 536 (1st Cir. 1991).
- 61 Mrs. Lops's ICARA petition is based on federal law, and the presence of federal-law issues weighs against surrendering jurisdiction to state courts. See *Moses H. Cone*, 460 U.S. at 26, 103 S.Ct. at 942. This factor, however, is of less significance where, as here, see 42 U.S.C. § 11603(a), the federal law in question grants concurrent jurisdiction to state and federal courts, see *Moses H. Cone*, 460 U.S. at 26, 103 S.Ct. at 942 (stating that "the source-of law factor has less significance here than in [*Will v. Calvert Fire Ins. Co.*, 437 U.S. 655, 98 S.Ct. 2552, 57 L.Ed.2d 504 (1978)]), since the federal courts' jurisdiction to enforce the Arbitration Act is concurrent with that of the state courts"). Moreover, courts of appeals have upheld district court decisions to defer jurisdiction to state courts even on questions of federal law where the plaintiff's federal suit is repetitive of the plaintiff's state suit, see *LaDuke v. Burlington N. R.R. Co.*, 879 F.2d 1556, 1561 (7th Cir. 1989) (affirming the district court's decision to defer to the state court where the federal plaintiff had brought the same suit initially in the state court and had not dismissed the state case; noting that the state and federal actions were both FELA suits over which state and federal courts exercise concurrent jurisdiction), or otherwise implicates *Colorado River* factors, see *Am. Disposal Servs., Inc. v. O'Brien*, 839 F.2d 84, 86-88 (2d Cir. 1988) (affirming the district court's dismissal of a federal civil rights complaint because, inter alia, the state court proceedings were farther advanced).
- 62 Compare *Gonzalez v. Cruz*, 926 F.2d 1, 4 (1st Cir. 1991) (analyzing both considerations as elements of the fourth *Colorado River* factor), with *Telesco v. Telesco Fuel Masons' Materials, Inc.*, 765 F.2d 356, 363 (2d Cir. 1985) (considering "vexatious or reactive nature" of litigation to be a separate *Colorado River* factor), and *Am. Int'l Underwriters*, 843 F.2d at 1260-61 (deeming circumvention of federal removal policy to be a separate factor).

## C.

Courts must apply the fourth *Colorado River* factor, like all of the factors, "in a pragmatic, flexible manner with a view to the realities of the case at hand." 460 U.S. at 21, 103 S.Ct. at 940. Although "priority should not be measured exclusively by which complaint was filed first, but rather in terms of how much progress has been made in the two actions," *Moses H. Cone*, 460 U.S. at 21, 103 S.Ct. at 940, courts also should consider "the vexatious or reactive nature of either the federal or the state litigation," *Id.* at 18 n. 20, 103 S.Ct. at 938 n. 20.

964 Indeed, the First,<sup>63</sup> Second,<sup>64</sup> Fifth,<sup>65</sup> Seventh,<sup>66</sup> Eighth,<sup>67</sup> Ninth,<sup>68</sup> and Tenth<sup>69</sup> Circuits all have stated \*964 explicitly that the "reactive" character of a federal suit weighs in favor of deferring to the state court under the *Colorado River* analysis.

- 63 See *Elmendorf Grafica, Inc. v. D.S. Am. (East), Inc.*, 48 F.3d 46, 50, 53 n. 4 (1st Cir. 1995); *Gonzalez v. Cruz*, 926 F.2d 1, 4 (1st Cir. 1991); *Villa Marina Yacht Sales, Inc. v. Hatteras Yachts*, 915 F.2d 7, 15 (1st Cir. 1990), appeal after remand, 947 F.2d 529, 534 (1st Cir. 1991); *Fuller Co. v. Ramon I. Gil., Inc.*, 782 F.2d 306, 309-10 (1st Cir. 1986).
- 64 See *Telesco v. Telesco Fuel Masons' Materials, Inc.*, 765 F.2d 356, 363 (2d Cir. 1985).
- 65 See *Allen v. La. State Bd. of Dentistry*, 835 F.2d 100, 105 (5th Cir. 1988).
- 66 See *Medema v. Medema Builders, Inc.*, 854 F.2d 210, 213 (7th Cir. 1988); *Calvert Fire Ins. Co. v. Am. Mut. Reins. Co.*, 600 F.2d 1228 (7th Cir. 1979), cited in *Moses H. Cone*, 460 U.S. at 17 n. 20, 103 S.Ct. at 938, n. 20.
- 67 See *Federated Rural Elec. Ins. Corp. v. Ark. Elec. Cooperatives, Inc.*, 48 F.3d 294, 299 (8th Cir. 1995).
- 68 See *Nakash v. Marciano*, 882 F.2d 1411, 1417 (9th Cir. 1989).
- 69 See *Fox v. Maulding*, 16 F.3d 1079, 1082 (10th Cir. 1994).

On December 2, the South Carolina court informed the parties that it planned to place the children with Mr. Lops's mother, subject to an adequate security bond, during the pendency of the ICARA proceedings. On December 3, Mrs. Lops filed a motion to reconsider this matter in the South Carolina court, and, on the same day, she filed an identical ICARA petition in the federal district court. This timing leaves little doubt that Mrs. Lops's federal court suit was a reaction to what she viewed as an unfavorable custody decision by the South Carolina court.<sup>70</sup>

<sup>70</sup> Information contained in Mrs. Lops's request for attorney's fees confirms the causal relationship between the South Carolina's oral custody ruling of December 2 and Mrs. Lops's immediate decision to file suit in federal court. See Invoice of John L. Creson attached to Christine Lops's Motion for Attorney Fees and Costs, January 22, 1998, at 5-6 ("12/2/97 . . . Telephone conference with Judge Nuessle's office; Telephone conference with client and Linda Gardener re: same. . . . Telephone conference with Dan Butler and Dave Thelen re: possible order returning child to grandmother and district court suit; Receipt and review draft U.S. District court suit.").

In my opinion, the district court should have viewed the reactive nature of Mrs. Lops's suit to be an important consideration in favor of deferring to the South Carolina court. Substantial precedent from other circuits supports this view. See *Villa Marina Yacht Sales, Inc. v. Hatteras Yachts*, 947 F.2d 529, 534 (1st Cir. 1991) (stating that the district court did not err in counting "the motivation factor against retaining jurisdiction" where the district court found that the plaintiff's decision to switch to federal court stemmed from the plaintiff's unsuccessful effort to obtain a preliminary injunction in the state court); *Nakash v. Marciano*, 882 F.2d 1411, 1417 (9th Cir. 1989) (affirming the district court's decision to stay the federal action; stating that the plaintiff's attempt to avoid the state court's adverse rulings by filing suit in federal court weighed strongly in favor of deferring to the state court); *Allen v. La. State Bd. of Dentistry*, 835 F.2d 100, 105 (5th Cir. 1988) (affirming the district court's stay where the sequence of events indicated that the plaintiff's federal suit was "vexatious and reactive"); *Fuller Co. v. Ramon I. Gil., Inc.*, 782 F.2d 306, 309-10 (1st Cir. 1986) (applying the Colorado River factors in the declaratory judgment context; affirming the district court's dismissal, in part due to displeasure at the practice of filing a federal action in reaction to an adverse ruling in the state court); *Telesco v. Telesco Fuel Masons' Materials, Inc.*, 765 F.2d 356, 363 (2d Cir. 1985) (affirming the dismissal of a federal suit filed by a state court plaintiff; stating that deference to the state court is appropriate where the same party is the plaintiff in both courts and sues in the federal court on the same cause of action after suffering some failures in the earlier state court action); see also *Redner v. City of Tampa*, 723 F. Supp. 1448, 1454 (M.D.Fla. 1989) (adopting the Magistrate Judge's recommendation and dismissing the case because, inter alia, the plaintiff's federal action was "reactive" to the state court decision).

The majority relies on the fact that the district court believed that it could resolve the case more quickly than the South Carolina court.<sup>71</sup> The district court, however, apparently did not fully consider the inevitable, time-consuming procedural tangle created by allowing the same case to proceed in two separate fora. Moreover, even if the district court reasonably believed that it could resolve the issue more efficiently than the state court, the district court should have required Mrs. Lops to move to dismiss her state court action before the district court proceeded to evaluate the merits of the case. Allowing Mrs. Lops to litigate both the state and federal actions simultaneously was plainly contrary to "wise judicial administration." *Colo. River*, 424 U.S. at 818, 96 S.Ct. at 1246 (quotation omitted); see *LaDuke v. Burlington N. R.R. Co.*, 879 F.2d 1556, 1561 (7th Cir. 1989) (affirming the district court's decision to defer to the state court where the plaintiff brought the suit initially in state court and then, without dismissing the state case, filed the same action in federal court).

<sup>71</sup> The majority points to no evidence indicating that the district court actually considered the reactive nature of Mrs. Lops's federal suit in reaching its determination not to defer to the state court.

## D.

In my view, the district court also erred by failing to recognize that Mrs. Lops's federal suit effectively constituted removal to federal court by a state court plaintiff, a result contrary to federal removal policy. See *Am. Int'l Underwriters (Philippines), Inc. v. Continental Ins. Co.*, 843 F.2d 1253, 1260-61 (9th Cir. 1988). Even though "priority should not be measured exclusively by which complaint was filed first, but rather in terms of how much progress has been made in the two actions," *Moses H. Cone*, 460 U.S. at 21, 103 S.Ct. at 940, a repetitive federal suit counsels in favor of deferring to the state court even if the federal action is filed when the state court proceeding is still in its initial stages. See *LaDuke v. Burlington N. R.R. Co.*, 879 F.2d 1556, 1561 (7th Cir. 1989).<sup>72</sup>

<sup>72</sup> In *LaDuke*, the Seventh Circuit affirmed the district court's decision to defer the exercise of jurisdiction even though the state court assumed jurisdiction only shortly before the plaintiff filed the same suit in federal court. 879 F.2d at 1561. The court concluded:

The state action apparently did not make a great deal of progress prior to the filing of the federal action. . . . However, it is important to note in considering this factor in this case that Mr. LaDuke filed both the state action and the federal action. It was his choice to file in state court first. It was also his choice not to dismiss the state action after he commenced the federal action. . . . [T]he relevant Colorado River factors strongly support the district court's decision not to exercise jurisdiction over Mr. LaDuke's federal action. . . .

*Id.*

According to the federal removal statute, 28 U.S.C. § 1441, only defendants have the right to remove cases from state to federal court:

Except as otherwise expressly provided by Act of Congress, any civil action brought in a State court of which the district courts of the United States have original jurisdiction, may be removed by the defendant or defendants, to the district court of the United States. . . .

28 U.S.C. § 1441(a) (emphasis added). The Supreme Court has held that the predecessor to 28 U.S.C. § 1441, 28 U.S.C. § 71, was intended to eliminate the plaintiff's removal right. See *Shamrock Oil Gas Corp. v. Sheets*, 313 U.S. 100, 104-09, 61 S.Ct. 868, 870-72, 85 L.Ed. 1214 (1941); H.Rep. No. 1078, 49th Cong., 1st Sess. 1 (1887) ("[I]t is believed to be just and proper to require the plaintiff to abide his selection of a forum."), quoted in *Shamrock Oil*, 313 U.S. at 106 n. 2, 61 S.Ct. at 871 n. 2. Likewise, the Ninth Circuit has held that 28 U.S.C.



§ 1441 "reflect[s] a Congressional intent that a plaintiff should not be permitted to alter the forum that it selects to litigate its claim against a particular defendant". See *Am. Int'l Underwriters*, 843 F.2d 1253 at 1261; see also *Diaz v. Sheppard*, 85 F.3d 1502, 1505 (11th Cir. 1996) (ruling that 28 U.S.C. § 1441 must be construed narrowly, with doubt construed against removal).<sup>73</sup>

<sup>73</sup> The only relevant difference between the statute examined in *Shamrock Oil* and the current removal statute, 28 U.S.C. § 1441, is that the old statute allowed plaintiff removal in circumstances involving local prejudice against the plaintiff. See *Am. Int'l Underwriters*, 843 F.2d at 1261 (citing 28 U.S.C. § 71). The current removal statute does not have even this limited right of removal. See 843 F.2d at 1261 (citing 28 U.S.C. § 1441).

Relying on *Shamrock* and its progeny,<sup>74</sup> the Ninth Circuit has concluded that a plaintiff who first sues in state court may not subsequently file the identical lawsuit in federal court. See *Am. Int'l Underwriters*, 843 F.2d at 1261 ("After considering the rationale set forth in the removal cases discussed above, we find that AIU should not be permitted to accomplish, by the refile of its state court complaint, what would clearly be prohibited if 966 AIU tried to remove to state court.") (emphasis in original).<sup>75</sup> Similarly, \*966 the First,<sup>76</sup> Second,<sup>77</sup> and Seventh<sup>78</sup> Circuits all have counseled against exercising federal jurisdiction in cases where a plaintiff whose state court case is still pending files the same suit in federal court.<sup>79</sup>

<sup>74</sup> See *Or. Egg Producers v. Andrew*, 458 F.2d 382, 383 (9th Cir. 1972) ("A plaintiff who commences his action in a state court cannot effectuate removal to a federal court even if he could have originated the action in a federal court and even if a counterclaim is thereafter filed that states a claim cognizable in a federal court."), cited in *Am. Int'l Underwriters*, 843 F.2d at 1260.

<sup>75</sup> See also *In re Pac. Enters. Secs. Litig.*, 47 F.3d 373, 376 (9th Cir. 1995) (reasserting the rule of *Am. Int'l Underwriters* that a plaintiff "may not file a lawsuit in state court and then file the same suit in federal court"); accord *Fed. Deposit Ins. Corp. v. Nichols*, 885 F.2d 633, 637-38 (9th Cir. 1989) (stating that removal policy was not relevant where the state suit was no longer pending when the plaintiff filed the federal action).

<sup>76</sup> See *Gonzalez v. Cruz*, 926 F.2d 1, 4 (1st Cir. 1991) (stating that the filing of a second lawsuit by the same plaintiff may weigh against the exercise of federal jurisdiction, especially where the plaintiff was attempting to circumvent removal policy); *Villa Marina Yacht Sales, Inc. v. Hatteras Yachts*, 915 F.2d 7, 14 (1st Cir. 1990) ("Other courts faced with second lawsuits brought by the same plaintiff have considered that factor relevant in upholding district court decisions to dismiss the federal case."), appeal after remand, 947 F.2d 529, 536 (1st Cir. 1991) (stating that removal policy was not relevant where the plaintiff first dismissed a defendant from the state suit and then sued that defendant in federal court).

<sup>77</sup> See *Telesco v. Telesco Fuel Masons' Materials, Inc.*, 765 F.2d 356, 363 (2d Cir. 1985) (affirming the dismissal of the federal suit filed by a state court plaintiff; stating that deference to the state court is appropriate where the same party is plaintiff in both courts and sues in the federal court on the same cause of action after suffering some failures in the earlier state court action).

<sup>78</sup> See *LaDuke v. Burlington Northern R.R. Co.*, 879 F.2d 1556, 1561 (7th Cir. 1989) (affirming the district court's decision to defer to the state court where the federal plaintiff had brought the same suit initially in state court and had not dismissed the state case). But see *Votkas, Inc. v. Cent. Soya Co., Inc.*, 689 F.2d 103, 107-08 (7th Cir. 1982) (affirming the district court's decision not to stay a federal diversity action where the plaintiff previously had filed an identical suit in state court in the state where the district court sits).

<sup>79</sup> See also *Lorentzen v. Levolor Corp.*, 754 F. Supp. 987, 993 (S.D.N.Y. 1990) (staying the federal proceeding in light of, inter alia, the plaintiff's attempt "to change his original choice of forum in violation of the federal policy against plaintiff removal and forum-shopping"); *Ryder Truck Rental v. Acton Foodservices Corp.*, 554 F. Supp. 277, 281

(C.D.Cal. 1983) ("Having elected state court, plaintiff should be bound by its choice absent compelling reasons to seek relief in another forum."); *Ystuenta v. Parris*, 486 F. Supp. 127, 128-29 (N.D.Ga. 1980) (stating that this circuit's precedents permit a district court to stay a federal suit that is substantially duplicated by a pending state action between the same parties); Note, "Federal Court Stays and Dismissals in Deference to Parallel State Court Proceedings: The Impact of Colorado River," 44 U. Chi. L.Rev. 641, 666-67 (1977) (stating that the federal removal statute arguably expresses a policy determination limiting plaintiff to initial forum, "counterbalanc[ing] the obligation to exercise jurisdiction in the subsequent repetitive lawsuit").

I find this reasoning compelling. Accordingly, I would hold that where a plaintiff's state court case is still pending, the plaintiff presumptively may not file the identical suit against the identical defendant in federal court. I therefore believe that the majority's ruling undermines the purpose of federal removal policy.<sup>80</sup>

<sup>80</sup> The majority points to no authority suggesting the propriety of removal by a state court plaintiff to a federal court.

Under certain limited circumstances, a district court may be justified in exercising jurisdiction even though the federal plaintiff originally filed the same suit in state court and the state action is still pending. For example, consider a plaintiff who files suit in state court and then, upon being advised by the state court that no hearing on the case would occur for a year, moves in state court to dismiss. If the state court refuses to dismiss the action, the plaintiff should be able to seek relief in federal court despite the pendency of the state court action.

No such extenuating circumstances existed here, however. Mrs. Lops filed suit in district court without first moving to dismiss her state court case. Despite the fact that the district court reached a final judgment on the merits of Mrs. Lops's ICARA petition on December 22, 1997, it was not until the middle of January of 1998 that Mrs. Lops moved to dismiss her state court action, and even then she did not comply with the timing requirements of the South Carolina court. See South Carolina court's Order of January 27, 1998, at 2 (stating that Mrs. Lops's motion to dismiss was filed "within 48 hours" of the South Carolina court's substantive ICARA hearing on January 16, 1997, in plain violation of the court's "requisite 5 day notice requirement"). In my view, the district court should not have allowed Mrs. Lops to continue to litigate the same action in both  
967 fora. \*967 By failing to require Mrs. Lops to move to dismiss her state court action, the district court condoned Mrs. Lops's abuse of the state and federal court systems.<sup>81</sup> Cf. *Villa Marina Yacht Sales, Inc. v. Hatteras Yachts*, 947 F.2d 529, 536 (1st Cir. 1991) (stating that federal removal policy was not relevant where the plaintiff first dismissed a defendant from the state suit and then sued that defendant in federal court); *Fed. Deposit Ins. Corp. v. Nichols*, 885 F.2d 633, 637-38 (9th Cir. 1989) (stating that federal removal policy was not relevant where the state suit was no longer pending when the plaintiff filed the federal action).<sup>82</sup>

<sup>81</sup> Counsel for Mr. Lops made this very argument to the district court on December 12, 1997. See R3: 12 ("If, in fact, Ms. Lops wanted to be in front of the federal court she has a remedy. All she has to do is dismiss her case, but she hasn't done that. In fact, she is still filing motions in the South Carolina case. . .").

<sup>82</sup> The majority seeks to justify Mrs. Lops's attempt to circumvent federal removal policy on the grounds that Mr. Lops and his mother were the "original forum shoppers" because they "first tried to forum shop this case away from the German courts, where [Mrs. Lops] had initiated custody proceedings." Such equitable considerations regarding antecedent proceedings in other courts are entirely inapplicable in the Colorado River analysis. Our sole inquiry should be whether the district court's deferral to the South Carolina court was required by principles of "wise judicial administration." *Colo. River*, 424 U.S. at 818, 96 S.Ct. at 1246 (citation omitted).

E.

The Colorado River inquiry, governed by considerations of "wise judicial administration," must give "regard to conservation of judicial resources." *Colo. River*, 424 U.S. at 818, 96 S.Ct. at 1246 (quotation omitted). Accordingly, in reviewing the district court's refusal to defer pursuant to Colorado River, we must take into consideration the totality of circumstances at the time of our decision, not simply the situation at the time the district court refused to stay the state court action. See *Schneider Nat'l Carriers, Inc. v. Carr*, 903 F.2d 1154, 1156 n. \* (7th Cir. 1990); *Lumen Constr., Inc. v. Brant Constr. Co., Inc.*, 780 F.2d 691, 697 n. 4 (7th Cir. 1985); *Bd. of Educ. of Valley View Community Unit School Dist. No. 365U v. Bosworth*, 713 F.2d 1316, 1321-22 (7th Cir. 1983). For example, if the state court action remains in its preliminary stages by the time this court is ready to resolve the federal case on appeal, the fourth Colorado River factor would weigh in favor of affirming the district court's decision not to defer to the state court. See *United States v. Adair*, 723 F.2d 1394, 1400-07 (9th Cir. 1984).

Likewise, if the state court action has proceeded significantly by the time the federal case reaches us on appeal, then we must take this change of circumstances into account, as well. See *Ill. Bell Tel. Co. v. Ill. Commerce Comm'n*, 740 F.2d 566, 569-71 (7th Cir. 1984) ("The purpose of the Colorado River doctrine, however, is the conservation of state and federal judicial resources. Where the progress of the state suit has changed significantly since the motion to stay the federal suit was filed, it would defeat that purpose to ignore the subsequent events."). The South Carolina court already has assumed jurisdiction over Mrs. Lops's ICARA petition and, more important, has held its substantive hearings regarding the merits of her petition. Because the South Carolina court is thus poised to issue a ruling in this matter, the factor of "how much progress has been made in the two actions," *Moses H. Cone*, 460 U.S. at 21, 103 S.Ct. at 940, does not weigh against deferring to the South Carolina court.

## F.

Although the fact that Mrs. Lops's state and federal cases pose questions of federal law ordinarily would weigh against deferring to the South Carolina court, see *Moses H. Cone*, 460 U.S. at 23-26, 103 S.Ct. at 941-42, I believe that the reactive nature of Mrs. Lops's federal suit and Mrs. Lops's circumvention of federal removal policy compel this court to vacate the district court's judgment and direct it to stay Mrs. Lops's federal action. To hold otherwise would be to condone litigation practices completely at odds with "wise judicial

968 administration." *Colo. River*, 424 U.S. at 818, 96 S.Ct. at 1246 (quotation omitted). \*968

The reactive nature of a federal suit and the circumvention of federal removal policy are independent elements of the Colorado River analysis.<sup>83</sup> In this case, Mrs. Lops's federal ICARA petition was both reactive and in violation of federal removal policy. The relevant factors thus weigh quite heavily in favor of deferring to the South Carolina court, see *Telesco v. Telesco Fuel Masons' Materials, Inc.*, 765 F.2d 356, 363 (2d Cir. 1985) (stating that deference to state court is appropriate where the same party is plaintiff in both courts and sues in the federal court on the same cause of action after suffering some failures in the earlier state court action), regardless of the fact that federal law is at issue in both proceedings, see *LaDuke v. Burlington N. R.R. Co.*, 879 F.2d 1556, 1561 (7th Cir. 1989) (affirming the district court's decision to defer to the state court where the federal plaintiff had brought the same suit initially in the state court and had not dismissed the state case; noting that the state and federal actions were both FELA suits over which state and federal courts exercise concurrent jurisdiction). Because Mrs. Lops's actions constituted a sufficiently flagrant abuse of the concurrent system of jurisdiction accorded to state and federal courts under ICARA, see 42 U.S.C. § 11603(a), I conclude that the district court abused its discretion by failing to defer to the South Carolina court. Only by vacating the district

court's judgment and directing it to stay Mrs. Lops's federal action can this court ensure that litigation practices in this circuit remain consistent with "wise judicial administration." Colo. River, 424 U.S. at 818, 96 S.Ct. at 1246 (quotation omitted).

<sup>83</sup> Because some reactive federal suits are brought by dissatisfied state court defendants, not all reactive federal suits involve the circumvention of federal removal policy. See, e.g., *Nakash v. Marciano*, 882 F.2d 1411, 1417 (9th Cir. 1989). Similarly, not all federal lawsuits brought by state court plaintiffs in violation of federal removal policy are reactive to adverse state court rulings; some such federal lawsuits simply are attempts to achieve two bites at the judicial apple.

#### IV.

In my view, the Full Faith and Credit Act, 28 U.S.C. § 1738, required the district court to accept the Georgia court's determinations that venue and personal jurisdiction were lacking in Georgia. Even if the district court was not precluded from hearing the case, however, I would hold that the district court abused its discretion by failing to stay the case in deference to the South Carolina court. To rule otherwise not only undermines the authority of the courts of Georgia to issue binding judgments, but also condones Mrs. Lops's egregious manipulation of ICARA's system of concurrent jurisdiction.

Therefore, I respectfully dissent.

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Palmer v. Bunn,  
218 Ga. 244, 245 (Ga. 1962)

## Palmer v. Bunn

218 Ga. 244 (Ga. 1962) · 127 S.E.2d 372  
Decided Sep 6, 1962

21707.

SUBMITTED JULY 9, 1962.

DECIDED SEPTEMBER 6, 1962.

Custody of children, etc. Muscogee Superior Court. Before Judge Thompson.

*Dan Copland, Arthur F. Copland*, for plaintiff in error.

<sup>246</sup> *Ernest C. Britton*, contra. \*<sup>246</sup>

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DUCKWORTH, Chief Justice.

1. The bill of exceptions clearly stating that the final judgment refusing to set aside judgments of the lower court which modified a final decree of court by changing the custody portion of the decree after a hearing on contempt citations was contrary to law, it specifies plainly the decision complained of and the alleged error within the meaning of *Code Ann.* § 6-901. Since the record shows that the petition to vacate and set aside the orders allegedly null and void because they were taken after citations for contempt for violations of a custody decree in which no changes of conditions affecting the interest and welfare of the children were alleged, it shows grounds for setting aside those judgments. Hence, the decision complained of involves merely a law question requiring no consideration of evidence and the final order does not specify that any evidence was heard but the judgment excepted to was issued after argument, and the motion to dismiss the bill of exceptions is without merit. *Barksdale v. Brown*, 16 Ga. 95 (1), 97. Compare *Fulton County v. Phillips*, 208 Ga. 795 ( 69 S.E.2d 865); and *Forio v. Forio*, 217 Ga. 813 ( 125 S.E.2d 486).

2. A citation for contempt is not the proper remedy to compel obedience to a judgment that merely declares the rights of the parties in accordance with an agreement between them in regard to the allowance of reasonable visitation privileges. \*<sup>245</sup> The only portion of such a divorce and alimony decree which may be enforced by punishment for contempt is that which commands the parties to obey, and this has been construed only to extend to the payment of alimony unless said order expressly commands the parties to give full recognition to the other's rights. *Code* §§ 24-105, 30-204, 30-219; *Hammock v. Hammock*, 209 Ga. 751 ( 76 S.E.2d 15); *Mote v. Mote*, 214 Ga. 134 ( 103 S.E.2d 565).

3. Where, as here, the lower court awarded custody of children in accordance with an agreement between the parties whereby the father was allowed reasonable visitation privileges "to have said children to visit him, even overnight, at reasonable times and places ... as do not interfere with the health, education or general welfare of said children" a judgment issued upon a petition alleging only a violation of said rights by the refusal to allow visitation and praying for a citation for contempt is illegal, null and void in so far as it attempts to change the

original judgment as to the custody rights. A modification of such final order may be made only in another case where it is shown that there have been changes in circumstances affecting the interest and welfare of the children since that final judgment. *Fuller v. Fuller*, 197 Ga. 719 ( 30 S.E.2d 600); *Burton v. Furcron*, 207 Ga. 637 ( 63 S.E.2d 650); *Heffernan v. Heffernan*, 216 Ga. 588 ( 118 S.E.2d 483). Both orders here sought to be set aside amount to modifications of the final order where there were neither allegations of changes of conditions affecting the interest and welfare of the children nor a prayer for a judgment to that effect, and they are therefore null and void and may be attacked anywhere and any time in any court. The court erred in refusing to vacate and set aside these void judgments.

*Judgment reversed. All the Justices concur.*

SUBMITTED JULY 9, 1962 — DECIDED SEPTEMBER 6, 1962.

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In re Backer,  
No. 98-50956, at \*10  
(Bankr. E.D. Ky. Aug. 30, 2011)



## In re Backer

Decided Aug 30, 2011

CASE NO. 98-50956.

August 30, 2011

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### **MEMORANDUM OPINION**

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JOE LEE, Bankruptcy Judge

The factual background of the litigation in this case is set out in some detail in the previous opinion of the court dated October 13, 2010. More facts from various perspectives are set out in several related state court opinions, and, of course, in the several complaints initiating civil actions related to this case. See Commonwealth of Kentucky Court of Appeals unpublished opinion, *Dr. John W. Backer v. Manning Family Trust and Lexington Bloodstock, Inc.* No. 93-CA-2378-MR and *Central Kentucky Agricultural Credit Association v. Manning Family Trust* No. 93-CA-2580-MR, July 14, 1995, and *Manning Family Trust et al v. Bank One Lexington, NA, United States of America, and Simon Manning*, Commonwealth of Kentucky Court of Appeals 1999-CA-000654-MR, December 22, 2000.

One unresolved issue before the court is whether the General Release and Settlement Agreement dated September \_\_\_ (sic) 2006, between JP Morgan Chase Bank and the Manning Family Trust, settling several state court civil actions in which the Bank and the Trust were parties as plaintiff or defendant, should, as contended by counsel for the debtor, be construed as having the additional effect of releasing a judgment in the amount of \$1,483,294.00 in favor of the Trust against the debtor, Dr. Backer, and the estate of the debtor. Counsel for the debtor contends enforcement of this judgment against the debtor would result in an impermissible double recovery from alleged joint tort-feasors.

- 2 Based on the foregoing judgment, the claim of Manning Family Trust was, by an agreed \*2 order, allowed in the debtor's bankruptcy case in the amount of \$1,573,248.75. This amount includes interest computed to the date of the debtor's bankruptcy.

In connection with the General Release and Settlement Agreement between JP Morgan Chase Bank and Manning Family Trust, the bank released its judicial lien on the Trust's judgment claim against the debtor. The Manning claim against the debtor based on the foregoing judgment remains encumbered by statutory liens asserted by several attorneys for fees earned in representing the Manning Family Trust.

In an opinion entered October 13, 2010, this court sustained the motions of the debtor and Griggs Management Company, a secured creditor of the debtor, seeking reconsideration of the allowance of the Manning Family Trust claim against the debtor.

Before dealing with the law limiting duplicate recovery from joint tort-feasors, the undersigned judge believes he is obligated to raise an issue that may make determination of the joint tort-feasors question unnecessary.

Section 105 of the Bankruptcy Code, [11 U.S.C. § 105\(a\)](#), permits this court sua sponte to make any determination necessary or appropriate to prevent an abuse of process.

During the Spring and Summer of 1990, while the negotiation, which form the basis of the claim of the Manning Family Trust against the debtor were in process, a relevant amendment to the Kentucky Statute of Frauds, [KRS 371.010](#), adding thereto subparagraph (9), took effect July 13, 1990. As indicated hereinafter, this court believes this amendment adding subsection (9) to [KRS 371.010](#) controls the question of the debtor's liability on the judgment awarded to the Manning Family Trust against the debtor.

The applicability of [KRS 371.010\(9\)](#), which applies to extensions of credit, was not addressed in the opinion of the state trial court nor in the opinion of the Kentucky Court of Appeals, affirming in part and reversing in part the initial judgment of the state trial court.

- 3 In March of 1990 the debtor, Dr. Backer, entered into a listing agreement with Charles \*3 White, a partner in Lexington Bloodstock, Inc. (LBI), which authorized LBI to sell a 4-in-1 package of thoroughbred horses consisting of the mare Female Star in foal to the stallion Alydar, a 1990 Female Star-Alydar colt, and a 1989 Sunny's Halo-Female Star colt.

After having placed a for sale ad for these horses in Bloodhorse Magazine in April of 1990, Mr. White was contacted by Ron Manning, a trustee of Manning Family Trust. In May of 1990 Mr. White arranged for Mr. Manning to view the horses offered for sale. Mr. Manning was not interested in acquiring the 1989 Sunny's Halo-Female Star colt. Thereafter, Mr. Manning submitted a written offer, prepared by Mr. White, to purchase a 3-in-1 package of thoroughbreds consisting of Female Star in foal to Alydar and the 1990 Alydar-Female Star colt, for a purchase price of \$1,000,000.00. The proposed agreement was signed by Charles White, as agent for Ron Manning, and by R.C. Manning for Manning Family Trust. The offer was then forwarded to Dr. Backer for his signature.

Dr. Backer refused to sign the agreement. The signature line for showing acceptance of the seller remained blank. See facts recited in Commonwealth of Kentucky Court of Appeals opinion in No. 93-CA-2378-MR, July 14, 1995 cited above.

While these negotiations were in process in the Spring and Summer of 1990, the Kentucky Statute of Frauds, [KRS 371.010](#), was amended to add thereto a new subparagraph (9), as follows, which became effective July 13, 1990.

"No action shall be brought to charge any person:

.....

(9) Upon any promise, contract, agreement, undertaking, or commitment to loan money, to grant, extend, or renew credit, or to make any financial accommodation to establish or assist a business enterprise . . . unless the promise, contract, agreement, representation, assurance, or ratification. . . . be in writing and signed by the party to be charged therewith. . . ."

4 \*4

This amendment is applicable in this instance because the Agreement, which Dr. Backer, the debtor, refused to sign, required him to extend credit to Manning Family Trust in the amount of \$350,000.00, one-third of the purchase price of the thoroughbred package offered for sale. This sum was to be paid to Dr. Backer by the Manning Family Trust, in two installments of \$175,000.00 each, plus interest, over a period of two years.

In other words, this was not simply an agreement for the sale and purchase of thoroughbred horses, it was also an agreement that required the seller, Dr. Backer, to extend credit to the Manning Family Trust, the buyer, in the amount of \$350,000.00, one third of the purchase price of this package of thoroughbreds. The proffered agreement required Dr. Backer to extend credit in this amount to the Manning Family Trust to consummate the sale. This is apparent from the statement of facts set out in paragraphs 4 and 6 of Count 1 of the original complaint in behalf of the Manning Family Trust against the debtor, initiating this action as follows:

"4. On or about the 12<sup>th</sup> day of May, 1990 and thereafter plaintiff R.C. Manning entered into a purchase agreement with the defendant John W. Backer whereby plaintiff agreed to purchase and defendant Backer agreed to sell the thoroughbred mare Female Star, in foal to Alydar, and her unnamed colt for a total consideration of One Million Dollars (\$1,000,000.00), of which Fifty-Thousand Dollars (\$50,000.00) was to be paid as a down-payment and deposited in the escrow account of Lexington Bloodstock Inc. for and on behalf the defendant John W. Backer; the balance to be paid as follows: Six Hundred Thousand Dollars (\$600,000.00) at closing, with the remaining installment payments of One Hundred Seventy-Five (sic) Dollars (\$175,000.00) each, payable in two annual installments, plus interest at prime." Underscoring supplied.

.....

"6. The plaintiff is ready and willing to pay the defendant John W. Backer the balance of the purchase price as provided in the purchase agreement at such time as the \*5 defendant John W. Backer directs." Underscoring supplied.

The plaintiff's complaint containing these allegations was filed with the Fayette Circuit Court, Civil Branch, 3<sup>rd</sup> Division on October 9, 1990 and was designated Civil Action No. 90-CI-3506.

This complaint was filed nearly three months after the effective date of the amendment to the Kentucky Statute of Frauds, [KRS 371.010](#), adding thereto new subparagraph (9), which provides:

"No action shall be brought to charge any person;

Upon any promise, contract, agreement, undertaking, or commitment to loan money, to grant, extend or renew credit, or to make any financial accommodation to establish or assist a business enterprise . . . unless the promise, contract, agreement . . . be in writing and signed by the person to be charged therewith or his authorized agent. Underscoring supplied.

Mr. White, who prepared and signed this document and obtained thereon the signature of the buyer, R.C. Manning for Manning Family Trust, before the agreement was submitted to and seen by the debtor, was an agent of the buyer, Manning Family Trust, not of the seller, Dr. Backer.

Clearly, the action filed in the Fayette Circuit Court on October 9, 1990, to enforce this unsigned agreement was a premature, impermissible action which the Kentucky Statute of Frauds mandated with respect thereto that no such action "shall be brought" before the document was signed by the "person to be charged therewith," in this instance, the seller, Dr. Backer. The only issue open to proof by parole or other evidence was the selling price, which was set out in this agreement and was undisputed.

6 The initial answer in behalf of the debtor alleged the Statute of Frauds as a defense, without reference to a specific subsection of the statute, but which nevertheless merited a look at the statute. \*6

Following an initial trial held March 18-19, 1992, in Fayette Circuit Court, in this Civil Action No. 1990-CI-3506, the judge determined there was clear and convincing evidence, apparently only testimony, that Dr. Backer had agreed to sell the 3-in-1 bloodstock package to Manning Family Trust on the terms set out in the unsigned agreement. The judge ordered an ultimately disapproved form of specific performance.

In her Opinion and Order of July 14, 1992, in paragraph 2 of her Conclusions of Law, the Judge states:

"2. The Defendant's arguments that the horses are unique, and that the Statute of Frauds precludes the enforcement of the contract, are without merit. Expert testimony at trial clearly indicated that horses of this type are "unique." Horses are only able to produce a foal once a year. Furthermore, these are horses with exceptional pedigrees. As to the Statute of Frauds, [KRS 355.2-201\(2\)](#) would take this transaction outside of the Statute of Frauds since all parties involved were experienced horsemen and thus considered merchants under the statute."

Perhaps the foregoing observations might be accurate if this were merely a contract for the sale of thoroughbred horses. However, this was also a contract that required the seller, Dr. Backer, to extend credit to the buyer, the Manning Family Trust, in the amount of \$350,000.00, one-third of the sales price of the thoroughbreds, exclusive of LBI's commission on the sale.

The Statute of Frauds, [KRS 371.010\(9\)](#), precluded judicial enforcement of this agreement absent the acceptance signature of Dr. Backer, the person to be charged therewith.

The language of [KRS 371.010\(9\)](#) is pristine. It precludes the commencement of an action against "any" person to enforce "any" promise, contract, or agreement to grant or extend credit unless the agreement is signed by the person to be charged therewith.

7 The fact the debtor did not timely respond to demands that he sign this contract In no way authorized the commencement of a civil action to enforce this contract so long as the contract \*7 remained unsigned.

This civil action against the debtor was premature. Commencement of the action was barred by state law until such time as the debtor signed the agreement.

Section 355.2-201(2) of the Uniform Commercial Code, which deals with the sale of goods, was enacted in 1958, and became effective July 1, 1960. It applies to contracts for the sale of goods. It does not purport to apply to contracts for the granting or extension of credit.

The relevant amendment to the Statute of Frauds, [KRS 371.010](#), adding thereto subparagraph (9), dealing with commitments to loan money or extend credit, was enacted in 1990 and became effective July 13, 1990.

Fungible goods and money are separately defined in the Uniform Commercial Code. Section 355.2-201, of the Uniform Commercial Code does not purport to deal with the inseparable provisions of this contract relating to the extension of credit by the seller to the buyer to consummate the sale. [KRS 371.010\(9\)](#) plainly precluded commencement of this action to enforce this agreement so long as the agreement remained unsigned by the seller, Dr. Backer.

No cause of action existed until Dr. Backer signed the agreement indicating his willingness to extend \$350,000.00 in credit to the Manning Family Trust or the Manning family to consummate the sale.

The fact the debtor subsequently may have given invalid reasons for not signing this agreement, or the fact the debtor's banker, First Security National Bank and Trust Company, on learning of the proposed sale of some of the debtor's bloodstock may have required the debtor to execute a security agreement granting the bank a security interest in the debtor's thoroughbreds to secure an indebtedness of \$680,000.00 the debtor owed to the bank, or may have informed the debtor the bank would not release its security interest in the debtor's bloodstock until the debtor's indebtedness to the bank was paid, or may have insisted that the debtor not obligate himself by funding part of the sales price of the 3-in-1 package of thoroughbreds the Manning Family Trust \*8 wanted to buy, all are not particularly relevant because no cause of action to enforce this agreement existed from its inception until the debtor signed the agreement.

In the interim between the filing of the complaint on October 9, 1990, and the initial trial held March 18-19, 1992, Dr. Backer had sold the Female Star-Alydar colt for \$500,000. This complicated the Mannings' request for specific performance of the sales contract. Nevertheless, the trial judge ordered that Female Star and two of her offspring by stallions other than Alydar be turned over to the Manning Family and awarded the Manning Family Trust damages in the amount of \$73,459.15, apparently based on projected lost earnings suffered by the Mannings due to the failure of the debtor to honor the sales agreement. The Mannings took possession of and moved the horses to their newly purchased farm in Woodford County near Versailles, Kentucky.

The Kentucky Court of Appeals reversed this judgment on the ground the delivery to the Mannings of the non-Alydar offspring was inconsistent with the law of specific performance. The horses were then returned to the Woodford County farm of Dr. Backer. The Court of Appeals directed that the judgment against the debtor be limited to monetary damages.

Neither the trial judge nor the Kentucky Court of Appeals took note of the applicability of [KRS 371.010\(9\)](#) to the legitimacy of this action. The fact the Kentucky Court of Appeals became involved does not restore validity to this earlier or later judgment of the trial court because the action in which the judgments were entered was prohibited and invalid from the date of commencement of the case.

Following a non-jury evidentiary hearing held November 29-30, 1995, the state trial court on February 16, 1996, entered a judgment in favor of the Mannings against the debtor for damages in the amount of \$1,483,294.00. This is the judgment on which the claim of the Mannings is based in Dr. Backer's bankruptcy case.

This judgment for damages was assessed against the debtor, Dr. Backer, for his refusal to sign the agreement, which would have obligated him to extend credit to the Manning Family Trust \*9 to enable the Trust to purchase the 3-in-1 package of thoroughbreds Dr. Backer was offering for sale.

There was the additional complication that the horses had become subject to a security interest held by Central Kentucky Agricultural Credit Association (Ag Credit). The security agreement encumbering the horses precluded their sale without Ag Credit's approval.

This came about because, perhaps at the suggestion of and in cooperation with First Security National Bank and Trust Company, Ag Credit had loaned the debtor an amount sufficient to pay his indebtedness of approximately \$680,000.00 to First Security National Bank and Trust Company, which previously had taken and held a security interest in the debtor's horses to secure payment of the debtor's indebtedness to the bank.

It appears that because of the debtor's indebtedness initially to First Security National Bank and Trust Company and thereafter to Ag Credit, in each instance secured by a security interest in the debtor's bloodstock, the debtor would have been unable to deliver clear title to the 3-in-1 package of thoroughbreds to Manning Family Trust,

without the approval of Ag Credit,

Section 105 of the Bankruptcy Code, [11 U.S.C. 105](#), permits the Bankruptcy Court sua sponte to make any determination necessary or appropriate to prevent an abuse of process.

It is clear this barred civil action, in which this monetary judgment in the amount of \$1,453,294.00 was entered against the debtor, was commenced prematurely and therefore illegally, in the Fayette Circuit Court.

[KRS 371.010\(9\)](#) clearly prohibited the bringing of this action to obtain specific performance of an alleged oral promise to loan money or extend credit. The state legislature obviously did not intend to create, and did not create, a cause of action whereby an individual could be compelled to comply with oral agreement to loan money or extend credit. To be enforceable such an agreement not only must be in writing. It also must have  
10 been signed by the person making the commitment. \*10

Because of the debtor's refusal to sign this agreement there was no court of competent jurisdiction authorized to entertain an action for specific performance of the agreement. The jurisdiction of the court, if any, would be limited to dismissal of the action for having been improvidently filed.

The Fayette Circuit Court was not a court of competent jurisdiction to enforce this unsigned agreement to extend credit because no such cause of action, if it previously had existed, existed any longer.

In view of this amendment to the Kentucky Statute of Frauds, none of our Kentucky state courts would have competent jurisdiction to do other than dismiss this barred cause of action.

This assertion is bolstered by the ruling of the Kentucky Court of Appeals in an unpublished opinion in *Manning Family Trust, et al. v. Bank One Lexington et al.* That court, citing the provisions of [KRS 371.010\(9\)](#), instructs that alleged verbal representations may not be relied on to prove the existence of a commitment to renew or extend credit. See Kentucky Court of Appeals Opinion No. 1999-CA-000654-MR, pgs. 11-12.

## CONCLUSIONS OF LAW

Section 105 of the Bankruptcy Code, [11 U.S.C. sec. 105\(a\)](#), permits this court sua sponte to make any determination necessary or appropriate to prevent an abuse of process.

"A court cannot confer jurisdiction on its self where none existed and cannot make a void proceeding valid. It is clear and well established law that a void order can be challenged in any court." *Wayne Mut. L. Assoc. v. McDonauch*, [204 U.S. 8, 27 S. Ct. 236](#) (1907).

A void judgment is to be distinguished from an erroneous one, in that the latter is subject only to direct attack. A void judgment is one which from its inception is a complete nullity and without legal effect. *Lubben v. Selective Service System*, [453 F. 2d 645, 649](#) (1<sup>st</sup> Cir. 1972).

A court may not render a judgment which transcends the limits of its authority, and a judgment is void if it is  
11 beyond the powers granted to the court by the law of its organization, even \*11 where the court has jurisdiction over the parties and the subject matter. Thus, if the court is authorized by statute to entertain jurisdiction in a particular case only, and undertakes to exercise the jurisdiction in a case to which the statute has no application, the judgment is rendered void. The lack of statutory authority to make a particular order or judgment is akin to lack of subject matter jurisdiction and is subject to collateral attack. 46 Am Jur.2d, Judgments § 25, pp. 388-89.

Subparagraph (9) of the Kentucky Statute of Frauds, [KRS 371.010\(9\)](#) clearly, unequivocally, without question, precluded the commencement of this adversary proceeding for specific performance of this agreement for sale of the 3-in-1 package of thoroughbred horses because the agreement was not signed by the person to be charged, Dr. Backer, the debtor.

Because this civil action was barred by statute from being brought, unless the debtor had signed the agreement, the Fayette Circuit Court never acquired jurisdiction of the action in which it entered the judgment in question.

Thus, the judgment of \$1,483,294.75 that court entered against the debtor is void.

Compare the result reached by the Kentucky Court of Appeals in a somewhat similar civil action filed by *Manning Family Trust, Ronald C. Manning, Trustee, et al. v. Bank One, Lexington, N.A.*, Kentucky Court of Appeals, unpublished opinion, December 22, 2000 No. 1999-CA-000654-MR, appeal from Fayette Circuit Court Action No. 93-CI-0177, referred to above on page 20. In this action the Mannings were seeking an order requiring Bank One, Lexington to permit them to draw on a draw note, originally intended to enable Manning Family Trust to purchase a Sally's Ride thoroughbred package. After they were unable to purchase the Sally Ride package, they alleged in a civil action against the bank that an officer of the bank had agreed to modification of the note to enable them to purchase other thoroughbreds.

The Kentucky Court of Appeals, citing [KRS 371.010\(9\)](#), ruled that Ronald C. Manning could not rely on alleged verbal representations of an officer of the bank as grounds for modification of the pre-existing draw

12 note. \*12

This represents the current law of Kentucky since enactment of subparagraph 9 of the Kentucky Statute of Frauds with respect to use of testimony to establish an agreement to extend credit. Our state law does not permit use of such testimony to circumvent the iron-clad requirement that an agreement to extend credit must be in writing signed by the party to be charged.

An order shall be entered determining the judgment in favor of Manning Family Trust against the debtor, Dr. Backer, to be null and void and unenforceable.<sup>1</sup>

<sup>1</sup> See *Garcia v. Garcia*, 712 F.2d 288 (Utah 1989); *Omer v. Shalala*, 30 F.3d 1307, 1310 (10<sup>th</sup> Cir. 1994).

The money paid to Manning Family Trust by JP Morgan Chase Bank in settlement of claims against the bank and its predecessors is not property of the bankruptcy estate.

It is possible the debtor has a claim against Manning Family Trust for reimbursement for amounts paid to the Trust pursuant to the terms of the Forbearance Agreement discussed in the opinion of the Court entered October 13, 2010, but that issue is not presently before the court.